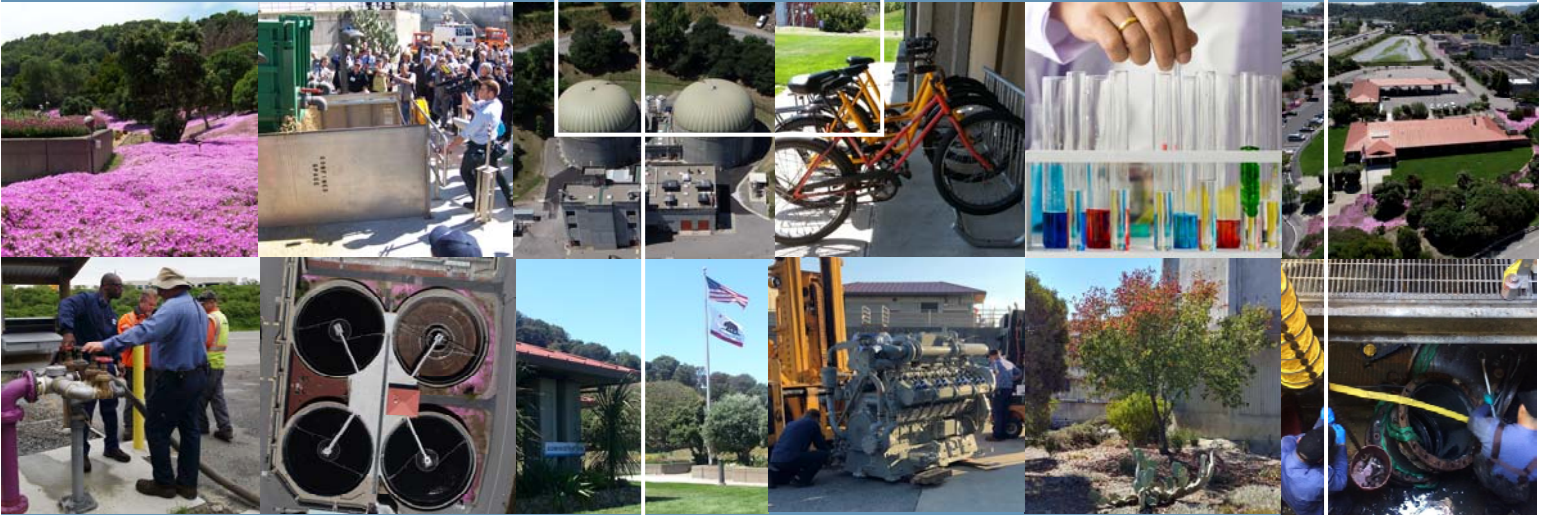


# COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED

**JULY 01, 2018** —  
**JUNE 30, 2019**



CENTRAL MARIN SANITATION AGENCY

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**Central Marin Sanitation Agency**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
**July 1, 2018 – June 30, 2019**



1301 Andersen Drive, San Rafael CA 94901  
Kenneth Spray, Treasurer/Controller/Administrative Services Manager  
Prepared by the Finance Department and Administration Department staff

**[www.cmsa.us/finance](http://www.cmsa.us/finance)**



**CENTRAL MARIN SANITATION AGENCY  
COMPREHENSIVE ANNUAL FINANCIAL REPORT  
FOR FISCAL YEAR JULY 1, 2018 THROUGH JUNE 30, 2019**

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December 10, 2019

Board of Commissioners  
Central Marin Sanitation Agency

We are pleased to present the Comprehensive Annual Financial Report (CAFR) of the Central Marin Sanitation Agency (CMSA) for the fiscal year ended June 30, 2019. This report provides an overview of the Agency's financial activities during the past fiscal year and has been prepared by CMSA staff for the benefit of the Board of Commissioners and other stakeholders who may have interest in the financial position of the Agency. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, rests with the Agency. CMSA's management is responsible for the contents of the CAFR report, and to the best of our knowledge and belief, the enclosed information is accurate in all material respects, and is reported in a manner designed to present fairly the financial position and results of operations of CMSA. All disclosures necessary to enable the reader to gain an understanding of CMSA's enterprise activities have been included.

California statutes require that CMSA report on its financial position and results of operations on an annual basis. This report contains the Agency's financial statements which have been audited by an independent accounting firm, and have been accepted by the Agency's Board of Commissioners. CMSA's independent auditor, Cropper Accountancy Corporation, concluded that the Agency's financial statements present fairly the financial position of CMSA in accordance with accounting principles generally accepted in the United States of America. The independent auditor's report is located at the front of the financial section of this report.

The reporting entity for CMSA is defined as a legally separate stand-alone governmental entity that is not financially accountable for any component unit or any other organization. Financial activity for the agency is accounted for and reported as though it were a primary government in accordance with government accounting standards. This report is presented in three sections, introductory, financial, and statistical, as summarized below.

- *Introductory Section:* includes discussions of Board-approved major initiatives related to Agency capital projects, major maintenance activities, programs, policies, and financial operations. It also includes an organizational chart, as well as a listing of Agency officials.
- *Financial Section:* comprises the Independent Auditor's Report and the basic financial statements which include a Management Discussion and Analysis (MD&A), financial statements, and accompanying notes to the financial statements. The MD&A contains

condensed financial statements and statement analyses, including an explanation of variations between fiscal years.

- *Statistical Section:* provides historical data on Agency finances, staffing, and operations, and service area demographics generally presented on a 10-year basis.

In submitting this Comprehensive Annual Financial Report, we express sincere appreciation to the Board of Commissioners for their ongoing oversight of the financial activities of the Agency, as well as their continued support of Agency staff. We also thank Agency staff for their ideas and contributions. Special acknowledgement is given to the administrative and finance staff for their efforts in preparing this report.

Sincerely,

A handwritten signature in black ink, appearing to read 'J. R. Dow', with a large, stylized initial 'J' and a long horizontal stroke extending to the right.

Jason R. Dow, PE  
General Manager

A handwritten signature in black ink, appearing to read 'Kenneth Spray', with a large, stylized initial 'K' and a long, sweeping horizontal stroke extending to the right.

Kenneth Spray, CPA  
Administrative Services Manager



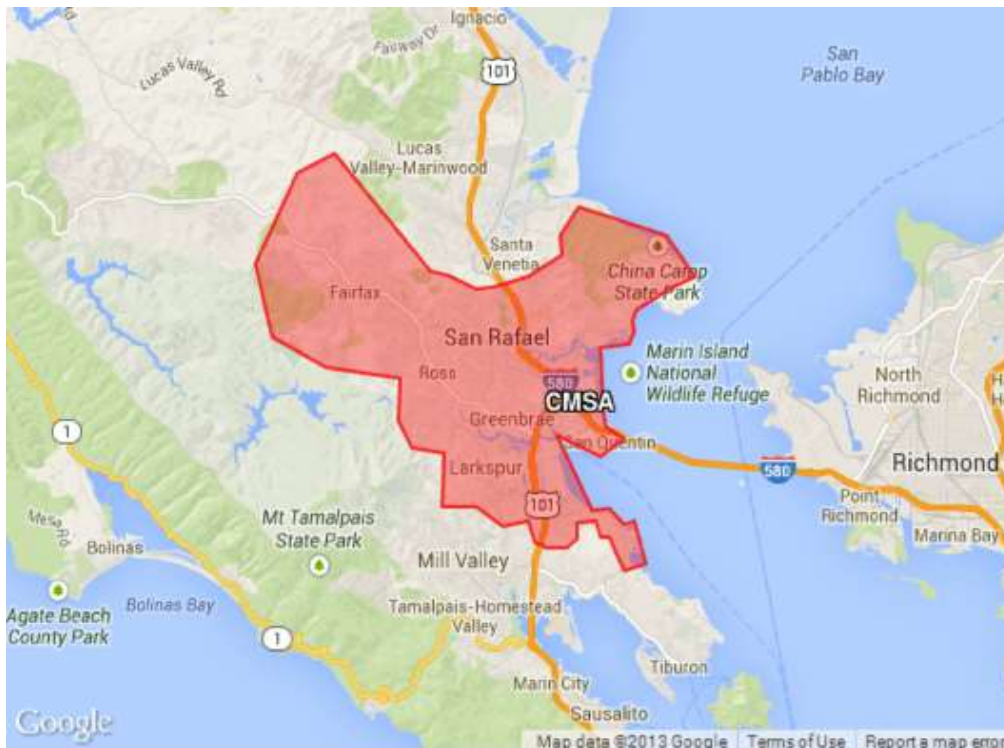
## INTRODUCTORY SECTION



**LOCATION AND SERVICE AREA**

Central Marin Sanitation Agency (CMSA) is a regional wastewater treatment agency that serves residents, businesses and institutions located in central Marin County. The Agency is located in San Rafael, California, adjacent to the Richmond-San Rafael Bridge. The CMSA service area is approximately 43.5 square miles, and includes the City of Larkspur, the Towns of Corte Madera, San Anselmo, Fairfax, Ross, portions of the City of San Rafael, San Quentin State Prison (SQSP), the unincorporated areas within San Rafael, Tiburon peninsula, Ross Valley, and San Quentin Village (SQV). Marin County has a total population of 262,092. For the Fiscal Year 2018-2019 (FY19), the Agency provided services to an approximate population of 104,500 or 52,284 equivalent dwelling units (EDUs).

The shaded area shows the location of CMSA service area.



**Population of Cities, Towns, and Correctional Facilities in the CMSA Service Area**

City of San Rafael (Approximately 2/3 of the city's population)	39,500
Unincorporated CMSA Service Area (San Quentin Village, Greenbrae, Kentfield, Sleepy Hollow, Tiburon Peninsula)	16,091
Town of San Anselmo	12,599
City of Larkspur	12,382
Town of Corte Madera	9,858
Town of Fairfax	7,598
San Quentin State Prison	4,005
Town of Ross	2,467

Sources: United States Census Bureau State and County Quick Facts (2010 Census), Bureau of Economic Analysis; California Department of Finance Demographic Research Census 2010 and Population Factors; Bureau of Labor Statistics; CA Employment Development Department

## **ORGANIZATION AND BUSINESS**

In the 1970's, central Marin County had four small wastewater treatment plants whose operations were not able to meet the stringent requirements of the 1972 Clean Water Act. Four local agencies that provided wastewater services in the area, San Rafael Sanitation District (SRSD), Ross Valley Sanitary District (RVSD), Sanitary District No. 2 of Marin County (SD #2), and the City of Larkspur (Larkspur) entered into a joint powers agreement (JPA) in October 1979 to create a separate governmental entity, the Central Marin Sanitation Agency, to oversee the construction and operation of a regional wastewater treatment facility. SQSP, which represents the largest single customer of wastewater treatment services in the combined service area, opted not to join the JPA, but rather to contract directly with CMSA for wastewater services. The treatment facility was constructed at a cost of \$84 million and was funded by federal (75%) and state (12.5%) clean water grants, as well as local shares (12.5%) from the local wastewater agencies and SQSP.

The Agency's governing body, a Board of Commissioners (Board), consists of individuals appointed by the JPA member agencies. SRSD and RVSD each have two members on the Commission while Larkspur and SD #2 each have one member. The six-member Board sets policy for the Agency. The Board appoints the General Manager and Treasurer/Controller who serve at the pleasure of the Board. The General Manager is the chief administrative officer responsible for the Agency's day-to-day operations and long-term planning in accordance with the Board's policies and approved budget. The Treasurer/Controller is charged with overall financial responsibility in accordance with established Agency policies.

The CMSA wastewater treatment facility became operational in January 1985. The treated wastewater discharged into the central San Francisco Bay as clean effluent consistently meets and exceeds all Federal, State, and regional regulatory requirements. Since its inception, CMSA has successfully carried out its mission of protecting public health and the environment through the planning, administration and coordination of wastewater and biosolids treatment and disposal throughout central Marin County. CMSA also provides other services to benefit its customers and the environment, including (1) participating in federal pretreatment and state and regional pollution prevention programs, (2) providing wastewater collection system maintenance, source control, and other services under contract to local agencies, (3) managing an award winning comprehensive countywide public education program, and (4) serving as the lead agency for administering a comprehensive safety program with another wastewater agency in the county.

CMSA treats and disposes of wastewater and biosolids collected from households and businesses in central Marin County. The wastewater treatment process consists of (1) screening and grit removal, followed by (2) primary and secondary treatment processing, then (3) the clean wastewater is disinfected and dechlorinated before (4) being discharged into San Francisco Bay. In FY 10, the CMSA treatment facility completed the Wet Weather Improvement Program that increased the Agency's hydraulic and processing capacity from 90 million gallons per day (MGD) to over 125 MGD, and discharge capacity to over 155 MGD. The treatment facility also produces the nearly all of its own electrical and heating needs by using a cogeneration system. The cogeneration system produces electricity and heats water by using methane gas that is produced by the treatment plants' anaerobic digesters.

## ECONOMIC CONDITION AND OUTLOOK

Marin County has a total population of 262,092 (source: 2017 California Employment Development Labor Market Information) with a growth rate of less than one percent annually. The county's residents continue to have California's highest per capita income of \$134,275 per household. The population growth rate and per capital household income in the CMSA service area mirrors that of the County.

Marin's 2.4% average unemployment rate is one of the lowest rates in California and remains below national levels (3.8%) at the end of FY19. Seven of the top ten employers as measured by the number of employees in the CMSA service area are governmental entities.

### Ten Largest Employers & Number of Employees in CMSA Service Area

1. San Quentin State Prison	1,836	6. Restoration Hardware	500
2. BioMarin	1,700	7. City of San Rafael	410
3. Marin Medical Center	1,650	8. Tamalpais Union High School District	409
4. Dominican University	1,200	9. San Rafael Schools	362
5. Golden Gate Transit	828	10. College of Marin	360

The local housing market continued to improve during FY19. The annual mean/median sale price for a home in Marin as reported by the Marin County Assessor Office for the year ending December 31, 2018 was \$1,446,014/\$1,150,000, compared to \$1,338,367/\$1,000,000 reported in December 2017. The upward trend continued January through June 2019 where the county reported \$1,559,528/\$1,235,000 mean/median sales data statistics for a mean home living area of 2,072 square feet.

The Agency's revenue structure is based on fee for service. The Agency invoices service charges quarterly and member agencies in turn remit the revenue to CMSA. Sewer system capacity charges are remitted upon connection to the wastewater system. In accordance with the JPA agreement, member agencies are responsible for billing and collection of sewer service charges from property owners in their service area. Member agencies place service charges on the Marin County Tax Bill, the County collects from property owners through the property tax collection system, then remits the collected revenue to JPA member agencies who in turn remit service charge revenues to CMSA.

### EDU Count by Connection Types for FY19

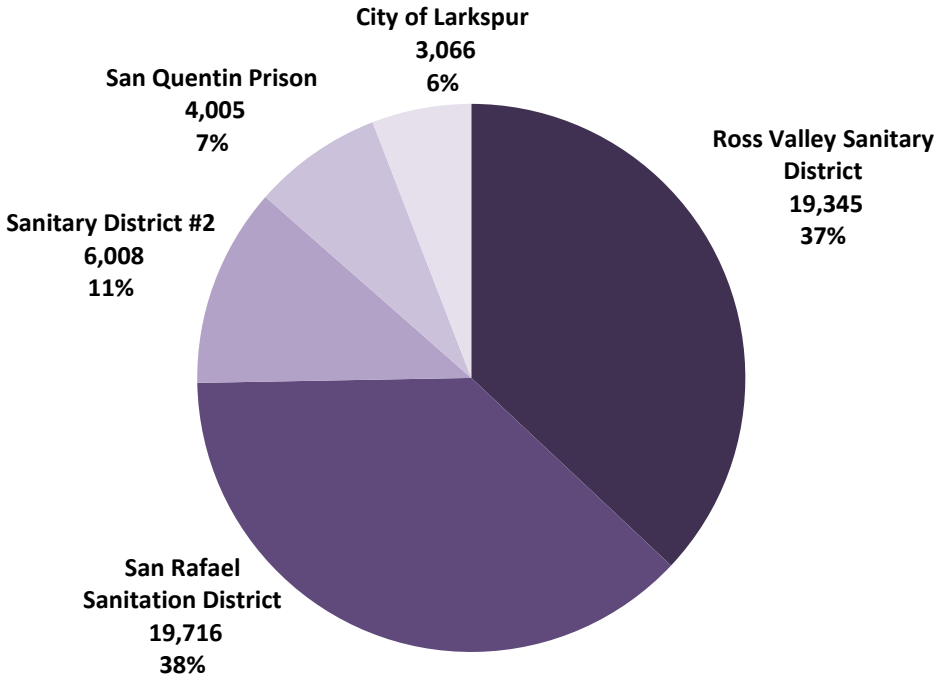
(Source: Property Tax Reports, County of Marin)

	San Rafael Sanitation District	Ross Valley Sanitary District	City of Larkspur	San Quentin State Prison	Sanitary District #2	TOTAL
Residential	15,733	16,488	2,624	N/A	4,645	39,490
Commercial	3,800	2,349	398	N/A	1,319	7,865
Institutional (1)	183	508	44		188	924
Correctional				4005		4,005
<b>TOTALS</b>	<b>19,716</b>	<b>19,345</b>	<b>3,066</b>	<b>4,005</b>	<b>6,152</b>	<b>52,284</b>

- (1) Governmental entities such as federal, state, county, cities, and special districts are property tax exempt and are billed separately. EDU counts for these institutions are not included in County property tax reports and are reported separately by each JPA member.

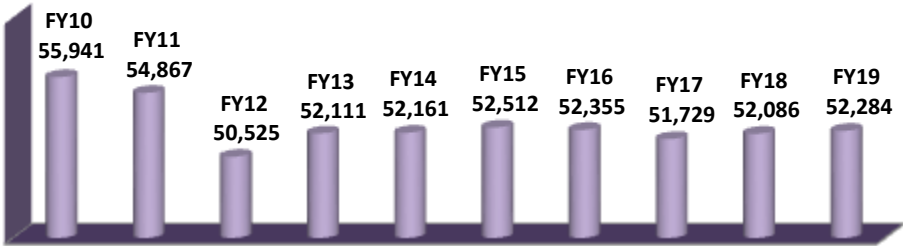
ECONOMIC CONDITION AND OUTLOOK (Continued)

52,284 Total EDU by JPA Member and San Quentin as a Percentage of Total EDUs for FY19



Sewer service connections in the service area are primarily residential, and the reported EDU is a number that remains fairly stable, as new development in the service area is minimal. Fluctuations from year to year are generally due to variable water usage by commercial properties. The chart below illustrates how the EDU count decreased significantly from FY11 to FY12 as a result of a change in calculation by RVSD for SQSP and other institutional service charges during that fiscal year. Effective FY13, CMSA entered into a wastewater services contract agreement with SQSP, and CMSA is now responsible for determining the prison’s EDU count. The increased EDU count in FY13 is the result of increased residential and commercial connections in the service area, and it has stabilized since then.

EDU Totals for CMSA Service Area Fiscal Year End June 30th



## AWARDS AND RECOGNITIONS

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***Certificate of Achievement for Excellence in Financial Reporting:*** Recognition from the Government Finance Officers Association (GFOA) for the Agency's FY18 Comprehensive Annual Financial Report (CAFR). The Certificate of Achievement is the highest form of recognition in governmental accounting and financial reporting and its attainment represents a significant accomplishment by a governmental entity. This marks the seventeenth consecutive year that the Agency's CAFR has met the high standards of the GFOA for governmental accounting and financial reporting. The Agency continually strives to comply with GFOA guidelines and recommendations. All of its financial reports, including the Annual Budget, Annual Financial Statements, CAFR, monthly Treasurer's Report, and the Quarterly Budget Status Report are transparent representations of the Agency's financial operations. Each of the aforementioned reports is presented to the Board for review and acceptance, and is posted on the Agency's website ([www.cmsa.us/finance](http://www.cmsa.us/finance)).

***Outstanding Achievement in Popular Annual Financial Reporting:*** The Agency's Popular Annual Financial Report (PAFR) for FY18 was recognized by the GFOA and received an outstanding achievement award. The PAFR Award is a prestigious national award acknowledging conformance with the highest standards for preparation of state and local government popular reports. The PAFR is specifically designed to be readily accessible and easily understandable to the general public and other interested parties who do not have a background in public finance. This marks the ninth consecutive year that the Agency's PAFR has met the high standards of the GFOA for governmental accounting and financial reporting.

***Distinguished Budget Presentation Award:*** The Agency's FY19 Adopted Budget received the distinguished budget presentation award by the GFOA. The award is the highest form of recognition in governmental budgeting and its attainment represents a significant accomplishment by a governmental entity. The GFOA encourages public agencies to prepare budget documents that fully explain the agency's business, are transparent, and are specifically designed to be readily accessible and easily understandable to the general public and other interested parties. In attaining this award, the Agency's budget was deemed to be proficient as a policy document, financial plan, operational guide, and communication device for the Agency's business. This marks the eighth consecutive year that the Agency's budget has met the high standards of the GFOA for budget reporting documents.

***National Association of Clean Water Agencies (NACWA) "Gold" Peak Performance Award:*** NACWA represents the interests of the country's wastewater organizations. Members of NACWA provide wastewater treatment services for the majority of the populace in the United States, and are true environmental practitioners that collectively treat and dispose more than 18 billion gallons of wastewater each day. NACWA maintains a key role in the development of environmental legislation, and works closely with federal regulatory agencies in the implementation of environmental regulations and programs. NACWA presents annual recognition to high performing wastewater utilities through its *Peak Performance Awards* program.

## MAJOR INITIATIVES (Continued)

For calendar year 2018, CMSA received the NACWA “Gold” Peak Performance Award. The award recognizes the achievement of full compliance with NPDES permit discharge requirements within the calendar year.

**State California Water Environment Association (CWEA) Awards:** The Agency was recognized in April 2019 by its industry peers in the CWEA by receiving awards for the following achievements.

- Engineering Achievement of the Year – Power Delivery Program (First Place)
- Community Engagement and Outreach Person of the Year – Mary Jo Ramey (First Place)
- Community Engagement and Outreach, Project of the Year, Large Budget – for the Wastewater Treatment Agencies of Marin County’s Public Ed Program (Third Place)

**Regional CWEA Awards:** The Agency was recognized in January 2019 by its industry peers in the CWEA Redwood Empire Section by receiving awards for the following achievements.

- Engineering Achievement of the Year – Power Delivery Program
- Community Engagement and Outreach, Project of the Year, Large Budget - for the Wastewater Treatment Agencies of Marin County’s public education program

**Regional CWEA Staff Awards:** Several CMSA staff members were also recognized by their industry peers from the CWEA Redwood Empire Section by receiving awards in their respective disciplines.

- Outstanding Young Professional of the Year – Amy Hwang
- Electrical/Instrumentation Person of the Year – Jon Farr
- Community Engagement and Outreach Person of the Year – Mary Jo Ramey
- Pollution Prevention and Pretreatment Person of the Year – Jose Gutierrez
- Operator of the Year – Ryan Word

## **STRATEGIC BUSINESS PLAN**

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The Agency’s Strategic Business Plan (SBP) for the fiscal years ending June 30, 2017 to 2021 was adopted by the Board in July 2016. The SBP is a guide to direct the Agency in charting a strategic path to effectively maintain and improve its operations and services. CMSA’s SBP has been constructed to set priorities, focus energy and resources, and guide fundamental decisions and actions that will shape the Agency for five years, in one-year increments. The fiscal year ending June 30, 2019 represents completion of the third year of the five-year plan.



## MAJOR INITIATIVES (Continued)

The SBP contains a set of Strategic Goals developed to achieve the Board established Mission, Vision, and Values. The Board reviews the Goals annually and either reaffirms existing ones or creates new ones. Staff then prepares an annual Business Plan with associated Strategic Objectives and Actions to undertake in support of the Agency's Mission, Vision, Values, and Goals. The Agency's budget is closely aligned with the annual Business Plan, as the majority of its Actions were included in the budget development process.

***Plan Development:*** The Agency maintains a standing committee, known as the Agency Strategic Planning Committee (ASPC), to oversee the implementation of annual Business Plan activities, and develop a new Business Plan each fiscal year. The FY19 Business Plan had 93 Strategic Actions, of which 64 were completed, 17 were ongoing (having no definable end date or are recurring), and 12 were delayed for various reasons.

The FY20 Business Plan was approved by the Board at the beginning of the fiscal year, in July 2019. It includes 69 Actions to further the Objectives listed below as well as others identified in the SBP:

- Maintain the high performance of the treatment facility's operational processes.
- Deliver critical and high priority Agency projects
- Prepare a process control instrument plan for the advanced control of the activated sludge system
- Procure and implement a new financial software system
- Prepare transparent financial documents
- Implement steps to deliver extra power
- Perform a digester volatile solids loading pilot study
- Increase the Agency's energy efficiency through implementation of the power monitoring program
- Actively participate in collaborative efforts to address local and regional environmental opportunities and challenges
- Explore opportunities for CMSA laboratory regional resource development
- Promote a culture of leadership and professional growth to attract and develop qualified and skilled employees
- Maintain a safe and secure work environment
- Redesign and launch a new Agency website

The SBP may be found at [www.cmsa.us](http://www.cmsa.us). The FY20 Strategic Business Plan Year-End Report and the proposed FY21 Business Plan will be presented to the CMSA Board in June and July 2020, respectively.

## **SUCCESSION PLANNING**

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CMSA conducts succession planning each year to ensure the Agency is able to fulfill its mission and core values with the appropriate staff resources. To this end, the Board has authorized various activities in support of succession planning, including the creation of special positions for limited duration, the creation of temporary positions for mentoring and coaching by retiring employees, and the overstaffing of certain classifications for training and transitioning prior to an employee's retirement.

The annual update occurs by analyzing the age and length of service of each member of the workforce, and interviewing employees who meet the California Public Employees Retirement System criteria about their retirement plans. The results of this annual update are also incorporated into the Agency's long-term financial forecast model and business plan. CMSA's workforce characteristics as of the end of the FY19 are as follows:

- 44 authorized positions
- Average age is 45.6 years
- Average length of service is 8.2 years
- 15 employees with over ten years of service
- 23.8% of the current employees meet the requirements for retirement from the California Public Employees Retirement System

The Agency completed successful recruitments for seven new employees and promoted one employee into a supervisory position during FY19. These staff members were hired to fill vacancies in various classifications, including a Technical Services Manager, Senior Safety Specialist, E/I technician, Environmental Services Analyst, Laboratory Technician, and two Operators-in-Training.

## **JOINT POWER AGREEMENT REVISIONS**

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CMSA was formed by a JPA in 1979 and since then the JPA has been amended six times. Five of the amendments were made prior to 1990 to either clarify or update provisions after the Agency received the final construction cost reimbursements from the EPA and State Water Board. A later amendment, in 2006, extended the JPA term to 2031 to align with the term of a 2006 revenue bond.

In 2016, the JPA managers reviewed the amended JPA and determined several of its provisions were outdated or not applicable, and others had been superseded by CMSA Board adopted financial and personnel policies. After that determination, through early 2017, the managers systemically revised the JPA's twenty-six provisions and presented the preliminary proposed revisions to the CMSA and member agency Boards for discussion. Each Board agreed that the JPA needed to be revised and appointed a JPA agency board representative to serve on an ad hoc JPA Review Committee, to work with the managers to prepare an updated JPA.

## MAJOR INITIATIVES (Continued)

Over the course of six months, the JPA sections were revised per a specific review plan and schedule, with each completed section being presented to and accepted by the four member agency boards. Lastly, after all the revised sections were accepted, supporting attachments prepared, and a legal review of the final draft document completed, the revised 2018 JPA was adopted by the JPA agencies. The revised JPA accurately reflects the current state of CMSA's business and service delivery.

In late 2018, the Larkspur Council approved withdrawing from the JPA since its wastewater operations were annexed into the RVSD in 1993, and to avoid unfunded pension liability for JPA members under a new state law. The JPA managers subsequently revised the JPA to reflect Larkspur's withdrawal and the reduced number of CMSA Commissioners. During the spring of 2019, the RVSD and SD2 Boards approved the revised JPA and it was considered by the SRSD Board. SRSD's Board is currently working with the other members to properly document the withdrawal process prior to approving the revised JPA.

## MAJOR CAPITAL PROJECTS

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Below is a discussion of the major capital projects that were underway during FY19:

**Andersen Drive Landslide Repairs:** During the major February 2017 storms, Marin County experienced historic rain and flooding. CMSA incurred multiple landslides on the eastern facing slope of the Andersen Drive hillside. The landslides filled concrete drainage ditches with soil, impeded access to a maintenance road on the hillside, and downed multiple trees.

CMSA selected a geotechnical engineer in August 2017 to evaluate repairs for the slides, with the designated work being subject to reimbursement by the Federal Emergency Management Agency (FEMA) and California Office of Energy Services (Cal OES). In October 2018, FEMA and Cal OES authorized proceeding with a retaining wall design to stabilize the upper portion of each slide area and to reduce the slopes to conform to adjacent grades. CMSA received the Notice of Obligation from FEMA and Cal OES in November 2018, providing funding assistance of \$510,850 for the entire project.



*Retaining wall construction*

MAJOR INITIATIVES (Continued)



In December 2018, the Board adopted the contract documents for construction of the permanent repairs and in February 2019, a general contractor was awarded the construction contract for \$412,450. Construction was completed in early November 2019 and staff prepared reimbursement requests to FEMA and Cal OES for construction and design costs as well as some CMSA staff time spent on project management.

**Chemical Facilities Coating:** Engineering staff prepared a construction contract to repair the epoxy coating on the sodium bisulfite storage room floor and in the sodium bisulfite and hypochlorite drain vaults. The existing epoxy coating had cracks and delamination in several locations and had completely failed in other areas. The project was awarded to a coating contractor in for \$105,000, and work began in August 2018 to remove the old epoxy coating. While blasting the hypochlorite drain vault walls to remove the failed coating, the contractor discovered areas of spalled concrete and corroded rebar. They treated the rebar for corrosion protection and applied repair mortar to the failed concrete.



*New coating in the sodium bisulfite storage room*



*Spalled concrete in the hypochlorite drain vault*

## MAJOR INITIATIVES (Continued)

**Interconnection Agreement Modification and Excess Power Sale Improvements:** Additional deliveries of organic feed stocks, such as grease and food waste, have significantly increased biogas generation in the Agency's anaerobic digesters. There were numerous days over the past year when CMSA generated enough electricity to meet the facility's power demand and could have supplied excess power to the electrical grid. As part of the Interconnection Agreement modification process, Pacific Gas & Electric (PG&E), the local electrical utility, prepared initial and supplemental review reports for its electrical transmission and distribution systems to determine the specific system upgrades necessary for CMSA to safely and reliably provide power to the PG&E electrical grid.



*New power export meter (top)*

A new Interconnection Agreement was executed in May 2017 allowing CMSA to export excess power after the PG&E and CMSA improvements are constructed. Throughout FY18, CMSA worked with an electrical engineer and contractor to design and construct improvements to Agency-owned equipment to meet PG&E power delivery standards. That work was completed in FY19 and PG&E then issued the authorization to deliver renewable power to its system. For short periods of time in FY19, CMSA successfully exported renewable power into the grid in, which was purchased by Marin Clean Energy, another local energy utility, through a Power Purchase Agreement that was executed in March 2018. The sale of renewable power to PG&E is expected to ramp up substantially in FY20.

MAJOR INITIATIVES (Continued)

**Pavement Rehabilitation Project Completed:** The treatment plant’s pavement experiences heavy use from frequent truck traffic and ongoing ground settlement, and has sustained significant deterioration over the years. In 2018, damaged pavement areas around the maintenance building were rehabilitated. In January 2019, a contract was awarded to repair several failed pavement areas around the facilities.



*Deteriorated and newly placed pavement areas around the treatment plant*

**Gates Rehabilitation Design and Construction:** CMSA’s primary clarifier gates direct flow into individual tanks for treatment. Ten of these gates are still opened and closed using the original hydraulic actuator systems that were installed in the 1980s. A project was designed by engineer staff in FY19 to replace the existing actuators with modern electric actuators that match those already installed throughout the treatment plant. The project was competitively bid in the spring of 2019, a contractor was selected to perform the work, and the project was completed and accepted by the CMSA Board in October 2019.



*Old hydraulically-operated primary clarifier gate actuator systems (left) and new electric actuator(right)*

## MAJOR INITIATIVES (Continued)

**Cogeneration System Predesign, Final Design, and Equipment Prepurchase:** Based on the recommendations of the 2017 Facilities Master Plan, CMSA hired an engineering consultant to initiate a Cogeneration System predesign in FY19. The predesign evaluated multiple cogeneration technology options including engines, fuel cells, and microturbines, and recommended the construction of a new 995 kilowatt cogeneration engine to be installed in the empty bay inside the existing cogeneration room. A separate engineering firm with extensive cogeneration expertise was also hired to conduct a peer review of the predesign work, and confirmed the major recommendations of the predesign.

Shortly after completion of the predesign, the final design of a new cogeneration system was initiated with target completion date of December 2019. To expedite delivery of the cogeneration system, the Agency decided to prepurchase the major equipment, whereby CMSA would select and purchase the cogeneration equipment in parallel to completing the final design. This approach has significant schedule savings over the traditional industry approach of having the installation contractor procure the cogeneration equipment during the construction period. Additionally, a prepurchase approach also allows for the final design to be custom tailored around the prepurchased engine requirements and reduces the overall complexity and risk of the installation contractor's work. A Request for Proposals is being developed and sent to system suppliers, the CMSA Board and the purchase agreement will be negotiated and executed with the most qualified supplier in FY20.



*Example cogeneration engine*

Over the next year, the cogeneration system will be ordered and delivered to CMSA, the final design will be completed, and a general contractor will be selected to install the new system.

**San Quentin Pump Station Electrical System Design Completed:** In FY19, the existing Wastewater Service Agreement with California Department of Corrections and Rehabilitation for SQSP was amended to extend its term for an additional 12-months, while a new 5-year service agreement was being processed by the state. The amendment included funds for the design of the San Quentin Pump Station Motor Control Center and Control Panel Upgrade Project. Staff selected and hired an engineering firm for the design work, which was nearly completed by the end of FY19.

The design includes electrical, instrumentation, and mechanical improvements, and was split into two bid packages, with the first package intended for construction during FY20 and the second package intended for construction during FY21.

The Project involves replacing components that have reached the end of their useful life, including both electrical system motor control centers, as well as replacing the controls with a computer-driven

## MAJOR INITIATIVES (Continued)

system. Improvements designed for FY21 construction involve replacing additional aging components including the emergency generator and supply and exhaust fans.



*Existing control panel*



*Existing exhaust fan*

**Asset Management Evaluation Completed:** CMSA has been using asset management system since the mid-2000s to manage parts inventory, plan and manage asset corrective and preventative maintenance work, capture condition assessment data, prepare work orders, and track asset work history and costs. An asset management consulting firm was hired in October 2018 to complete an evaluation of CMSA's asset management practices and to provide general asset management training to all Agency staff, as well as focused training to selected staff that regularly uses the asset management software. As part of their evaluation, the consultant also conducted a gap analysis of current Agency asset management practices compared to relevant industry best practices, and prepared an implementation plan or "roadmap" to identify future asset management activities and business improvement projects for the Agency to consider.

The results of the evaluation indicated that CMSA's asset management practices were more advanced than comparably sized industry peers. In addition, staff and the consultant identified worthwhile and valuable tasks and activities for implementation to further improve our asset management program. The highest priority tasks identified were included in the Agency's FY20 Business Plan, and other identified tasks will be considered in future Agency planning efforts.



## MAJOR INITIATIVES (Continued)

**San Quentin Pump Station Motor Relocation:** CMSA hired a mechanical contractor to relocate the shaft-driven motors for all three pumps to the lower level pump room for easier maintenance and to eliminate operational issues from rotating equipment. To keep the pump station in operation while work was being done, only one motor was relocated at a time. From the shutdown of the first pump to full operation of the last pump, the contractor completed the project in only two weeks and within budget.



*Direct-coupled pump with enclosed rotating equipment*

**Digester Volatile Solids Loading Study:** Planning and procurement stages for a Digester Volatile Solids Loading Study have been completed, and the study will determine the limit(s) of how much additional organic waste can be co-digested in CMSA's digesters in the future. The results of this study will provide guidance as to how much additional organic material can be accepted and converted into renewable energy to be potentially exported to the grid and sold to MCE through our power purchase agreement. In FY19, the study plan was prepared by staff and a panel of national digestion expert advisors, necessary pilot study equipment was purchased, and staff began making the in-house upgrades to customize the equipment to meet the study objectives. The study will be conducted in FY20 and 21.



*CMSA staff constructing upgrades to the pilot study equipment*

## **CENTRAL MARIN ORGANIC WASTE AND POWER DELIVERY PROGRAMS**

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CMSA's organic waste program is comprised of the innovative and successful Central Marin Food-to-Energy (F2E) program and a separate program where CMSA receives and processes fats, oils, and grease (FOG) from private haulers.

F2E was launched in January 2014, with Marin Sanitary Service (MSS) collecting pre-consumer food waste from restaurants, markets, and other similar businesses in their service area. Collected food waste is processed at MSS's local transfer station, which is approximately one-half mile from CMSA. Processing involves the removal of contaminants such as utensils, plastic material, bones, melon rinds, metal objects, and similar items, followed by grinding the food waste into small particles. A special delivery truck then transports the cleaned ground food waste to CMSA, where it is dumped into an underground tank, mixed and processed with FOG and other liquid organic wastes, and then injected into the treatment plant's anaerobic digesters.

Once in the digesters, the organic waste mixture is co-digested with wastewater solids to produce additional biogas, a form of methane gas that is used as fuel in the Agency's power generation system. CMSA historically operated the system on biogas fuel approximately seven hours a day, producing all the Agency's energy needs during that time period. The additional biogas generated from the organic waste program materials enables the Agency to run the generator longer; a future goal is to achieve full energy self-sufficiency. Attaining self-sufficiency would eliminate the need for the Agency to purchase natural gas, an alternate fuel source, and electricity from outside sources.

This collaborative and successful public-private partnership with MSS has created a program that achieves benefits both for the environment and CMSA, including diversion of food waste from the local landfill, reduction of regional greenhouse gas emissions, reduced truck traffic on the freeway and local roads, and additional energy production at CMSA.

CMSA receives a tipping fee for each ton of food waste and gallon of liquid organic waste delivered, both of which assist in stabilizing wastewater service rates.

Below is a summary of several noteworthy organic waste program activities and developments in FY19:

- Since January 2014, MSS has enrolled over 220 businesses in the F2E program.
- CMSA received an average of approximately 6.7 tons of food waste per day, and up to approximately 30,000 gallons of FOG per day (except Sundays).
- The mixture of food waste, FOG, and other organic materials produced enough additional biogas to run the energy generation system up to an average 18 hours per day, and 24 hours per day multiple days during the week.

Over the past couple years, CMSA has moved forward with developing a power delivery program. When fully implemented, CMSA will be energy self-sufficient and regularly delivery renewable power to the local electrical grid. Program highlights from FY19 include:

## MAJOR INITIATIVES (Continued)

- The Program was recognized with the First Place Award for the 2018 California Water Environment Association Engineering Achievement Award.
- CMSA completed important steps to aid in implementing the program, including constructing the required electrical system interconnection infrastructure and obtaining official permission to export excess power into the local grid under an executed 10-year Power Purchase Agreement with Marin Clean Energy.
- CMSA completed the pre-design and launched the final design for a new cogeneration system to produce more renewable power from its biogas resources (see Major Initiatives – Major Capital Projects for a more detailed description of this effort).

## **WASTEWATER SERVICE AGREEMENTS FOR CMSA-PROVIDED SERVICES**

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CMSA provides contractual services to several local agencies in Marin County for a variety of wastewater related services. These arrangements benefit both the local agencies and CMSA. For the local agency, it is more cost-effective to utilize CMSA staff expertise and resources than hiring contractors or consultants. For CMSA, the revenues incrementally reduce the amount of wastewater service fees charged to our customers. Services that CMSA provides include operating, maintaining, and monitoring wastewater pump stations and forcemains, operating and maintaining sewer collection systems, and regulating commercial and industrial businesses that discharge to the sewer system, protecting both the businesses and the environment.

The Agency's five-year SBP supports the Agency providing these services when CMSA has the available resources and the service will result in financial and organizational benefits to both parties. Noteworthy activities and projects this past fiscal year are noted below.

***Sanitary District No. 2 of Marin:*** CMSA has had an service agreement, since April 1985, under which CMSA operates and maintains SD2's nineteen pump stations and provides limited maintenance to the District's forcemains. Below is a brief summary of FY19 in-progress or completed asset management projects.

- *Boardwalk A and P Pump Stations:* An electrical and instrumentation modernization project for both stations was completed in June 2019. This project included installing new station control systems, programmable touch screens, electrical panels to separate utility power from data controls, new data transmission radios, and new wet well floats and pressure transmitters.
- *Trinidad II Pump Station:* CMSA replaced the two failing wastewater pumps with two new pumps, replaced one of the pump's drive motors, and installed a new submersible level transmitter into the station's wet well.

## MAJOR INITIATIVES (Continued)

- *Old Landing Road Pump Station:* This station was surveyed to determine its easement boundary lines for a future standby generator installation project. The results of the survey determined unfortunately, that there was not enough space within the station's easement boundaries to install a standalone generator without procuring additional property from adjacent landowners.
- *SD2 Forcemain:* There are 20 air release valves on this pressurized sewer conveyance pipeline. CMSA along with SD2 staff members performed several pump station shutdowns to relieve pressure on this pipeline. The shutdowns were necessary in order to assess the condition of these valves. Based on the results from this condition assessment work, three near term repairs were identified. SD2 will develop and execute a repair project in FY20.

**San Quentin State Prison:** CMSA has had a wastewater service agreement with the California Department of Corrections since 2012. Services include operating and maintaining SQSP's main pump station and forcemain to transport wastewater to CMSA's treatment plant, and treating and disposing of the prison property's wastewater and biosolids. On July 1, 2019, the service agreement was extended for an additional year, while a new multi-year agreement was in development. A brief summary of FY19 project work is listed below.

- *Pump Room Coating:* All of the pump station's pump room piping, mechanical equipment, walls, and floors were cleaned and painted with a new protective coating.
- *Auger Replacement:* In FY18, CMSA performed condition assessments on the pump station's two channel screens that determined their augers were reaching the end of their lifecycles. Replacement augers were subsequently purchased and placed into inventory until their installation. In FY19, the channel screens were removed from service one at a time, disassembled to the point where the 14' long augers could be removed, the new augers installed, and the systems reassembled.
- *Channel Grinder Replacement:* Grinders turn large solid objects into manageable pieces of debris and are installed in the pump station's influent channels just ahead of the screening systems. These units receive a lot of wear and tear and are typically replaced every two years, and because of the replacement frequency, CMSA keeps one spare unit in inventory at all times. Maintenance staff recently noted one of the grinder's cutting apparatus was excessively worn allowing a higher than normal volume of unground debris to pass through it. Staff isolated the channel, removed and installed the spare unit, and returned the channel back to normal operation. The worn unit was returned to the manufacturer to be refurbished.

**San Quentin Village Sewer Maintenance District:** CMSA and the County of Marin entered into a service agreement in 2012 for the operation and maintenance of the District's 1,500' gravity collection system and pump station. A brief summary of FY19 project work follows.

## MAJOR INITIATIVES (Continued)

- *Collection System Cleaning:* CMSA hired a septage hauling company to vacuum clean the pump station wet well and clean and conduct a closed circuit television (CCTV) inspection of the gravity sewer pipelines. The investigation's primary purpose was to assess the condition of the system's 6" and 8" main lines, checking for cracks in pipes, excessive root intrusion from laterals, and other system anomalies. The sewer pipes were surveyed utilizing a remote camera, and several private laterals were documented as having noticeable water and root intrusion. A report of findings and video documentation was provided to the County of Marin for their review and use.
- *Easement Survey:* CMSA hired a land surveyor to verify the easement boundaries around pump station. This investigation is in advance of an FY20 project to install a potable water meter and service line to the station.

**ASSET MANAGEMENT PROGRAM AND RELATED PROJECTS**

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Major asset maintenance and replacement projects completed or in progress during FY19 are detailed below.

**Cogeneration System Upper-end Overhaul:** As specified by the engine manufacturer and at predetermined time intervals, the cogeneration system receives recommended refurbishment work to ensure that the system is maintained at a defined level of service for optimal operational performance. CMSA's cogeneration engine received a 12,000 hour preventative maintenance procedure that involved removing and replacing the engine's 16 cylinder heads and gasket kits, replacing both turbochargers, and replacing the system's intercooler. A local service company performed this work on-site and their lead technician commented on the exceptional condition of the engine.



*Cogenerator equipment*



*Inspecting recently installed refurbished cylinder heads*

## MAJOR INITIATIVES (Continued)

On May 30, the cogeneration system shutdown on an “over speed” alarm. Upon inspection by CMSA mechanics and later verified by an engine expert, a counter balance weight on the engine’s crankshaft worked its way loose causing catastrophic damage to the engine block and crankshaft. A used replacement engine was sourced in Ohio, purchased, inspected and rehabilitated, and then delivered to CMSA for installation and start-up.



*Cogenerator apart after failure*



*Engine part retrieved from oil pan*

**Sodium Bisulfite Storage Tank Motor Operated Valves:** Sodium bisulfite is added to disinfect treated wastewater to remove residual chlorine prior to its discharge to San Francisco Bay. Sodium bisulfite is stored on-site in two 6,500-gallon bulk storage tanks, and its disbursement is controlled by motor operated supply valves that open and close automatically based on pre-set level conditions. The original valves were installed in the mid-1990’s, and both were reaching the end of their life cycles, were no longer supported by their manufacturer, and neither valve met modern technology standards. Staff sourced new valve assemblies and fabricated custom brackets to mount the units to the floor. Once the pipe and electrical connections were completed and the equipment tested for leaks, the valves were placed back into automatic operation mode.



*Original motorized valve operator*



*Next generation motorized valve operator*

**In-line Sludge Grinder:** Prior to dewatering, anaerobically digested sludge is fed through a sludge grinder, to prevent large debris from affecting or damaging the facility’s dewatering centrifuges. During annual maintenance on the existing grinder, staff installed a larger more robust grinder cartridge that is a direct fit to the existing grinding system. These grinder cartridges operate in

MAJOR INITIATIVES (Continued)

extreme environments and are designed to be removed periodically for maintenance or refurbishment. Typically, CMSA exchanges one cartridge per year with the manufacturer and has one spare cartridge in inventory.



*Sludge grinder cartridge and piping*

**Reclaimed Water Piping Replacement Project:** CMSA has seven primary clarifier tanks, and five of these began operation in 1985. Primary clarification is typically the first step in wastewater treatment where wastewater flowing through these tanks is slowed down to allow material in the water to either float to the surface or sink to the bottom of the tank prior to removal. Each clarifier contains several hundred feet of reclaimed water piping to deliver the water for use in several different applications, such as tank and launder wash-down. Regardless of a robust preventative maintenance program, 30 plus years of exposure to seasonal and UV conditions necessitated the replacement of the piping in these clarifiers. As individual clarifiers were removed from service for annual maintenance, technicians removed and replaced the existing piping, isolation valves, and hose spigots. To limit UV exposure, the new piping was rerouted to under the tank walkways.



*Original reclaimed water piping*



*Piping installed under the decking for UV protection*

## MAJOR INITIATIVES (Continued)

**Centrifuge Refurbishment:** Centrifuges dewater anaerobically digested sludge prior to off hauling this material for beneficial reuse. Dewatering centrifuges rotate at very high speeds, typically 2,500 rpm, to achieve the separation of liquid from the solids. Rotating assemblies within these machines periodically undergo factory recommended maintenance to restore their hardened surfaces, replace discharge nozzles, and replace broken tiles that have been worn down during standard use. This past year, technicians removed the unit's rotating assembly and shipped it to the manufacture's local repair facility for refurbishment, which took approximately four weeks. CMSA used this time to clean the assembly's carriage, perform maintenance on the unit's hydraulic back drive, and replace equipment lubricants as needed. This important rehabilitation work adds an additional five years of service life to the centrifuge.



*Centrifuge bowl assembly Installation*

**Composite Sampling Units:** The Agency deploys composite wastewater sampling units, on-and off-site, for both regulatory compliance as well as daily process control. Composite sampling consists of a collection of numerous individual discrete wastewater samples taken at regular intervals over a period of time, usually 24 hours. The material being sampled is collected in a common container over the sampling period, analyzed in our environmental laboratory, and the resulting data is used to drive process or compliance related decisions. Two new samplers were installed last year, one in the biotower basement and the other at Sanitary District No. 2 Paradise pump station. These sampler installations required modifications to both facility's piping, the addition of stilling wells, new drain piping, and additional wiring at the individual installation sites.



*Original sampling units*



*New sampling units*



MAJOR INITIATIVES (Continued)

**Influent Channel Isolation Gate Replacement Project:** There are 12 channel isolation gates on the Primary Clarifier Influent Deck. These gates are configured to provide several different options for conveying wastewater to the primary clarifiers, based on the process’s requirements at a given time. Gate replacement planning began in 2014 after completion of physical gate assessments that showed each gate was at or near the end of their useful service life. For the past four years, staff has been removing and replacing these gates systematically, based on their condition and criticality. The final four gates were replaced this past year, and that work required flow diversions in order for staff to safely access the work areas.



*Originally installed isolation gates*



*New isolation gates*

**Triangle Pit Isolation Gate Replacement:** The Triangle Pit is a triangle shaped multi-use drain sump that is used when process flow diversions are required for maintenance activities or more importantly, to convey blended wastewater effluent to the Agency’s 7.1 million gallon storage pond during wet weather events. An NPDES permit requirement is to utilize all on-site storage before discharging blended effluent to the San Francisco Bay. Technicians recently replaced the originally installed cast iron manually operated gate, which separates the secondary effluent channel from the facility’s effluent storage pond, with an automated stainless steel gate. The original gate required the attention of two staff members during inclement weather, one to open the gate and the other to observe wastewater flow conditions. The new automated gate has been programmed to open when blending begins, and to close when the blending event is concluded or when the storage pond is near capacity. Automating this process allows on-site staff to concentrate on other pressing matters during wet weather events while ensuring permit compliance.



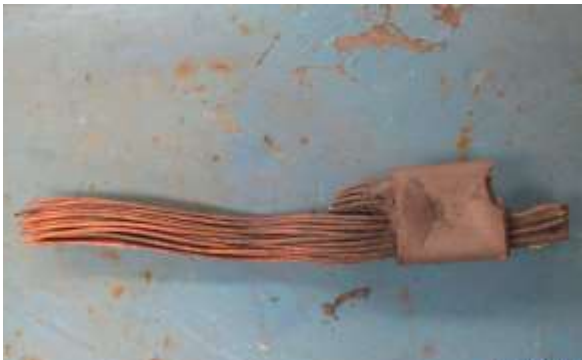
*New motor operated valve*



*New stainless steel isolation gate*

## MAJOR INITIATIVES (Continued)

**Cogeneration System Generator Repair Project:** The Agency's cogeneration system typically produces 95% of the electricity needed to operate the facility. In the middle of the peak power demand season last year, the system's generator experienced an unfortunate failure that required a complete rewiring of the unit. Agency mechanics, in order to limit down time, designed and built a mobile support platform to remove the 7,500 pound generator. Agency electricians disconnected, marked, and noted generator electrical lead positions for reference upon the future installation. The generator was then carted outside of the Agency's energy generation facility and onto a truck destined for the repair facility. The rewinding of the generator and shop testing took approximately two and a half weeks to complete. The generator was delivered back to the Agency on a Thursday morning, mechanics swiftly coupled the generator to the cogeneration engine, electricians completed wiring the generator leads, and CMSA was back to producing renewable power on Friday afternoon. This work would have taken several more weeks to complete if CMSA did not have the skilled staff to carry out the initial and post repair functions.



*Copper cable, spot of fail*



*Generator prepared for offsite repairs*

**Organic Waste Facility Rock Trap Grinder:** After delivery, food waste and grease are mixed into slurry and pumped through a grinder to remove heavy debris and macerate large objects before being pumped to screening equipment for further processing. The grinder was not doing a satisfactory job of removing debris thereby causing the rubber hoses in the feed pump to be punctured by large sharp objects. Due to the harsh environment of the organic waste facility, the main housing of the RTG was badly corroded and needed to be replaced. After checking with other agencies using grinders in a similar process and talking to vendors, it was decided that a larger and more efficient grinder could be purchased and installed yielding better performance and debris removal. A new unit was selected and purchased, and Agency mechanics removed the old unit, modified the mounting base, and installed new piping connections. The new grinder was immediately placed into service and has been working well.



*New rocktrap grinder*

## **NEW DISCHARGE PERMITS**

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CMSA received its current NPDES permit from the San Francisco Regional Water Board containing all the regulatory requirements, limitations, and authorization for CMSA to discharge treated water to the San Francisco Bay on January 12, 2018. CMSA was able to successfully negotiate this new permit with treated wastewater effluent limits remaining relatively unchanged, while permit monitoring requirements were reduced. The new permit was issued on March 1, 2018 and has a five-year term. CMSA has been in full compliance with the new NPDES permit since it was issued.

Additionally, on May 8, 2019 the Regional Water Board adopted, Waste Discharge Requirements for Nutrients from Municipal Wastewater Discharges to San Francisco Bay, effective July 1, 2019. This permit regulates nutrient discharge to the San Francisco Bay. Successful negotiation by CMSA staff and those from other wastewater agencies in the region resulted in the reduction of nutrient monitoring from twice per month to once per month and the removal of influent nutrient monitoring requirements. CMSA has been in full compliance with this permit since it was issued.

## **ENVIRONMENTAL COMPLIANCE PROGRAMS**

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The Agency's NPDES permit includes a federally mandated Pretreatment Compliance Program and a State Water Resources Control Board mandated Pollution Prevention Program. The purpose of each program is to regulate businesses and industries that discharge waste into the wastewater collection system so the discharged water will not detrimentally affect the CMSA treatment processes and biosolids quality, or the cleaned water that is discharged into San Francisco Bay. There are three dischargers in the CMSA service area that are regulated under the Pretreatment Program. CMSA staff performs the required monitoring of these dischargers at least quarterly, and conducts an annual comprehensive inspection of each business to ensure their wastewater meets stringent discharge limits.

The Agency's Pollution Prevention Program regulates smaller dischargers that could cumulatively impact the overall final treated water and biosolids quality. All of these dischargers are inspected at least annually, and wastewater samples are collected and tested to ensure that they meet discharge limits. CMSA has one of the most comprehensive programs in the San Francisco Bay Area in terms of the inspections conducted and water sampling frequencies. The Pollution Prevention Program has been recognized locally, regionally, and at the state level as an important component of the Agency's award-winning public education and outreach program. During FY19, the Agency continued to perform annual inspections of all industrial dischargers, dental offices covered under the Mercury Source Control Program, as well as all restaurants covered under the FOG Source Control Program.

***Mercury Reduction Program:*** The Mercury Watershed Permit issued requires a reduction of mercury discharges from all controllable sources to the San Francisco Bay. The permit's goal is to eventually, over decades, lower the mercury concentration in the San Francisco Bay sediment and water, and it

## MAJOR INITIATIVES (Continued)

mandates a 20% mercury reduction by 2018. It specifically states that wastewater agencies must regulate dental offices using source control techniques, because dental amalgam (~ 50% mercury) used to fill cavities in teeth is the largest controllable source of mercury discharged to the sanitary sewer in unindustrialized areas. Amalgam use has steadily declined in recent years with dentists using porcelain and plastic alternatives, though evidence shows that even if a dentist does not use mercury amalgams, the material is still discharged in very significant quantities during removal or repair of mercury amalgam fillings.

CMSA's Mercury Reduction Ordinance requires dental offices to install and maintain dental amalgam separators, and to properly handle and dispose of dental amalgam. All dentists within the CMSA service area have installed dental amalgam separators, and during the annual compliance inspections, Agency staff determines the amount of amalgam removed from the dental offices waste stream and that information is reported to the RWB. In calendar year 2018, approximately 18.5 pounds of mercury were removed and properly disposed within CMSA's service area.

**Novato Sanitary District and Las Gallinas Valley Sanitary District Mercury Reduction Programs:** Both districts have contracted with CMSA to administer dental amalgam programs in their respective service areas. The programs are similar to the program implemented at CMSA that has been recognized for our outreach, annual compliance inspections, and comprehensive record keeping. Compliance inspections in 2018 showed that all dental offices were in compliance with program requirements, and the programs were responsible for the removal of 35.75 pounds of mercury.

**FOG Source Control Programs:** CMSA has served in a consultative capacity to assist local wastewater agencies in the development and implementation of FOG source control programs within their jurisdictions. The goal of the FOG programs is to reduce sewer blockages and prevent sanitary sewer overflows caused when grease is discharged directly into sanitary sewers. When FOG is improperly disposed it can build up, and if unchecked over time, can harden, combine with sand, roots and debris, and clog the sewer system. Many of the smaller wastewater agencies in Marin County do not have the trained staff resources to administer a comprehensive FOG control program for their jurisdiction.

Local agencies that retain CMSA to manage and administer their FOG control programs utilize CMSA staff to perform required permitting, inspection, and enforcement activities of the food service establishments, such as restaurants and markets. CMSA has developed and implemented FOG source control programs for the Las Gallinas Valley Sanitary District, San Rafael Sanitation District, Ross Valley Sanitary District, Sanitary District #2 of Marin County, Tamalpais Community Services District, and Almonte Sanitary District in Southern Marin. All of these programs include routine inspections; documentation of grease removal device cleaning; and requirements to install grease removal devices for new restaurants, those undergoing a remodel, or a change of ownership involving upgrades to the kitchen plumbing or fixtures.

## REGULATORY INSPECTIONS BY FEDERAL AND STATE REGULATORS

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**NPDES Permit Inspection:** The RWB conducted an inspection on February 15, 2018 of the Agency's treatment facilities, environmental laboratory, and its NPDES reporting files. The final inspection results were issued and indicated that the CMSA facilities was well maintained and that NPDES reporting files were in order. No audit findings or recommendations were provided with this inspection.

**NPDES Pretreatment Compliance Inspection:** The RWB conducted a Pretreatment Compliance Audit in FY17, to verify the Agency's compliance with requirements specified in the Federal Pretreatment Regulations and requirements specified in our NPDES permit. The inspectors visited two industrial facilities that CMSA regulates, and reviewed our records and procedures. The final inspection results were issued and recommended several revisions to the Agency's Sewer Use Ordinance. Agency staff revised the Ordinance and the CMSA Board adopted it on December 13, 2018.

## PUBLIC EDUCATION

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As the lead agency in administering the county-wide public education program for the six Marin County wastewater agencies that have treatment plants, CMSA continues to be innovative in developing public outreach measures to educate the general public of ways to reduce pollutant disposal into the sanitary sewer and storm drain systems. Public outreach activities for the past year are summarized below.

**Pharmaceutical Take-Back Program:** For many years, the Agency has provided financial support to the Marin County Pharmaceutical Take-Back Program which reduces the amount of unused pharmaceutical products from being discharged directly into the sanitary sewers. This Program was replaced by the RxSafe Marin MED Project which serves a similar purpose and provides literature on how to dispose of unused pharmaceutical products and where to take them. CMSA provides this literature at our public outreach events. In Marin County, 8,500 pounds of unused pharmaceutical products were collected and properly disposed in calendar year 2018.

**Outreach Events:** CMSA participated in many Marin County public education and outreach events over the past year, including the Marin County Fair, Earth Day at Marin Academy, Fairfax Ecofest, Spring Marin Home and Garden Expo, Trunk or Treat, Scream on the Green, Novato Business Showcase, National Night Out in Mill Valley, and local farmers markets around the county for Earth Day and Pollution Prevention Week. A total of 2,829 environmental quizzes were administered to both adults and children that visited the outreach booths, to educate them about how to handle and dispose of certain pollutants, what is safe to flush down the drain, and the proper use of storm drains. Participants who took the quiz received a prize and gained valuable knowledge on sustainable pollution prevention practices.

## MAJOR INITIATIVES (Continued)

**School Presentations and Performances:** CMSA staff coordinated school outreach programs that reached 3,797 elementary school students in Marin County. The program consists of an interactive and entertaining performance by a juggler that educates students about what happens to water after it goes down household drains. The show includes juggling, comedy, and magic acts to teach the students about wastewater and other sanitation issues, and promotes awareness of our most precious natural resource, water. Environmental Services staff also visited classrooms to educate students about wastewater treatment at Ross Elementary School, Marin Academy, and Marin School of Environmental Leadership high school program.

## WORKPLACE SAFETY INITIATIVES

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**Health & Safety Program:** CMSA and the Novato Sanitary District partner in a collaborative Health & Safety Program. The program's focus is to promote and assist each agency in developing and maintaining workplace safety programs, while managing employee injury/return-to-work initiatives. The program includes providing employee safety training, developing and maintaining safety policies and procedures, performing safety assessments of facilities and employee work practices, monitoring changes in Cal/OSHA safety regulations, and providing a variety of other safety services.

Since inception, the program has been very successful, and has received favorable reviews by the California Sanitation Risk Management Authority and the Californian Water Environment Association. In August, the Senior Safety Specialist completed her first year supporting the Health & Safety Program, and continues to work closely with the Program's Safety Director.

**Safety Incentive Program:** The CMSA Safety Incentive Program was designed to enhance overall employee safety through active employee participation. It involves acknowledging employee contributions in several of the key aspects of a sound safety culture, and awards points for employee contributions in providing hazard alerts, safety suggestions, leading tailgate training sessions, and participating in outside (non-required) safety training activities such as webinars and conferences. At the end of the fiscal year, employees are awarded monetary awards for achieving specific point levels.

CMSA developed a tracking system to collect participation metrics to provide valuable documentation for demonstrating longer-term regulatory compliance. Program data for FY19 shows continued robust participation in training and formal safety communications.

- ***Tailgate Training:*** Initially, tailgates averaged one tailgate session every two months, and included nominal employee participation. In FY19, CMSA employees led a total of 47 tailgates, which is a significant increase over the previously calculated yearly average (between FY14 and FY18) of 21 tailgate training sessions. In FY19, overall participation averaged approximately 13.2 tailgates per employee.
- ***Communications:*** Hazard alerts and safety suggestions are submitted on a Health and Safety Communication Form for evaluation. These suggestions are then reviewed for

## MAJOR INITIATIVES (Continued)

implementation, and can include correction of a hazard or development of a new safety policy. In FY19, approximately 40 Health and Safety Communications were submitted for review and action, which showed an approximate 18% increase in the number of submittals in FY18.

The total incentive program points that are earned by each employee provides a fair indication of the level of participation in the program. Thirteen employees qualified for awards in FY19.

**Safety Training:** In addition to informal safety “tailgate” sessions, the Agency provides continuous reinforcement of proper safety procedures with regular, formal safety training. This formal training, unless required or warranted more frequently, is refreshed every three years. For scheduling purposes, the required Safety training is placed into a 48-month training plan to accommodate 12-, 24- and 36-month renewal cycles, with make-up training provided on an ad hoc basis. In FY19, CMSA conducted 36 formal safety training sessions on approximately 20 separate topics, including confined space entry, blood borne pathogens, first aid and CPR, utility locator training, hazardous energy control, hot work, hearing loss prevention, active shooter response awareness, welding safety, fire extinguisher use, excavation and trenching safety, Emergency Action Plan, chemical hazard communication, forklift operator refresher, incident and injury reporting and management, heat illness prevention, new employee safety orientation, arc flash/NFPA 70E (for select staff), competent person/fall protection (for select staff), traffic control/flagger safety and others, which, combined with tailgates added up to a total of 743 cumulative training-hours.

## **HUMAN RESOURCES, FINANCIAL MANAGEMENT, AND LONG-TERM FINANCIAL PLANNING**

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The Agency undertook the following initiatives to address its business practices and long-term financial stability for FY19 and beyond.

**Student Internship Program:** CMSA has expanded its offerings by providing internship opportunities for students seeking careers in the water or wastewater industry. Internships are an opportunity for students to gain exposure in a public sector environment and enhance their academic training. Eligibility is for students enrolled in an undergraduate or graduate degree, Career Technical Education (CTE), Regional Occupational Program (ROP), or similar programs. A department manager seeking an intern prepares a draft learning plan that describes, among other things, how the student will benefit from the training and experience of the internship program assignments. Currently the Agency supports interns for the Laboratory, Operations, and Engineering departments.



**Self-Insured Dental Program:** During the fiscal year 2019, the Agency contracted with E.D.I.S., a third-party administrator that will manage our self-insured dental benefits. The benefits have improved to \$2,500 a year for each family member, and the plan will be easier to manage than our previous plan.

## MAJOR INITIATIVES (Continued)

## The Dental Plan Works Like Any Other Traditional Plan

- There is no network, so employees can go to their existing dentist, or any dentist of their choice.
- Employees will receive an E.D.I.S. ID Card to replace their current ID Card to use when going to the dentist.
- Once E.D.I.S. receives the claim from the dentist, they will process the claim and send payment directly to the dentist.
- E.D.I.S. will then send an *Explanation of Benefits* to the employee showing that their claim was processed.
- The dentist will charge the employee for any coinsurance amount owed.



**New Financial Software Selection:** Over the past few years the Agency has either replaced or upgraded mission critical software to improve operations, business process efficiency, and data management and reporting. In FY19 staff presented to the Board the organizational benefits of procuring and installing a new financial system, and funding to procure and install a new system is included in the FY20 budget. Financial software procurement supports four strategic actions for Goal 2 - Objective 2.2 in the Agency's adopted FY20 Business Plan as shown below.

*Goal Two: CMSA will continually improve financial management practices to ensure transparency, financial sustainability, and sound fiscal principles.*

*Objective 2.2 Procure and implement new financial system software.*

Staff performed and completed an extensive financial software identification, evaluation, and selection process. Six different financial software programs were evaluated, including deep-dive demonstrations of the top three software packages. Our internal evaluation process included Administration and IT staff, department managers and supervisors, and the Agency Strategic Planning Committee, all of whom unanimously selected a system that best fits the needs of the Agency. The system will reside on the CMSA network, backed up daily with offsite storage.

The system will provide tremendous time and cost savings to all users; managers and supervisors for authorized access and reporting, administrative staff for accounting and support services, and all employees will enter electronic time sheets and utilize the employee portal to access information and make personnel related initial requests. Access to all aspects of the system will be controlled by system security. Users can view data, print reports, create reports, prepare budgets, manage projects, perform accounting and purchasing tasks, and utilize a remote capability for approvals and requests. The system will largely eliminate paper through electronic approval, notifications, and document management.

The selected system is very popular and successful, and wasn't difficult to find comparable public agency users of the system. Staff checked references and all responses were enthusiastically positive.



## MAJOR INITIATIVES (Continued)

As of printing of this report, the Agency has signed a licensing contract and will begin implementation in F20.

**Website Project Underway:** The Agency formed a subcommittee of ASPC members to perform a comprehensive review of the current website, and propose improvements to appearance, functionality, and ease of use. The project included performing a survey of comparable sites for appropriate look and feel, intuitive page navigation, and user-friendliness.

A new overall design and layout was mocked up and approved, and content is being placed using standard page templates. Project planning is complete, and improvements are underway that will be complete within the 2020 fiscal year.

**Policy and Procedure Review:** CMSA regularly reviews its Personnel, Financial, and Administrative Policies and Procedures. Financial policy review was undertaken first and completed in November 2018, administrative policy review was completed in March 2019, and personnel policy review revisions were completed in April 2019. Personnel policies normally takes longer than administrative or financial policies because they utilize legal review and meeting and conferring with the union. These reviews benefit the Agency through keeping up-to-date with ever changing laws, rules, and regulations, and changes in the use of the policies as they relate to practical work situations.

**Two-Year Budget Completed:** Instead of developing a one-year budget, this year, the Agency prepared a two-year budget for FY20 and FY21. This was extra work for staff, but will save a lot of time in the long run by not having to prepare a budget in the following year. Mid-year and mid-cycle adjustments are available should actual and/or projected revenue or expenses change which would prompt a revision. Thanks to our Finance and Administration staff who worked tirelessly to ready the new two-year budget for adoption by the Board of Commissioners in June 2019.

**Future Revenue Planning:** The Agency updates a 10-year financial forecast each fiscal year to accompany the annual budget. These forecasts are a long-term budgetary examination of Agency operations and program revenues, operating expenses, capital costs, and reserve balances. The examination is the result of a collaborative process between Agency staff and the CMSA Board Finance Committee. It provides a strategic perspective to guide the Board in making decisions on the direction for future budgets, revenues, and funding and uses of Agency reserves.

The prior five-year revenue plan for FY13 to FY18 closed, and a new five-year revenue plan for FY19 to FY23 was established and its revenue figures were incorporated into the FY20 and FY21 budgets. During the new plan's development, staff met with the Finance Committee several times to evaluate funding options for the operating and capital programs, and formulate a recommended program for presentation to the full Board. Operating program revenue is funded by discretionary regional service charges, contract service fees, other non-capital general sources, and general operating reserves, which are maintained at 25% of operating expenditures. Operating expenditures escalate from the base year by estimated general increases for pro-forma, annual reasonable costs. The Capital program is funded by capacity charges, a debt service coverage charge, a discretionary capital fee, and general capital reserves. The revenue program is fixed for the five-year duration unless unforeseen or

## MAJOR INITIATIVES (Continued)

unanticipated circumstances arise warranting revision. Scheduled increases of 3.5% annually are set for each of three billed charges to members, regional service charges, the capital fee, and debt service costs. These increases are set for the duration of the five-year revenue plan.

**Future Debt Planning:** The Agency is considering issuing debt in FY21 to finance construction of certain large capital projects. The new debt issue was contemplated in conjunction with the Finance Committee at the time of the FY19 Budget preparation, and it will consist of construction funds estimated at approximately \$9M for certain specific capital projects, plus a provision for costs of issue. The amount of annual debt service will be set as of transaction close depending upon such factors as the debt principal amount, the repayment term, the interest rate, and credit worthiness. The estimated increase in debt service is included in the financial forecast and budgeted in the five-year revenue plan.

## FINANCIAL INFORMATION

**Accounting System and Budgeting Controls:** The Agency's executive team is responsible for establishing and maintaining a system of internal accounting controls. In fulfilling this responsibility, they make decisions to assess the expected benefits and related costs of control procedures. The objectives of the system are (1) to provide management with reasonable, but not absolute, assurance that assets are safeguarded against loss from unauthorized use or disposition, and 2) to ensure that transactions are executed in accordance with management and Board authorization, and are properly recorded in accordance with generally accepted accounting principles (GAAP). CMSA believes that its internal accounting controls adequately address both goals.

CMSA accounts for its financial activities in a single enterprise fund charging for services to members and they charge their respective user fees to service connections within collection system areas. The Agency's account structure, insofar as is practical, and in accordance with GAAP, follows the California State Controller's System of Accounts for a Waste Disposal Enterprise. This is a set of procedures that provides general accounting and reporting guidelines to be used by California Special Districts performing waste disposal enterprise activities.

The Agency's Board of Commissioners adopts a bi-annual budget to serve as the approved financial plan for each of the two fiscal years. Provisions within the JPA agreement authorize the Board to set the regional service charge to the JPA member agencies. Total revenues received by CMSA from the JPA members, as well as other revenue sources, fund the Agency's annual operations, capital programs, and debt service. The budget is used as a key control device to: (1) ensure Board oversight for operations and capital expenditures, and (2) monitor expenses and project their progress. All operating and capital activities of the Agency are included in the approved bi-annual budget, along with a 10-year capital improvement program and 10-year financial forecast model.

**Financial Condition:** The maintenance of adequate cash reserves is an essential element of the Agency's prudent financial management practices and a key component of the Agency's sound financial position. An appropriate level of reserves ensures that resources are available for unforeseen emergencies, future capital improvement projects, and unanticipated revenue fluctuations. The Board has adopted a comprehensive reserve policy that includes specific guidance on reserve designations, funding levels, and the accumulation and uses for the established reserves. The accumulated balance in each reserve designation is reported in the monthly Investment and Treasurer's Report to the Board and is available in the Agenda Packet posted on the website at <http://www.cmsa.us/board/agendas-and-minutes>.

**Cash Management:** The Agency utilizes the services of (1) WestAmerica Bank, (2) the Local Agency Investment Fund (LAIF), and (3) California Asset Management Program (CAMP) to manage its cash and cash equivalent assets. Westamerica Bank serves the Agency's general banking requirements in processing the Agency disbursements and receipts. LAIF is a pooled investment fund, administered by the Office of the State Treasurer of California and available to

## FINANCIAL INFORMATION (Continued)

California local government agencies. LAIF investments are considered liquid and provide competitive short-term rates.

Additionally, the Agency invests some or a portion of its budgeted reserves in CAMP. CAMP is a Joint Powers Authority established in 1989 to provide professional investment services to public agencies at a reasonable cost. Specifically, CAMP offers its investors a money market trust for the investment of public funds.

Total interest income earned and recognized during FY19 was \$410,653, an increase of \$192,137 over FY18. The increase is attributable to a rise in historically low interest rates on cash balances held in LAIF and CAMP.

**Agency Funding:** The Agency began its FY19 annual budget development process with the review of the funding requirements for salaries, benefits, materials, supplies, debt service, reserves, and capital project activities. It next assessed the different sources of revenues to fund those requirements. Regional service charges to JPA member agencies and the contract services revenues received for providing wastewater services to SQSP account for the two major sources of Agency revenues. These are set annually by the Board or through contract agreement. Guided by a revenue and management financial policy, the Agency allocates sewer service charges to each JPA member based on their respective volume and strength of delivered wastewater treated. This methodology represents a measurable and fair assignment of treatment costs, using the cost-of-service principal as applied, to measure influent flow received from each JPA member.

An EDU rate of \$95.43 was used to allocate debt service to each JPA member. Historic EDU rates for the last ten years are displayed in Schedule 8 of the Statistical Section. During FY19 the Agency received a total of \$11,433,635 for sewer service charges and \$4,966,508 for debt service from the JPA member agencies.

**Operating & Non-Operating Revenues:** The following table shows a summary of revenues by source FY19 and compares dollar and percentage changes over FY18. The amounts shown in the table below differ from the audited Statement of Revenues and Expenses as it provides additional detail for revenues by source.

**Significant Non-Cash Transactions:** While most financial transactions involve the receipt or payment of cash, some transactions known as accruals involve the recognition of revenue or expense on a different time period than with the receipt or payment of cash.

<b>Non-Cash Transactions</b>	<b>Fiscal Year Ended June 30, 2019</b>	<b>Increase (Decrease) from FY18</b>	<b>Percent Increase (Decrease)</b>
GASB 68 non-cash pension accrual	\$310,173	\$(730,592)	(70.2)%

## FINANCIAL INFORMATION (Continued)

<b>Operating &amp; Non-Operating Revenues</b>	<b>Fiscal Year Ended June 30, 2019</b>	<b>FY19 Percent of Total</b>	<b>Increase (Decrease) from FY18</b>	<b>Percent Increase (Decrease)</b>
Regional Service Charge	\$ 11,433,635	60.9%	\$ 540,470	5.0%
Debt Service Charge	4,966,508	26.5%	14,126	0.3%
Contract Maintenance Revenue	1,067,515	5.7%	(47,165)	(4.2)%
Permit and Inspection Fees	16,142	0.1%	7,217	80.9%
FOG Program Revenues	54,228	0.3%	16,109	42.3%
Revenue from Haulers & RV	270,574	1.4%	514	0.2%
COOP Program Revenues	93,068	0.5%	16,433	21.4%
<b>Total Operating Revenues</b>	<b>17,901,670</b>	<b>95.4%</b>	<b>547,704</b>	<b>3.2%</b>
Interest and Investment Income	410,653	2.2%	192,137	87.9%
Non-Operating revenue (expense)	452,833	2.4%	367,621	431.4%
<b>Total Non-Operating Revenues</b>	<b>863,486</b>	<b>4.6%</b>	<b>559,758</b>	<b>184.2%</b>
<b>Total Revenues</b>	<b>\$ 18,765,156</b>	<b>100.0%</b>	<b>\$ 1,107,462</b>	<b>6.3%</b>

Total operating and non-operating revenues, excluding capital contributions for capacity charges, increased by \$1,107,462. Increases and decreases in revenue categories are summarized as follows:

- Regional service charges increased by \$540,470 that includes a capital fee in the amount of \$811,258. Regional service charges, the capital fee, and the debt service charge in total increase 3.5% per a scheduled increase for the fiscal year 2019. The capital fee is used to fund future capital improvement projects.
- Debt service charges include the principal and interest for the base debt service plus a 25% debt coverage fee used for capital funding. Although not shown separately above, debt service principal and interest decrease each year due to declining loan amortization of the outstanding 2015 Refunding Revenue Bonds.
- Contract maintenance revenues decreased approximately \$(47,000) that varies year-to-year depending upon the level of contracted service. The majority of the decrease was due to decreases in wastewater treatment services for San Quentin State Prison.
- Permit and inspections increased for the year resulting in an increase in revenue.
- FOG revenues increased due to increased fats, oils, grease deliveries.
- Revenue from haulers and RV dumpers is consistent with the prior year.
- Interest and investment income increased approximately \$190,000 due to increases in interest rates.
- Miscellaneous revenues increased significantly due to proceeds received in the amount of approximately \$393,000 from the State Water Resources Control board for the electricity interconnection project to export excess power.

## FINANCIAL INFORMATION (Continued)

**Capital Contributions for Capacity Charges:** The following schedule presents a summary of capital contributions for capacity charges for the fiscal year ended June 30, 2019 with a dollar and percentage comparison for changes over FY18. Capacity charges received during FY19 totaled \$671,769 for new residential, commercial, and additional fixture unit fee connections in the combined JPA service area.

<b>Capital Contributions</b>	<b>Fiscal Year Ended June 30, 2019</b>	<b>Increase (Decrease) from FY18</b>	<b>Percent Increase (Decrease)</b>
Capacity charges	\$671,769	\$474,016	239.7%

The California Government Code requires certain disclosures regarding capacity charges. The Code requires separate accounting of capacity charges and the application of interest to outstanding balances at year end. The Agency's practice is to utilize capacity charges received on a first-in-first-out basis to finance capital projects during the fiscal year. No interest was posted to capacity charges and there was no outstanding balance of capacity charges at year-end. Other required disclosures for the fiscal year ended June 30, 2019 are as follows:

- Total amount of capacity charges collected \$671,769

Listing of FY19 Maintenance and Capital Projects for which capacity charges were applied:

▪ Industrial Coating and Concrete Rehabilitation	\$220,364
▪ Agency Facilities Master Plan	25,505
▪ Facility Paving / Sitework	290,128
▪ Pumps and Wastewater Treatment Equipment	<u>135,772</u>
	<u><u>\$671,769</u></u>

**Expenses Related to General Operations:** The following schedule presents a summary of general operating expenses, excluding non-operating expenses, capital assets, depreciation, and debt service expenses, for FY19. It also includes a comparison of dollar and percentage changes over FY18.

<b>Operating Expenses</b>	<b>Fiscal Year Ended June 30, 2019</b>	<b>FY19 Percent of Total</b>	<b>Increase (Decrease) from FY18</b>	<b>Percent Increase (Decrease)</b>
Salaries and Benefits	\$ 8,486,703	68.2%	\$ (390,604)	(4.4)%
Operations Supplies & Services	1,436,895	11.5%	70,024	5.1%
Repairs and Maintenance	1,034,818	8.3%	148,506	16.8%
Permit Testing and Monitoring	144,968	1.2%	(4,847)	(3.2) %
Insurance	111,544	0.9%	16,027	16.8%
Utilities and Telephone	454,082	3.6%	142,891	45.9%
General and Administrative	774,050	6.3%	104,150	15.5%
<b>Total Expenses</b>	<b>\$ 12,443,053</b>	<b>100.0%</b>	<b>\$ 84,147</b>	<b>0.7%</b>

## FINANCIAL INFORMATION (Continued)

Total operating expenses increased by \$262,140 and are summarized as follows:

- Salaries and Benefits decreased net overall by \$(390,604) due to a 3% cost of living adjustment amounting to an approximate \$170,000 increase, and an overall decrease in benefits of approximately \$560,600 due primarily to reduction in pension and OPEB accruals.
- Operations supplies and services increased by approximately \$70,000 due mainly to more chemical usage and certain unit price increases.
- Repairs and Maintenance expenses increased approximately \$149,000 due mainly to CIP studies not capitalized.
- Permit Testing and Monitoring is very consistent between years.
- Insurance is generally consistent between years with small increases for property and general liability insurance.
- The approximate \$143,000 increase in utility expenses was attributable to the two components of electricity, approximately \$135,000 and garbage \$16,000, offset by decreases in natural gas.
- General and administrative expenses reflect a net increase of approximately \$104,000 for special studies including consultants for the asset management program and equipment for the pilot digester study. New computer purchases and software upgrades also skewed account balances up about \$15,000.

**Revenue Bonds Assets and Liabilities:** The Agency issued Refunding Revenue Bonds Series 2015 in the principal amount of \$49,310,000 at premium of \$5,344,174 in an advance refunding (1) to prepay the outstanding principal of 2006 Revenue Bonds, (2) to purchase a surety policy to replace the previous cash funded reserve, and (3) to pay certain costs of issuing the bonds. The Bonds are fully registered, with principal due annually on September 1, and interest payable semi-annually on March 1 and September 1. The bonds maturing on or after September 1, 2025 are subject to optional redemption on any date on or after September 1, 2024, together with accrued interest to the redemption date, without a premium.

The transaction advance refunded the principal amount of \$55,510,000 plus interest in the amount of \$3,251,467 due on the 2006 Revenue Bonds by placing in escrow the amount of \$58,761,467. The escrow amount will be used to redeem the entire outstanding amount of the Revenue Bonds, Series 2006 in full on September 1, 2016. The transaction resulted in a deferred amount on refunding of \$2,859,484, and a decrease in total cash flows of \$5,212,685. The deferred amount on refunding is carried as a deferred outflow of resources, and the premium is carried as a net reduction to the 2015 revenue bonds. The deferred amount on refunding and the premium are amortized on a straight-line basis over the life of the Bonds as components of interest expense. There is no balance in the refunding escrow account at June 30, 2019.

Each JPA member is obligated to pay its share of the semi-annual debt service and 25 percent debt coverage payments to CMSA, pursuant to a Debt Service Payment Agreement between

## FINANCIAL INFORMATION (Continued)

CMSA and the JPA members, and the Master Indenture between CMSA and the Bond Trustee. The allocation of the debt service payment and coverage to each member is based on the number of EDUs reported for the member's service area. Debt Service Charges per EDU are fixed for each member's service area for consistency beginning with FY18. Service Charge Revenue reflects the actual semi-annual debt service payments received from the JPA members and is based solely on 125% of the scheduled semi-annual debt payments to the bond holders.

The following schedule is a summary of debt service activities related to Refunding Revenue Bond Series 2015 for the fiscal year ended June 30, 2019.

	<b>Fiscal Year Ended</b>
<b>Revenue Related to Debt Service</b>	<b>June 30, 2019</b>
Service charge revenue - principal	\$ 2,330,000
Service charge revenue - interest	1,643,206
Service charge revenue - coverage	993,302
Service Charge Revenue: Debt Service	<u>\$ 4,966,508</u>
<b>Outstanding Debt</b>	
Current Maturity (due in one year)	2,395,000
Long-term debt (greater than one year)	<u>38,045,000</u>
<b>Total Outstanding Debt</b>	<b><u>\$40,440,000</u></b>

**Capital Assets:** The following schedule presents a summary of capital assets for the fiscal year ended June 30, 2019 with a dollar and percentage comparison for changes over FY18.

<b>Capital Assets</b>	<b>Fiscal</b>	<b>Increase</b>	<b>Percent</b>
	<b>Year Ended</b>	<b>(Decrease)</b>	<b>Increase</b>
	<b>June 30, 2019</b>	<b>from FY18</b>	<b>(Decrease)</b>
Plant and facilities at cost	\$162,217,827	\$ 1,570,168	1.0%
Accumulated depreciation and disposition	(83,372,045)	(4,061,959)	5.3%
<b>Net Plant and Facility</b>	<b>\$ 78,845,782</b>	<b>\$(2,491,791)</b>	<b>(3.1%)</b>

The Agency's investment in capital assets as of June 30, 2019 totaled \$78,845,782, net of accumulated depreciation. The investment in capital assets includes land and land improvements, wastewater treatment facilities, wastewater disposal facilities, general plant and administrative facilities, and construction-in-progress. During FY19, the Agency acquired approximately \$2,185,000 in capital assets, transferred approximately \$1,035,000 from construction-in-progress into service, and recorded an additional approximately \$4,107,000 for depreciation of capital assets in service. Depreciation expense increased \$115,495, as there were more assets placed in service in FY19 versus FY18. Major capital asset transactions and including amounts spent during the fiscal year include the following:



## FINANCIAL INFORMATION (Continued)

- Completed work on the odor control system improvements, \$480,254
- Completed work on industrial coating/concrete rehab and pavement, \$510,492
- Purchased and placed in service various sewage treatment facilities, \$614,297
- Purchased and placed in service various office and lab equipment, \$160,574
- Purchased and placed in service various vehicles, \$93,553

**Pension Benefits:** Retirement costs have come under scrutiny in recent years due to increasing costs in connection with the California Public Employee's Retirement System (CalPERS). Total employer pension obligation has been reduced for new employees hired after January 1, 2013 under what is known as PEPRA, Public Employees' Pension Reform Act. CalPERS is now essentially a two-tiered system for Classic members hired before January 1, 2013 and PEPRA for those hired on or after January 1, 2013. CalPERS continues to revise its pension-related actuarial assumptions, such as the discount rate and life expectancy, among others, that often leads to increased employer contribution rates. Because of the sensitivity of rates and their relationship as a percentage of revenue, the Agency has elected to disclose this information on its website for transparency. Approximately 36% of Agency employees were hired under the lower-cost PEPRA plan.

One of the requirements of a recent governmental accounting pronouncement, GASB 68, is to reflect a liability for total pension obligation on the face of the balance sheet and for increases or decreases in the obligation to flow through the income statement. Differences between the total change in obligation and actual cash paid are an accounting procedure known as accruals. For transparency, the Agency describes details of significant cash versus accrual items when they occur to ensure clarity for large changes in benefits expense.

<u>Fiscal Year</u>	<u>Base Pension Contributions</u>	<u>UAL Pension Contributions</u>	<u>Pension Accrued</u>	<u>Total Pension</u>
FY19	\$533,164	\$598,231	\$310,173	\$1,441,568
FY18	347,760	619,899	1,040,765	2,008,424
FY17	553,681	403,722	1,174,900	2,132,303
FY16	607,041	352,583	(256,509)	703,115
FY15	927,186	(1)	(731,956)	195,230
FY14	2,724,054	(1)	(2)	2,724,054
FY13	1,202,050	(1)	(2)	1,202,050
FY12	1,130,652	(1)	(2)	1,130,652
FY11	1,035,624	(1)	(2)	1,035,624
FY10	1,020,709	(1)	(2)	1,020,709

Note <sup>1</sup> UAL pension contributions formerly included in employer base contributions rate

Note <sup>2</sup> Pension accruals became effective with GASB 68

## FINANCIAL INFORMATION (Continued)

**Other Post-Employment Benefits (OPEB):** The Agency provides other post-employment benefits (OPEB) for eligible employees also on a two-tiered basis. Tier-1 employees hired before July 1, 2010 receive a fully paid lifetime medical insurance benefit for the employee only, while Tier-2 employees hired after July 1, 2010, may receive a lifetime medical insurance benefit, currently in the amount of \$136 per month and adjusted annually thereafter, with the remainder of the monthly insurance premium paid by the retiree. During active years, tier-2 employees also receive an employer provided health reimbursement account (HRA) used to accumulate funding to pay for medical costs after retirement. The Agency contributes 1 ½ percent of gross base salary to the HRA plan that is not taxed as compensation upon transfer to the trust or upon receipt of benefits from the trust.

The Agency is subject to the provisions of a new accounting pronouncement known as GASB 75 that became effective for the fiscal year 2018 for its post-retirement health care plan. Similar to pension, the total obligation for the OPEB plan net of plan assets will be reflected as a liability on the balance sheet. The plan currently is approximately 55% funded with an unfunded liability remaining in the amount of approximately \$2.07M. Increases or decreases in the obligation will now flow through the income statement and, if material, will be described in its two components of cash payments made as well as non-cash accruals recorded. For transparency, the Agency has also elected to post its OPEB actuarial valuation reports on the website.

The Agency uses the California Employers' Retirement Benefit Trust to hold its plan assets for distribution to eligible retirees and beneficiaries. The table below reflects the Agency's retiree count, plan contributions, and total OPEB expense by year.

<u>Fiscal Year</u>	<u>Number Retirees</u>	<u>OPEB Contributions</u>	<u>OPEB Accrued</u>	<u>Total OPEB</u>
FY19	31	\$224,526	\$21,772	\$246,298
FY18	32	292,033	(38,862)	253,171
FY17	30	286,875	15,912	302,787
FY16	30	289,977	19,997	309,974
FY15	30	314,006	(1)	314,006
FY14	31	307,370	(1)	307,370
FY13	29	381,188	(1)	381,188
FY12	28	381,524	(1)	381,524
FY11	24	378,514	(1)	378,514
FY10	24	101,583	(1)	101,583

Note <sup>1</sup> OPEB accruals became effective with GASBs 43 and 75

## FINANCIAL INFORMATION (Continued)

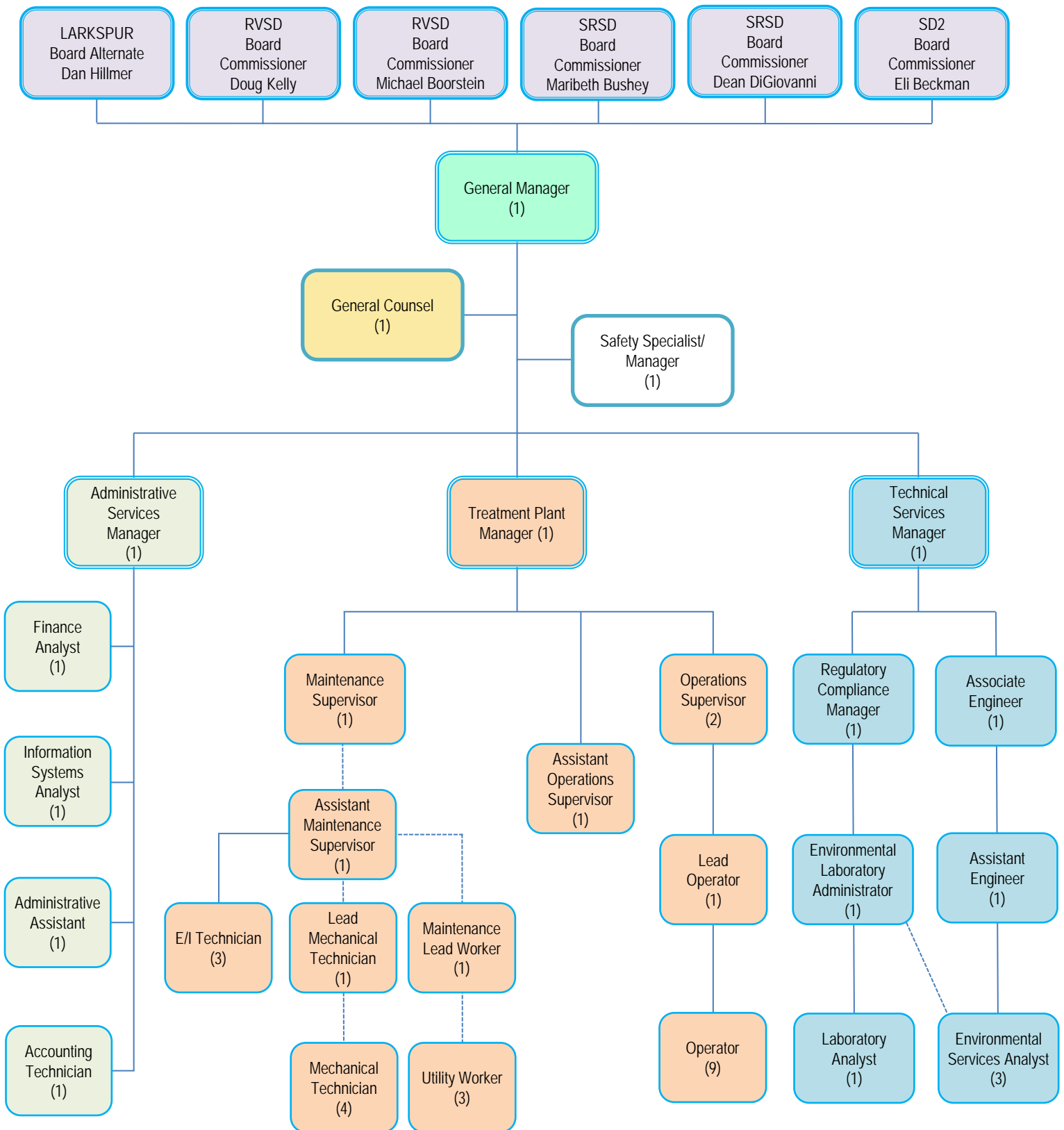
**Risk Management:** The Agency maintains a comprehensive risk management program which encompasses risk retention and/or transfer, and risk reduction or avoidance. In the area of risk retention and/or transfer, the Agency transfers risk through the use of insurance policies, while retaining a manageable portion of risk through deductibles. The Agency is a member of the California Sanitation Risk Management Authority, a joint powers authority established for the operation of common risk management and loss prevention programs for its workers' compensation, general liability and auto liability, employment practice, and property insurance needs. Risk is transferred whenever possible through the use of hold harmless (indemnification) clauses in all Agency-related contracts and agreements.

In the area of risk reduction or avoidance, the Agency utilizes an in-house safety committee, the cooperative Safety Director program, and outside risk management and safety consultants. Much attention is focused on safety at CMSA. Training is provided to educate employees on all aspects of workplace safety. It includes proper workplace performance procedures for everyday duties such as the proper usage of tools and machinery, and safe driving programs for employees using Agency vehicles. Additional recognition is given to the safety committee and safety director for their ongoing efforts to ensure workplace safety.

**Independent Audit:** State statutes require an annual audit by independent Certified Public Accountants. The accounting firm of Cropper Accountancy Corporation performed the audit of the Agency's FY19 financial statements. Cropper Accountancy Corporation specializes in governmental and non-profit audit engagements. In addition to meeting the requirements set forth in state statutes, the auditor also reviewed the Agency's financial policies and procedures, as well as the Agency's adherence to them in conducting financial transactions. The auditor's report on the general purpose financial statements and accompanying notes are included in the financial section of this report.



# CMSA ORGANIZATIONAL CHART



<b>CMSA Authorized Staff Positions</b>	<b>FY17</b>	<b>FY18</b>	<b>FY19</b>
<b>ADMINISTRATION</b>			
General Manager	1	1	1
Administrative Assistant	1	1	1
Treatment Plant Manager	1	1	1
Administrative Services Manager	1	1	1
Financial Analyst	1	1	1
Personnel and Accounting Technician	1	1	1
Information Systems Analyst (Transferred from Technical Services)	-	1	1
<b>Total Administration</b>	<b>6</b>	<b>7</b>	<b>7</b>
<b>COOPERATIVE AGREEMENTS</b>			
Safety Specialist/Manager (Replaced Health and Safety Manager)	-	-	1
Health and Safety Manager (Replaced Safety Director)	-	1	-
Safety Director (CMSA share .6, NSD share .4)	1	-	-
<b>Total Cooperative Agreements</b>	<b>1</b>	<b>1</b>	<b>1</b>
<b>MAINTENANCE</b>			
Maintenance Supervisor	1	1	1
Assistant Maintenance Supervisor	1	1	1
Maintenance Lead	1	1	1
Maintenance Repair (FY19 Eliminated Maintenance Repair position replaced with Mechanical Technician)	1	1	-
Mechanical Technician (I-III)	4	4	5
Utility Worker	3	3	3
Electrical/Instrumentation Assistant Maintenance Supervisor	1	1	-
Electrical/Instrumentation Tech (I-III)	2	2	3
<b>Total Maintenance</b>	<b>14</b>	<b>14</b>	<b>14</b>
<b>OPERATIONS</b>			
Operations Supervisor	2	2	2
Assistant Operations Supervisor (New position: promoted Lead Operator)	-	-	1
Lead Operator	2	2	1
Operator (Trainee, I-III)	9	9	9
<b>Total Operations</b>	<b>13</b>	<b>13</b>	<b>13</b>
<b>TECHNICAL SERVICES</b>			
Technical Services Manager (Formerly Engineering Manager)	-	1	1
Engineering Manager	1	-	-
Associate Engineer (Promotion for obtaining Professional Engineer license)	-	-	1
Assistant Engineer	2	2	1
Regulatory Compliance Manager (New position during FY19 to replace Laboratory Director)	-	-	1
Environmental Services Manager	1	-	-
Laboratory Director (Replaced Environmental Services Manager)	-	1	-
Environmental Laboratory Administrator	1	1	1
Laboratory Analyst (New FY19)	-	-	1
Environmental Services Analyst (I-II)	3	3	3
Information Systems Analyst (Transferred to Administration)	1	-	-
<b>Total Technical Services</b>	<b>9</b>	<b>8</b>	<b>9</b>
<b>TOTAL AUTHORIZED STAFFED POSITIONS</b>	<b>43</b>	<b>44</b>	<b>44</b>



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For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**June 30, 2018**

*Christopher P. Morill*

Executive Director/CEO





## **FINANCIAL SECTION**

### **Audited Financial Statements**



## INDEPENDENT AUDITORS' REPORT

To the Board of Commissioners  
Central Marin Sanitation Agency  
San Rafael, California

We have audited the accompanying financial statements of the business-type activities of Central Marin Sanitation Agency as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

District management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of Central Marin Sanitation Agency, as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Other Matters


### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (pages 3 – 10), schedule of the District's proportionate share of the net pension liability and Schedule of Contributions (page 40), Schedule of Changes in the Net OPEB Liability and Related Ratios (page 41) and Schedule of OPEB Contributions (page 42) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Central Marin Sanitation Agency's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

  
CROPPER ACCOUNTANCY CORPORATION  
Walnut Creek, California  
October 19, 2019

**Central Marin Sanitation Agency**  
Management's Discussion and Analysis  
June 30, 2019

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This section of the Agency's Independent Audit Report presents management's discussion and analysis of the Agency's financial performance during the fiscal year ended June 30, 2019. It is intended to serve as an overview to the Agency's required financial statements. Please read it in conjunction with Agency's financial statements and accompanying notes, which follow this section.

## **ORGANIZATION AND BUSINESS**

Central Marin Sanitation Agency (CMSA) is a regional wastewater treatment agency that serves central Marin County residents, businesses, and governmental institutions including San Quentin State Prison (SQSP). The area served by CMSA includes portions of the City of San Rafael, the City of Larkspur, the Towns of Corte Madera, Fairfax, Ross, San Anselmo and the unincorporated areas of Ross Valley. For the Fiscal Year 2018-19 reporting period, the Agency provided services to 48,279 equivalent dwelling units (EDUs) with an approximate population of 105,000 in the service area. An additional 4005 EDUs have been assigned to SQSP.

In the 1970's, central Marin County had four small wastewater treatment plants whose operations were not able to meet the stringent new requirements of the 1972 Clean Water Act. Accordingly, the four local agencies that provided wastewater services, San Rafael Sanitation District (SRSD), Sanitary District No. 1 of Marin County (SD1), Sanitary District No. 2 of Marin County (SD2), and the City of Larkspur, entered into a joint powers agreement (JPA) in October 1979 to create a separate governmental entity, the Central Marin Sanitation Agency (CMSA), to oversee the construction and operation of a regional wastewater treatment facility. The SQSP chose not to join the JPA. The Agency's facilities were constructed at a cost of approximately \$84 million and funded by federal (75%) and state (12.5%) clean water grants, as well as local shares (12.5%) from the four local agencies and SQSP.

The CMSA wastewater treatment facility became operational in January 1985. The treated wastewater discharged into central San Francisco Bay as clean effluent consistently meets and exceeds all federal, state, and regional regulatory requirements. Since that time, CMSA has successfully carried out its mission of protecting public health and the environment through the planning, administration, and coordination of wastewater services throughout central Marin County. CMSA also provides other services that benefit its customers and the environment through 1) participating in federal pretreatment and regional pollution prevention programs, 2) serving as the lead agency for administering a comprehensive safety program with another wastewater agency in the county, 3) managing a countywide public educational program, and 4) providing collection system maintenance, source control, and other services under contract to several local agencies in the county.

The Agency's governing body, a Board of Commissioners (Board), comprises individuals appointed by the JPA agencies. San Rafael Sanitation District and Sanitary District No. 1 of Marin County each have two members on the Commission while the City of Larkspur and Sanitary District No. 2 of Marin County each have one member. The six-member Board sets policy for the Agency. The Board appoints the General Manager and Treasurer/Controller who serve at the pleasure of the Board. The General Manager is the chief administrative officer

**Central Marin Sanitation Agency**  
Management's Discussion and Analysis  
June 30, 2019

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responsible for Agency operations and long-term planning in accordance with the Board's policies and approved budget. The Treasurer/Controller is charged with overall financial responsibility in accordance with established Agency policies.

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

This financial report includes the Management's Discussion and Analysis report, the Independent Auditors' report and the Basic Financial Statements of the Agency. The financial statements also include notes that explain the information in the financial statements in more detail.

## **BASIC FINANCIAL STATEMENTS**

The Financial Statements of the Agency report information about the Agency's accounting methods which is similar to those used by private sector companies. These statements have been prepared and audited using generally acceptable accounting standards. These required statements offer short-term and long-term financial information about the Agency's activities and are often used to assess the financial position and health of the organization.

The Statement of Net Position includes all of the Agency's assets, deferred outflow of resources, liabilities, and deferred inflow of resources, and provides information about the nature and amounts of investments in resources and obligations to creditors. It also provides the basis for evaluating the capital structure of the Agency.

The Statement of Revenues, Expenses and Changes in Net Position accounts for all revenues and expenses during the reporting period. This statement reflects the result of Agency operations over the past year as well as non-operating revenues, expenses, and contributed capital.

The Statement of Cash Flows provides information on the Agency's cash receipts and cash payments during the reporting period. The statement reports cash receipts, cash payments, and net changes in cash resulting from operational, capital, and investing activities. It also identifies the sources and uses for the cash and changes in the cash balances.

## **FINANCIAL ANALYSIS OF THE AGENCY**

One of the most important questions asked about the Agency's finances is whether or not the Agency's overall financial position has improved or deteriorated. The Statement of Net Position and the Statement of Revenues, Expenses and Changes in Net Position report information about the Agency's activities in a way that will help answer this question. These two statements report the net position of the Agency as well as related changes. The difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources (net position) is one way to measure financial health or financial position. Over time, increases or decreases in the Agency's net position is one of many indicators to ascertain if its financial health is improving or deteriorating. Other factors to consider include changes in economic conditions, population growth, and new or changed legislation.

**Central Marin Sanitation Agency**  
**Management's Discussion and Analysis**  
June 30, 2019

During the FY 2017-18 audit, prior period adjustments were recorded which affected the prior year financial statement numbers shown below. There were no prior period adjustments for the current fiscal year 2018-19. The adjustments have been reflected in the tables below which were used for the comparison data throughout this management discussion and analysis.

**NET POSITION STATEMENT ANALYSIS**

**Table 1 – Summary of Net Position**

Description	Fiscal Year Ended June 30, 2019	Fiscal Year Ended June 30, 2018	Amount Increase (Decrease)	Percent Increase (Decrease)
Current and other assets	\$19,607,469	\$17,753,712	\$1,853,757	10.4%
Capital assets – net	<u>78,845,782</u>	<u>81,337,573</u>	<u>(2,491,791)</u>	(3.1)
Total assets	<u>98,453,251</u>	<u>99,091,285</u>	<u>(638,034)</u>	(0.6)
Deferred outflows of resources	<u>6,329,394</u>	<u>7,332,920</u>	<u>(1,003,526)</u>	(13.7)
Current liabilities	3,879,363	3,780,431	98,932	2.6
Noncurrent liabilities	<u>55,467,490</u>	<u>58,367,168</u>	<u>(2,899,678)</u>	(5.0)
Total liabilities	<u>59,346,853</u>	<u>62,147,599</u>	<u>(2,800,746)</u>	(4.5)
Deferred inflows of resources	<u>1,790,731</u>	<u>2,056,973</u>	<u>(266,242)</u>	(12.9)%
Net position –				
Net investment in capital assets	36,596,279	36,596,025	254	0.0
Unrestricted	<u>7,048,782</u>	<u>5,623,608</u>	<u>1,425,174</u>	25.3
Total net position	<u>\$43,645,061</u>	<u>\$42,219,633</u>	<u>\$1,425,428</u>	3.4%

**Central Marin Sanitation Agency**  
Management's Discussion and Analysis  
June 30, 2019

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Net position increased by \$1,425,428 to \$43,645,061 from FY 2017-18 to FY 2018-19 as described below:

- Total assets decreased by \$(638,033). Current assets increased by \$1,853,757 due mainly to an increase in cash in the amount of approximately \$1,587,000, the addition of inventory in the amount of \$218,000, and \$33,000 deposit for self-insured dental benefits (see Note 4 – Self Insured Dental Deposit), with the remaining current asset items very consistent between years. Capital assets – net decreased by \$(2,491,791) because of minor asset retirements as well as the excess of the provision for accumulated depreciation on capital assets, a contra-asset, over current year capital asset additions.
- Deferred outflow amounts decreased for both pension and OPEB over the prior year in the amount of \$(1,003,526).
- Current liabilities (obligations due within 12 months) increased by \$98,932. The net increase was due primarily to an increase in accounts payable, \$96,000, offset by a decrease in accrued salaries, \$(66,000), and increase in current portion of long-term debt, \$65,000.
- Non-current (long-term) liabilities decreased by \$(2,899,678) as a result of a decrease in net pension liability of \$174,000 and a decrease in the net OPEB liability in the amount of \$52,000. Long-term liabilities are reduced each year as each series on the outstanding Refunding Revenue Bonds Series 2015 reach maturity and the principal amount is paid to the bondholders, approximately \$2,500,000 for FY19. Additional information on the Agency's non-current liabilities can be found in Note #6-Long-Term Obligations.
- Deferred inflows of resources decreased by \$266,000 for decreases in both pension and OPEB obligations.

By far the largest portion of the Agency's net position reflects its investment in capital assets (e.g. land, buildings, machinery, equipment, and vehicles) less any related debt used to acquire those assets that is still outstanding. The Agency uses these capital assets to provide treatment services for the residents and businesses in its service area. Consequently, these assets are not available for future spending. Although the Agency's investment in its capital assets is reported net of debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used or sold to liquidate Agency liabilities. The remaining balance of the net position is unrestricted and may be used to meet the Agency's ongoing obligations to its customers and creditors.



**Central Marin Sanitation Agency**  
Management's Discussion and Analysis  
June 30, 2019

**REVENUES, EXPENSES, AND CHANGE IN NET POSITION STATEMENT ANALYSIS**

**Table 2 – Change in Net Position**

Description	Fiscal Year Ended June 30, 2019	Fiscal Year Ended June 30, 2018	Amount Increase (Decrease)	Percent Increase (Decrease)
Service charges	\$16,400,143	\$15,845,548	\$554,595	3.5%
Contract maintenance revenues	1,067,515	1,114,680	(47,165)	(4.2)
Other operating revenues	434,012	393,738	40,274	10.2
Interest and investment income	410,653	218,516	192,137	87.9
Other non-operating revenues	452,833	85,212	367,621	431.4
Total revenues	<u>18,765,156</u>	<u>17,657,694</u>	<u>1,107,462</u>	6.3
Salaries and benefits	8,486,703	8,877,307	(390,604)	(4.4)
Operations supplies and services	1,436,895	1,366,871	70,024	5.1
Repairs and maintenance	1,034,818	886,312	148,506	16.8
Permit testing and monitoring	144,968	149,815	(4,847)	(3.2)
Depreciation and amortization	4,110,575	3,995,080	115,495	2.9
Insurance	111,545	95,517	16,028	16.8
Utilities and telephone	454,082	311,191	142,891	45.9
General and administrative	774,050	669,900	104,150	15.5
Interest expense	1,457,861	1,527,361	(69,500)	(4.6)
Total expenses	<u>18,011,497</u>	<u>17,879,354</u>	<u>132,143</u>	0.7
Income (loss) before cap contrib	753,659	(221,660)	975,319	440.0
Add: capacity charges revenue	671,769	197,753	474,016	239.7
Increase (decrease) in net position	1,425,428	(23,907)	1,449,336	6,062.4
Net position – beg	42,219,633	42,619,360	(399,727)	(0.9)
Prior period adjustments - net	-	(375,820)	375,820	-
Net position – beg as restated	<u>42,219,633</u>	<u>42,243,540</u>	<u>(23,907)</u>	(0.1)
Net position – end	<u>\$43,645,061</u>	<u>\$42,219,633</u>	<u>\$1,425,428</u>	3.4%

See comments under Financial Analysis of the Agency regarding prior period adjustments made to the FY 2017-18 numbers presented above.

The statement of revenues, expenses, and changes in net position reflects the Agency's operating and non-operating revenues by major sources, operating and non-operating expenses by categories, and capital contributions. The Agency's increase in net position was \$1,425,428 during FY 2018-19 as follows:

**Central Marin Sanitation Agency**  
Management's Discussion and Analysis  
June 30, 2019

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- Total revenues (operating and non-operating) increased by \$1,107,462 from FY 2017-18 to \$18.8 million in FY 2018-19. The increase in revenues was from a scheduled 3.5% increase in billed charges to members that includes base service charges, a capital fee, the debt service charge, and the debt service coverage charge. Contract maintenance revenues decreased approximately \$47,000 mainly due to changes in flow volume and strength for waste services between CMSA and SQSP. Other operating revenues increased by approximately \$40,000 due to increases in program revenues for FOG (Fats, Oils & Grease) and COOP programs, and permit and inspection fees.
- Interest and investment income increased nearly \$200,000 due to increases in interest rates. The increase in other non-operating revenues is due primarily to proceeds received from federal programs, FEMA and State Revolving Fund, for landslide repairs and cogeneration system upgrades to sell excess power through a new PG&E Interconnection Agreement and power sale agreement with Marin Clean Energy.
- Total expenses (operating and non-operating) increased by \$132,000 from FY 2017-18 to FY 2018-19. Salaries and benefits are down from the prior year due to an approximate cost of living adjustment increase of \$170,000 offset by a decrease in pension and OPEB accruals in the amount of approximately \$560,000. Operations supplies and services increased approximately \$70,000 due mainly to more usage and certain chemical price increases. Repairs and maintenance expenses are up due mainly to changes in inventory levels and CIP studies not capitalized. Utilities are up due to a cogeneration engine failure resulting in purchasing power rather than generating power. General and administrative expenses include consultant costs for the asset management program and the pilot digester study. Interest expense is down due to declining principal balances.
- Capital contributions for capacity charges for FY 2018-19 increased by \$474,000 to approximately \$672,000 due to substantial new construction activity during the year. Member agencies collect and remit capacity charges to the Agency.

## **CAPITAL ASSETS**

The Agency's investment in capital assets as of June 30, 2019 totaled \$78,845,782 net of accumulated depreciation. This investment in capital assets includes land and land improvements, wastewater treatment facilities, wastewater disposal facilities, general plant and administrative facilities, and construction-in-progress. During FY 2018-19, the Agency acquired/constructed \$2.2 million and depreciated approximately \$4 million in capital assets. The Agency also had a prior period adjustment to beginning accumulated depreciation of approximately \$268,000 to correct accumulated depreciation during FY 2017-18. The total net decrease in the Agency's investment in capital assets was \$2,491,791 or (3.1)%.

**Central Marin Sanitation Agency**  
Management's Discussion and Analysis  
June 30, 2019

**Table 3 – Summary of Net Investment in Capital Assets**

<u>Description</u>	<u>Fiscal Year Ended June 30, 2019</u>	<u>Fiscal Year Ended June 30, 2018</u>	<u>Amount Increase (Decrease)</u>	<u>Percent Increase (Decrease)</u>
Land and land improvements	\$4,857,321	\$4,857,321		0.0%
Construction in progress	1,118,263	1,363,564	(\$245,301)	(18.0)
Wastewater treatment facilities	65,580,231	67,789,514	(2,209,283)	(3.3)
Wastewater disposal facilities	3,059,419	3,380,347	(320,928)	(9.5)
General, plant, & admin facilities	4,230,548	3,946,827	283,721	7.2
Capital assets – net	<u>\$78,845,782</u>	<u>\$81,337,573</u>	<u>(\$2,491,791)</u>	(3.1)

See comments under Financial Analysis of the Agency regarding prior period adjustments made to the FY 2017-18 numbers presented above.

Construction-in-progress decreased by approximately \$250,000 and there were approximately \$1,034,000 in completed project transfers during the year. Major capital asset completed project transfers and new acquisitions and amounts for the FY 2018-19 include the following:

- Completed work on Odor Control System and Improvements (\$480,254)
- Completed work on industrial coating and concrete rehabilitation (\$220,364)
- Completed work on facility paving / sitework (\$290,128)
- Purchased and placed in service various pumps and wastewater equipment (\$594,492)
- Purchased and placed in service various hardware, software, and lab equipment (\$275,932)
- Purchased and placed in service various vehicles (\$95,553)

Additional information about the Agency's capital assets can be found in Note 5-Plant and Facilities.

## **DEBT ADMINISTRATION**

As of June 30, 2019, the Agency had \$40,440,000 in outstanding debt from the Refunding Revenue Bonds Series 2015, not including a premium in the amount of \$3,891,953 that is amortized over the life of the bonds.

The Agency continues to expand, upgrade, and improve the quality of its treatment systems to meet current environmental regulations, manage wet weather flows, and to serve the needs of its customers. The Refunding Revenue Bonds Series 2015 were issued at a premium during FY 2014-15 to refund the 2006 Revenue Bonds originally used to expand the hydraulic and/or process capacity of the Agency's treatment, storage, and disposal facilities, and to implement other Board of Commissioners' approved capital improvement projects.

Additional information on the Agency's outstanding debt can be found in Note 6-Long-Term Obligations.

**Central Marin Sanitation Agency**  
Management's Discussion and Analysis  
June 30, 2019

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**Table 4 – Summary of Long Term Debt**

Description	Fiscal Year Ended June 30, 2019	Fiscal Year Ended June 30, 2018	Amount Increase (Decrease)	Percent Increase (Decrease)
2015 Revenue bonds, net	<u>\$44,331,953</u>	<u>\$47,010,486</u>	<u>(\$2,678,533)</u>	(5.7)%
Long-term debt – net	<u>\$44,331,953</u>	<u>\$47,010,486</u>	<u>(\$2,678,533)</u>	(5.7)%

**ECONOMIC FACTORS**

The Agency is governed in part by provisions of the State Water Resources Control Board which specifies that rate-based revenues must at a minimum cover the costs of operation, maintenance and recurring capital replacement (OM&R). The Agency is not directly subject to general economic conditions as the main source of its sewer service revenues is received directly from three JPA member agencies (SRSD, SD1 and SD2) and not from rate payers within the service area served. The Agency does not receive property tax revenue. Accordingly, the Agency sets its charges to JPA member agencies and the State of California for SQSP to cover the costs of OM&R and debt financed capital improvements plus any increments for known or anticipated changes in program costs.

The Agency's Board of Commissioners adopts a bi-annual budget which serves as the Agency's approved financial plan. The Board sets all fees and charges required to fund the Agency's operations and capital programs. The approved budget is used as a key control device that 1) establishes amounts by line-item accounts, identifies projects for operations and capital activities and 2) monitors expenses to ensure that approved spending levels have not been exceeded.

**CONTACTING THE AGENCY**

This financial report is designed to provide our joint-power members and creditors with a general overview of the Agency's finances and demonstrate the Agency's accountability for the money it receives. If you have any questions about this report or need additional financial information, please contact:

Administrative Services Manager  
Central Marin Sanitation Agency  
1301 Andersen Drive  
San Rafael, CA 94901  
(415) 459-1455

***FINANCIAL STATEMENTS***

**CENTRAL MARIN SANITATION AGENCY**  
**Statement of Net Position**  
**June 30, 2019**

**Assets**

## Current Assets

Cash and cash equivalents	\$ 17,219,093
Accounts receivable	300,991
Accrued interest receivable	106,822
Prepaid expenses	76,113
Deposits	33,250
Inventory - parts and fuel	1,833,482
Other current assets	2,345
Total Current Assets	19,572,096

## Noncurrent Assets

Bond discount and prepaid insurance, net	35,373
Capital assets, net of accumulated depreciation (Note 4)	78,845,782
Total Noncurrent Assets	78,881,155
Total Assets	98,453,251

**Deferred Outflows of Resources**

Loss on early retirement of long-term debt	2,082,450
Relating to pension	4,022,418
Relating to OPEB	224,526
Total Deferred Outflows of Resources	6,329,394

**Liabilities**

## Current Liabilities

Accounts payable	427,366
Accrued salaries and employee benefits	202,386
Interest payable on revenue bonds	536,085
Current portion of compensated absences payable	318,526
Current portion of revenue bonds payable	2,395,000
Total Current Liabilities	3,879,363

## Noncurrent Liabilities:

Compensated absences payable, net of current portions	361,588
Revenue bonds payable, net of premium	41,936,953
Net pension liability	11,101,158
Net OPEB liability	2,067,791
Total Noncurrent Liabilities	55,467,490
Total Liabilities	59,346,853

**Deferred Inflows of Resources**

Pension adjustments	1,736,663
Other post-employment benefits	54,068
Total Deferred Inflows of Resources	1,790,731

**Net Position**

Net investment in capital assets	36,596,279
Unrestricted	7,048,782
Total Net Position	\$ 43,645,061

The accompanying notes are an integral part of the financial statements

**CENTRAL MARIN SANITATION AGENCY**  
**Statement of Revenues, Expenses and Changes in Net Position**  
**Year Ended June 30, 2019**

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<b>Operating Revenues:</b>	
Service charges	\$ 16,400,143
Contract maintenance revenues	1,067,515
Other operating revenues	434,012
Total operating revenue	<u>17,901,670</u>
<b>Operating Expenses:</b>	
Salaries and benefits	8,486,703
Operations supplies and services	1,436,895
Repairs and maintenance	1,034,818
Permit testing and monitoring	144,968
Insurance	111,545
Utilities and telephone	454,082
General and administrative	774,050
Depreciation and amortization	4,110,575
Total operating expenses	<u>16,553,636</u>
Operating Income (Loss)	<u>1,348,034</u>
<b>Nonoperating Revenues (Expenses):</b>	
Interest and investment income	410,653
Interest expense	(1,457,861)
Other non-operating revenues (expenses)	452,833
Total non-operating revenues (expenses)	<u>(594,375)</u>
Income before contributions	753,659
Capital contributions - capacity charges	<u>671,769</u>
Change in Net Position	<u>1,425,428</u>
Net Position - Beginning of Year, as previously stated	<u>42,219,633</u>
Net Position - Ending	<u><u>\$ 43,645,061</u></u>

The accompanying notes are an integral part of the financial statements

## CENTRAL MARIN SANITATION AGENCY

Statement of Cash Flows  
Year Ended June 30, 2019**Cash Flows from Operating Activities:**

Receipts from customers and users	\$ 17,948,135
Payments to suppliers	(3,562,191)
Payments to employees and related benefits	(8,124,854)
Other non-operating revenue	28,132
Net cash provided by operating activities	<u>6,289,222</u>

**Cash Flows from Capital and Related Financing Activities:**

Capacity charges	671,769
Grants for capital projects	402,155
Acquisition and construction of capital assets	(2,185,309)
Sales of assets	22,800
Principal payments on long-term debt	(2,330,000)
Interest on long-term debt	(1,643,206)
Net cash used in capital and related financing activities	<u>(5,061,791)</u>

**Cash Flows from Investing Activities**

Interest and Investment income	<u>370,651</u>
Net cash provided by investing activities	<u>370,651</u>

Net increase in cash and cash equivalents	1,598,082
Cash and cash equivalents, July 1	<u>15,621,011</u>

Cash and Cash equivalents, June 30	<u>\$ 17,219,093</u>
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**Reconciliation of Operating Income to Net Cash Provided  
by Operating Activities**

Operating income (loss)	1,348,034
<i>Adjustments to reconcile operating income to net cash used in operating activities:</i>	
Depreciation expense	4,110,575
Other non-operating income	28,132
<i>(Increase) decrease in:</i>	
Accounts receivable	46,609
Inventory	(217,885)
Prepaid expenses	(12,781)
Other current assets	(34,784)
CIP projects not capitalized	569,439
Deferred outflows	817,038
<i>Increase (decrease) in:</i>	
Accounts payable	90,178
Accrued salaries and benefits	(60,138)
Unearned revenue	(144)
Accrued compensated absences	97,037
Net Pension Liability	(174,213)
Net OPEB Obligation	(51,633)
Deferred inflows	(266,242)
Net cash provided by operating activities	<u>\$ 6,289,222</u>

The accompanying notes are an integral part of the financial statements



***NOTES TO THE FINANCIAL STATEMENTS***

**CENTRAL MARIN SANITATION AGENCY**  
**Notes to the Financial Statements**  
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**NOTE 1 - NATURE OF ORGANIZATION**

Central Marin Sanitation Agency (CMSA) is a regional wastewater treatment agency that serves the residents, businesses and governmental institutions including the large San Quentin State Prison in central Marin County. In the 1970's, central Marin County had four small wastewater treatment plants whose operations were not able to meet the stringent new requirements of the 1972 Clean Water Act and its amendments. Accordingly, the four local wastewater agencies, San Rafael Sanitation District, Sanitary District No. 1 of Marin County, Sanitary District No. 2 of Marin County, and the City of Larkspur entered into a joint powers agreement (JPA) in October 1979 to create a separate governmental entity, the Central Marin Sanitation Agency (CMSA), to oversee the construction and operation of a regional wastewater treatment facility. San Quentin State Prison chose not to join the JPA. The treatment facility was constructed at a cost of \$84 million and was funded by federal (75%) and state (12.5%) clean water grants and local shares (12.5%) from the four local wastewater agencies and San Quentin State Prison. The CMSA wastewater treatment facility became operational in January 1985.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

*The Financial Reporting Entity*

Although the nucleus of a financial reporting entity usually is a primary government, an organization other than a primary government, such as a stand-alone government, may serve as the nucleus for its financial reporting entity when the stand-alone government provides separately issued financial statements. A stand-alone government is a legally separate governmental organization that does not have a separately elected governing body and does not meet the definition of a component unit. Central Marin Sanitation Agency meets the criteria as a stand-alone government, and accordingly, is accounted for and reported on as though it were a primary government.

Component units are defined as legally separate organizations for which the primary government are financially accountable, and other organizations for which the nature and significance of their relationship with a primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The Agency considered all potential component units in determining what organizations should be included in the financial statements. Since no other entities are controlled by, or rely upon the Agency, the reporting entity consists solely of the Agency. Based on these criteria, there are no component units to include in the Agency's financial statements.

*Basis of Presentation*

The Agency's Basic Financial Statements are prepared in accordance with the policies and procedures for California special districts. The accounting policies of the Agency conform to accounting principles generally accepted in the United States of America, and as prescribed by the Governmental Accounting Standards Board and Audits of State and Local Governmental Units, issued by the American Institute of Certified Public Accountants.

The activities of the Agency are accounted for in a single enterprise fund. Enterprise funds are used to account for those operations that are financed and operated in a manner similar to private business or where the Board has decided that the determination of revenues earned, costs incurred and/or net income is necessary for management accountability.

**CENTRAL MARIN SANITATION AGENCY**  
**Notes to the Financial Statements**  
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*Measurement Focus and Basis of Accounting*

Enterprise funds are accounted for on the flow of economic resources measurement focus utilizing full accrual accounting. With this measurement focus, all assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the enterprise are recorded on its statement of net position, and under the full accrual basis of accounting, all revenues are recognized when earned and all expenses, including depreciation, are recognized when incurred.

A deferred outflow of resources is defined as a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expenses/expenditure) until then. A deferred inflow of resources is defined as an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenues) until that time.

When applicable, unamortized portion of the gain and loss on refunding debt are reported as deferred inflows and deferred outflows of resources, respectively. Deferred outflows and inflows of resources are reported for the changes related to pension from the implementation of GASBS No. 68 and No. 75.

Unearned revenue arises when assets are received before revenue recognition criteria have been satisfied. Grants and entitlements received before eligibility requirements are met are recorded as deferred inflows from unearned revenue.

The Agency applies all applicable GASB pronouncements for certain accounting and financial reporting guidance. In December of 2010, GASB issued *GASBS No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*. This statement incorporates pronouncements issued on or before November 30, 1989 into GASB authoritative literature. This includes pronouncements by the Financial Accounting Standards Board (FASB), Accounting Principles Board Opinions (APB), and the Accounting Research Bulletins of the American Institute of Certified Public Accountants' (AICPA) Committee on Accounting Procedure, unless those pronouncements conflict with or contradict with GASB pronouncements.

*Statement of Net Position*

The statement of net position is designed to display the financial position of the Agency. The Agency's net position is classified into three categories as follows:

- Net Investment in Capital Assets - This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position, as applicable.
- Restricted - This component of net position consists of constraints placed on an asset's use through external constraints imposed by creditors (such as through debt covenants), grantors, contributors, or law and regulations of other governments, and reduced by liabilities and deferred inflows of resources related to those assets. It also pertains to constraints imposed by law or constitutional provisions or enabling legislation. The Agency applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

**CENTRAL MARIN SANITATION AGENCY**  
**Notes to the Financial Statements**  
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- Unrestricted - This component of net position consists of the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

*Statement of Revenues, Expenses, and Changes in Net Position*

The statement of revenues, expenses, and changes in net position is the operating statement for proprietary funds. This statement distinguishes between operating and non-operating revenues and expenses and presents a separate subtotal for operating revenues, operating expenses, and operating income. Operating revenues and expenses generally result from providing services in connection with the Agency's principal ongoing operations. The principal operating revenues of the Agency are charges to customers for services. Operating expenses for the Agency include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

*Joint Ventures*

The Agency is the locus of a joint powers agreement among its four member agencies, which provide wastewater collection and transmission to the treatment plant. Joint venture details are discussed in Note 6.

*Cash and Investments*

Cash includes amounts in demand deposits as well as short-term investments.

In accordance with GASB Statement No. 40, *Deposit and Investment Disclosures (Amendment of GASB No.3)*, certain disclosure requirements for deposits and investment risks were made in the areas of interest rate risk and credit risk. The credit risk disclosures include the following components; overall credit risk, custodial credit risk and concentrations of credit risk. In addition, other disclosures are specified including use of certain methods to present deposits and investments, highly sensitive investments, credit quality at year-end and other disclosures.

Investments are reported in the statement of net position at fair value, with the exception of the CAMP pool. Changes in fair value that occur during the fiscal year are recognized as investment income reported for that fiscal year. Investment income includes interest earnings, changes in fair value, and any gains or losses realized upon the liquidation or sale of investments.

The Agency participates in an investment pool managed by the State of California and regulated by California government code Section 16429 known as the Local Agency Investment Fund (LAIF), which has invested a portion of the pooled funds in structured notes and asset-backed securities. LAIF's investments are subject to credit risk with the full faith and credit of the State of California collateralizing these investments. In addition, the structured notes and asset-backed securities are subject to market risk as to change in interest rates.

Investments held with LAIF are recorded at fair value in accordance with GASB Statement No. 72, *Fair Value Measurement and Application*. Accordingly, the change in fair value of investments is recognized as an increase or decrease to investment assets and investment income.

The following is a summary of the definition of fair value:

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Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction. In determining this amount, three valuation techniques are available:

- Market approach - This approach uses prices generated for identical or similar assets or liabilities. The most common example is an investment in a public security traded in an active exchange such as the NYSE.
- Cost approach - This technique determines the amount required to replace the current asset. This approach may be ideal for valuing donations of capital assets or historical treasures.
- Income approach - This approach converts future amounts (such as cash flows) into a current discounted amount.

Each of these valuation techniques requires inputs to calculate a fair value. Observable inputs have been maximized in fair value measures, and unobservable inputs have been minimized.

Investments held with CAMP are recorded at amortized cost in accordance with GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*. The Agency participates in the California Asset Management Program (CAMP) which is a voluntary investment alternative authorized by Section 53601(p) of the California Government Code. CAMP is managed by a seven-member Board of Trustees comprised of California public agency finance officials. Investments are transacted by an investment advisor and all securities are held by a third-party custodian. All securities in CAMP are purchased under the authority of Section 53601, subdivisions (a) to (n) of the California Government Code.

#### *Statement of Cash Flows*

For purposes of the statement of cash flows, all highly liquid investments with original maturities of three months or less are considered cash equivalents.

#### *Plant and Facilities Capital Assets*

Capital assets are defined by the Agency as long-lived assets acquired for use, and not intended for consumption in operations. The capitalization threshold is at \$5,000 or above.

Treatment plant and facilities purchased are stated at cost less accumulated depreciation. Assets contributed by member districts have been recorded at the fair value at the date received.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable. Costs of feasibility studies are accumulated in construction-in-progress. If the study results in a capital asset addition, these costs are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable. Alternately, costs not resulting in a capital asset addition are expensed through operating expenses. Feasibility studies, when used, are considered necessary for maintaining the efficient operations of the treatment plant.

Depreciation is computed using the straight-line method based on the estimated useful lives of related asset classifications useful life in excess of one year. Depreciation of all plant and facilities in service is charged as an expense against operations each year and the total amount of depreciation taken over the years, called accumulated depreciation, is reported on the statement of net position as a reduction in the book value of the capital assets.

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The Agency has assigned the useful lives listed below to plant and facilities:

Wastewater Treatment Facilities:

Buildings	40 years
Other	5 – 25 years
Wastewater Disposal Facilities	40 – 50 years

General Plant & Administrative Facilities:

Buildings	40 years
Other	5 – 30 years

*Long-Term Debt*

Long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of applicable bond premium and discounts are reported as noncurrent assets along with any insurance payments made during issuance of the bond. Bond issuance costs, other than prepaid insurance, are expensed in the period incurred.

*Compensated Absences*

Compensated absences include vacation leave and sick leave. Vested or accumulated vacation leave is recorded as an expense and liability as the benefits accrue to the employees. A liability is recognized for that portion of accumulated sick leave that has been vested.

*Pensions*

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Agency's California Public Employees' Retirement System (CalPERS) plan (the Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

*Other Post-Employment Benefits (OPEB)*

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Agency's plan (OPEB plan) and additions to/deductions from the OPEB Plan's fiduciary net position have been determined on the same basis. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

Generally accepted accounting principles require that the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

Valuation Date	June 30, 2017
Measurement Date	June 30, 2018
Measurement Period	July 1, 2017 to June 30, 2018

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*Accounting Estimates*

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

*Subsequent Events*

Management has reviewed subsequent events and transactions that occurred after the date of the financial statements through the date the financial statements were issued. The financial statements include all events or transactions, including estimates, required to be recognized in accordance with generally accepted accounting principles. Management has determined that there are no non-recognized subsequent events that require additional disclosure.

*Implemented New Accounting Pronouncements*

**GASB Statement No. 83, *Certain Asset Retirement Obligations*.** - This Statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement.

The implementation of this pronouncement did not have a significant impact on the Agency's financial statements.

**GASB Statement No. 88, *Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements*** - The primary objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt.

This Statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established.

The requirements of this Statement will improve financial reporting by providing users of financial statements with essential information that currently is not consistently provided. In addition, information about resources to liquidate debt and the risks associated with changes in terms associated with debt will be disclosed. As a result, users will have better information to understand the effects of debt on a government's future resource flows.

The implementation of this pronouncement did not have a significant impact on the Agency's financial statements.

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*Upcoming New Accounting Pronouncements*

**GASB Statement No. 84, *Fiduciary Activities*.** - The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported.

This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. The requirements of this Statement are effective for the financial statements for periods beginning after December 15, 2018 (fiscal 2020). Earlier application is encouraged. The Agency doesn't believe this statement will have a significant impact on the Agency's financial statements.

**GASB Statement No. 87, *Leases*.** - The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments.

This Statement will increase the usefulness of governments' financial statements by requiring reporting of certain lease liabilities that currently are not reported. It will enhance comparability of financial statements among governments by requiring lessees and lessors to report leases under a single model. This Statement also will enhance the decision-usefulness of the information provided to financial statement users by requiring notes to financial statements related to the timing, significance, and purpose of a government's leasing arrangements. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019 (fiscal 2021). Earlier application is encouraged.

**GASB Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*.** - The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period.

The requirements of this Statement will improve financial reporting by providing users of financial statements with more relevant information about capital assets and the cost of borrowing for a reporting period. The resulting information also will enhance the comparability of information about capital assets and the cost of borrowing for a reporting period for both governmental activities and business-type activities. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019 (fiscal 2021). Earlier application is encouraged. The requirements of this Statement should be applied prospectively.

**GASB Statement No. 90, *Majority Equity Interests—an amendment of GASB Statements No. 14 and No. 61*.** - The primary objectives of this Statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment.



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The requirements of this Statement will improve financial reporting by providing users of financial statements with essential information related to presentation of majority equity interests in legally separate organizations that previously was reported inconsistently. In addition, requiring reporting of information about component units if the government acquires a 100 percent equity interest provides information about the cost of services to be provided by the component unit in relation to the consideration provided to acquire the component unit.

The requirements of this Statement are effective for reporting periods beginning after December 15, 2018 (fiscal 2020). Earlier application is encouraged. The requirements should be applied retroactively, except for the provisions related to (1) reporting a majority equity interest in a component unit and (2) reporting a component unit if the government acquires a 100 percent equity interest. Those provisions should be applied on a prospective basis.

**GASB Statement No. 91, *Conduit Debt Obligations*** - The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures.

The requirements of this Statement will improve financial reporting by eliminating the existing option for issuers to report conduit debt obligations as their own liabilities, thereby ending significant diversity in practice. The clarified definition will resolve stakeholders' uncertainty as to whether a given financing is, in fact, a conduit debt obligation. Requiring issuers to recognize liabilities associated with additional commitments extended by issuers and to recognize assets and deferred inflows of resources related to certain arrangements associated with conduit debt obligations also will eliminate diversity, thereby improving comparability in reporting by issuers. Revised disclosure requirements will provide financial statement users with better information regarding the commitments issuers extend and the likelihood that they will fulfill those commitments. That information will inform users of the potential impact of such commitments on the financial resources of issuers and help users assess issuers' roles in conduit debt obligations.

The requirements of this Statement are effective for reporting periods beginning after December 15, 2020 (fiscal 2022). Earlier application is encouraged. The Agency doesn't believe this statement will have a significant impact on the Agency's financial statements.

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**NOTE 3 - CASH, CASH EQUIVALENTS AND INVESTMENTS**

The Agency's cash, cash equivalents and investments consisted of the following as of June 30, 2019:

Cash and Investments	Carrying Amount	Fair Value / Amortized	Investment Rating	Maturities
<b>Business-type Activities:</b>				
Cash Deposits:				
Cash on hand	\$ 269,662	\$ 269,662	N/A	N/A
Petty Cash	796	796	N/A	N/A
Total Cash Deposits	270,458	270,458		
Investments:				
California Local Agency Investment Fund	16,493,415	16,521,649	Unrated	< 1 year
Wells Fargo Escrow	80,894	80,894	Unrated	< 1 year
California Asset Management Program	374,326	374,326	AAAm	< 1 year
Total Investments	16,948,635	16,976,869		
Total Cash and Investments	\$ 17,219,093	\$ 17,247,327		

*Cash Deposits*

Bank balances are insured up to \$250,000 per bank by the Federal Deposit Insurance Company ("FDIC"). The actual bank statement balance of the Agency's cash in bank exceeded the insured limit by \$129,175 as of June 30, 2019. The difference between the book balance and the bank statement balance was for outstanding checks. None of the Agency's deposits with financial institutions in excess of FDIC limits were held in uncollateralized accounts. All of the Agency's accounts met the collateral and categorization requirements as noted in the following paragraphs.

*Fair Value Measurements*

GASB 72 established a hierarchy of inputs to the valuation techniques above. This hierarchy has three levels:

- Level 1 inputs are quoted prices in active markets for identical assets or liabilities.
- Level 2 inputs are quoted market prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other than quoted prices that are not observable.
- Level 3 inputs are unobservable inputs, such as a property valuation or an appraisal.

The Agency has the following recurring fair value measurements as of June 30, 2019:

- California Local Agency Investment Fund (LAIF) of \$16,521,649; valued using Level 2 inputs.

*California Local Agency Investment Fund*

The Agency participates in an investment pool managed by the State of California known as the Local Agency Investment Fund (LAIF), which has invested a portion of the pooled funds in structured notes and asset-backed securities, defined as follows:

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- Structured Notes are debt securities (other than asset-backed securities) whose cash flow characteristics (coupon rate, redemption amount, or stated maturity) depend upon one or more indices and/or that have embedded forwards or options.
- Asset-Backed Securities, the bulk of which are mortgage-backed securities, entitle their purchasers to receive a share of the cash flows from a pool of assets such as principal and interest repayments from a pool of mortgages (such as Collateralized Mortgage Obligations) or credit card receivables.

LAIF's investments are subject to credit risk with the full faith and credit of the State of California collateralizing these investments. In addition, the structured notes and asset-backed securities are subject to market risk as to change in interest rates.

LAIF allows local governments such as the Agency to participate in a Pooled Money Investment Account managed by the State Treasurers Office and overseen by the Pooled Money Investment Board and State Treasurer investment committee. A Local Agency Investment Advisory Board oversees LAIF. The investments with LAIF are not classified for credit risk due to their diverse nature and are stated at cost, which approximates fair value.

The total amount invested by all public agencies in LAIF, as of June 30, 2019, was approximately \$105.7 billion. Of that amount, 98.23% is invested in non-derivative financial products and 1.77% in structured notes and asset-backed securities. The balance in LAIF is available for withdrawal on demand.

#### *California Assets Management Program*

The CAMP pool has a diverse credit risk allocation averaging a rating of AAAM, per S&P ratings. The total amount invested by all public agencies in CAMP, as of June 30, 2019 was approximately \$4.7 billion. Of that amount, 69% was invested in non-derivative financial products and 31% was invested in repurchase agreements. An investment in the Trust is not insured or guaranteed by the Federal Deposit Insurance Corporation or any other government agency. Shares of the Trust are distributed by PFM Fund Distributors, Inc., member Financial Industry Regulatory Authority (FINRA) ([www.finra.org](http://www.finra.org)) and Securities Investor Protection Corporation (SIPC) ([www.sipc.org](http://www.sipc.org)). PFM Fund Distributors, Inc. is a wholly owned subsidiary of PFM Asset Management LLC. The plan has elected to be measured at amortized cost for financial reporting purposes per GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*. The plan's net assets, portfolio holdings, are valued at amortized cost based on trade date.

#### *Investment Policy*

The Agency is authorized under California Government Code and the Agency's investment policy to make direct investments in local agency bonds, notes, or warrants within the State; U.S. Treasury instruments; registered State warrants or treasury notes; securities of the U.S. Government or its agencies; bankers acceptances of U.S. banks; commercial paper of prime quality; negotiable certificates of deposit; repurchase or reverse repurchase agreements; and passbook savings account demand deposits. Investments prohibited by the Agency are inverse floaters, range notes, mortgage pool interest-only strips, and zero interest accrual at maturity notes. The Agency's investments were in compliance with the above provisions as of and for the year ended June 30, 2019. The Agency's investment policy follows the California Government Code which authorizes the Agency to invest in the following:

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<u>Authorized Investment Type</u>	<u>Maximum Remaining Maturity</u>	<u>Maximum Percentage of Portfolio</u>	<u>Maximum Investment In One Issuer</u>
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
Federal Agency Securities	5 years	None	None
Banker's Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None Local
Agency Investment Fund (LAIF)	N/A	None	None
Passbook Savings Account Demand Deposits	N/A	None	None
California Asset Management Program (CAMP)	N/A	None	None

### *Risk Disclosures*

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are described below:

- *Interest Rate Risk* - Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to the changes in market interest rates. The Agency manages its exposure to interest rate risk by purchasing a combination of shorter term and longer-term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations. The sensitivity of the Agency's investments to interest rate risk is displayed in the summary schedule of cash and cash equivalents at the top of Note 3.
- *Credit Risk* - Credit risk is the risk of loss due to the failure of the security issuer. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. In order to limit loss exposure due to Credit Risk, the investment policy limits purchases of investments to those rated A-1 by Standard & Poor's or P-1 by Moody's Investors Service. The Agency's minimum legal rating is not applicable to the LAIF and CAMP investment pools.
- *Custodial Credit Risk* - Custodial credit risk is the risk that in the event of a bank failure, the Agency's deposits may not be returned to it. The Agency does not have a written policy for custodial credit risk over deposits.

The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The fair value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits and letters of credit issued by the Federal Home Loan Bank of San Francisco having a value of 105% of the secured deposits. In the case of investments, the risk of loss of the investment due failure, impairment or malfeasance of the third party whose name in which the investment is held and who has physical

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possession of the instrument. Neither the California Government Code nor the Agency's investment policy contains legal or policy requirements that would limit the exposure to custodial risk.

- *Concentration of Credit Risk* – See the chart in investment policy for the Agency's limitations on the amount that can be invested in any one issuer. As of June 30, 2019, external investment pools were not subject to a limitation. As of June 30, 2019, the Agency invested 97% in LAIF. There were no other investments in any one issuer that represent five percent or more of the total investments.

**NOTE 4 – SELF-INSURED DENTAL DEPOSIT**

During the year ended June 30, 2019, the Agency analyzed the existing third-party dental insurance plan, and determined that it would be fiscally beneficial to self-insure. As a result, \$33,250 was deposited into a separate account which will be used to pay employee dental expenses to dentists for authorized procedures beginning in fiscal 2020. This amount is shown as an asset on the Statement of Net Position. As of the date of the financial statements, the contract with the trustee is still being reviewed by attorneys for both parties.

**NOTE 5 - PLANT AND FACILITIES (CAPITAL ASSETS)**

The Agency's plant and facilities capital assets consisted of the following as of June 30, 2019:

Capital Assets	Balance July 01, 2018	Additions	Disposals & Adjustments	Transfers	Balance June 30, 2019
<b>Non-depreciable Plant and Facilities:</b>					
Land and land improvements	\$ 4,857,321	-	-		\$ 4,857,321
Construction in progress	1,363,564	1,358,722	(569,439)	(1,034,584)	1,118,263
<b>Total non-depreciable plant and facilities</b>	<b>6,220,885</b>	<b>1,358,722</b>	<b>(569,439)</b>	<b>(1,034,584)</b>	<b>5,975,584</b>
<b>Depreciable Plant and Facilities:</b>					
Wastewater treatment facilities	131,141,647	572,740	-	722,371	132,436,758
Wastewater disposal facilities	13,659,653	-	-	-	13,659,653
General plant and administrative facilities	9,625,474	253,847	(45,702)	312,213	10,145,832
<b>Total depreciable plant and facilities</b>	<b>154,426,774</b>	<b>826,587</b>	<b>(45,702)</b>	<b>1,034,584</b>	<b>156,242,243</b>
<b>Less accumulated depreciation for:</b>					
Wastewater treatment facilities	(63,352,133)	(3,504,394)	-	-	(66,856,527)
Wastewater disposal facilities	(10,279,306)	(320,928)	-	-	(10,600,234)
General plant and administrative facilities	(5,678,647)	(282,085)	45,448	-	(5,915,284)
<b>Total accumulated depreciation</b>	<b>(79,310,086)</b>	<b>(4,107,407)</b>	<b>45,448</b>	<b>-</b>	<b>(83,372,045)</b>
<b>Total depreciable plant and facilities - net</b>	<b>75,116,688</b>	<b>(3,280,820)</b>	<b>(254)</b>	<b>1,034,584</b>	<b>72,870,198</b>
<b>Total plant and facilities - net</b>	<b>\$ 81,337,573</b>	<b>(1,922,098)</b>	<b>(569,693)</b>	<b>-</b>	<b>\$78,845,782</b>

Depreciation expense for the year ended June 30, 2019 was \$4,107,407.

**CENTRAL MARIN SANITATION AGENCY**  
**Notes to the Financial Statements**  
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**NOTE 6 - LONG-TERM OBLIGATIONS**

The Agency's long-term obligations consisted of the following as of June 30, 2019:

	Balance July 1, 2018	Additions	Deductions	Balance June 30, 2019	Due Within One Year
2015 Refunding Revenue Bonds	\$ 42,770,000	-	\$ 2,330,000	\$ 40,440,000	\$ 2,395,000
2015 Refunding Revenue Bonds					
Discounts and premiums, net	4,240,486	-	348,533	3,891,953	-
Net Pension Liability	11,275,371	-	174,213	11,101,158	-
Net OPEB Liability	2,119,424	-	51,633	2,067,791	-
Compensated Absences	583,077	137,352	40,315	680,114	318,526
Total Long-term Obligations	<u>\$ 60,988,358</u>	<u>137,352</u>	<u>2,944,694</u>	<u>\$ 58,181,016</u>	<u>\$ 2,713,526</u>

On March 26, 2015, the Agency issued \$49,310,000 in Series 2015 Refunding Revenue Bonds at a premium of \$5,344,174 with an interest rate ranging from 2.5 to 5.0 percent. The Bonds were used to refund the Series 2006 Revenue Bonds whose proceeds were used to finance improvements to the wastewater treatment and disposal system of the Central Marin Sanitation Agency, consisting primarily of improvements to the Agency's Treatment Plant to increase capacity for wet weather flows, to pay costs of issuance of the Bonds and for certain other capital projects to provide treatment capacity, replace capital assets at end of service life and to make other capital improvements as approved by the Board of Commissioners. The Bonds are fully registered with principal due annually on September 1 and interest payable semi-annually on March 1 and September 1.

The Agency's 2015 Refunding Revenue Bonds debt service requirements were as follows as of June 30, 2019:

Year Ending June 30,	Principal	Interest	Total
2020	\$ 2,395,000	\$ 1,572,331	\$ 3,967,331
2021	2,470,000	1,487,006	3,957,006
2022	2,580,000	1,386,006	3,966,006
2023	2,685,000	1,280,706	3,965,706
2024	2,785,000	1,157,381	3,942,381
2025 – 2029	16,105,000	3,659,406	19,764,406
2030 – 2032	<u>11,420,000</u>	<u>533,516</u>	<u>11,953,516</u>
Total Debt Service	<u>\$ 40,440,000</u>	<u>\$ 11,076,352</u>	<u>\$ 51,516,352</u>

**NOTE 7 - JOINT VENTURES**

The Agency serves as a regional wastewater treatment plant for its four member agencies and San Quentin State Prison (SQ) and is governed by a six-member Board of Commissioners, two appointed by the governing board of Sanitary District No. 1 (SD 1), two appointed by the governing board of San Rafael Sanitation District (SRSD), one appointed by the governing board of Sanitary District No.2 (SD 2), and one appointed by the City Council of the City of Larkspur (Larkspur). Total project costs for the joint venture were funded from federal (75%) and state (12.5%) clean water grants and from local shares (12.5% total) allocated among the member agencies and SQ based upon the weighted average of the strength and volume of sewage flows applicable at inception of the project. Final individual local shares of total project costs were approximately \$6.3 million for SD 1, \$7.6 million for SRSD, \$1.6 million for SD 2, \$1 million for Larkspur and \$1.4 million for SQ.

**CENTRAL MARIN SANITATION AGENCY**  
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CMSA derives its annual funding for its operations and equipment repair and replacement programs almost exclusively from service charges to its member agencies and SQ. Beginning in fiscal year 2006-07, funding for CMSA's capital program also includes proceeds from the sale of revenue bonds which were exhausted in fiscal year 2014-15. The joint powers agreement makes no provisions for an equity interest for any of the joint venture participants' operations and stipulates that all excess capital funds and all excess administration, operations and maintenance funds, from whatever source, are the property of the Agency. Complete separate financial statements of the member agencies may be obtained by contacting their administrative offices directly.

**NOTE 8 - COMMITMENTS AND CONTINGENCIES**

The Agency had no significant unexpended construction-related contractual commitments as of June 30, 2019. Contingencies of an interminable amount include normal recurring pending claims and litigation. Agency management is of the opinion that the resolution of these matters will not result in a material liability to the Agency. No provision has been made for a contingent liability that meets the criteria for accrual set forth in current government accounting standards.

**NOTE 9 - RISK MANAGEMENT**

The Agency is exposed to risks of loss from property, liability, and workers' compensation. The Agency mitigates risk by participating in risk sharing and insurance purchasing pools through membership in the California Sanitation Risk Management Authority (CSRMA). Risk sharing pools provide general and automobile liability and workers' compensation coverage. The pools operate to share risk among the members of the pool up to a limit of \$15,500,000 and \$750,000 for general liability and workers' compensation, respectively.

The cost to each CSRMA member agency for program participation is determined by the Executive Board upon the basis of cost allocation plan and rating formula. The premium for each participating agency includes the agency's share of expected losses, program insurance costs, and program administrative costs for the year, plus the agency's share of Authority general expense allocated to the program by the Board. Members share losses, which exceed the maximum premium assessment. Insurance purchasing pools provided property insurance and excess coverage to \$15,000,000 on general liability and workers' compensation. Audited condensed financial information for CSRMA is presented below for the year ended June 30, 2018 (most recent information available):

	June 30, 2018
Total Assets	\$ 25,703,119
Total Liabilities	17,997,369
Total Equity	7,705,750
Total Revenues	10,453,268
Total Expenditures	13,926,188
Retrospective Contribution	(1,198,408),

**CENTRAL MARIN SANITATION AGENCY**  
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**NOTE 10 - DEFINED BENEFIT PENSION PLAN***General Information about the Pension Plans*

**Plan Description** - All qualified permanent and probationary employees are eligible to participate in the Agency's Miscellaneous Employee Pension Plan (the Plan), a cost-sharing multiple employer defined benefit pension plan administered by the California Public Employees' Retirement System (CalPERS). Benefit provisions under the Plan are established by State statute and Agency resolution. CalPERS issues publicly available reports that include a full description of the pension plan regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

**Benefits Provided** - CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full-time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for the Plan are applied as specified by the Public Employees' Retirement Law.

The Plan provisions and benefits in effect at June 30, 2019, are summarized as follows:

	<b>Miscellaneous</b>	
	Tier 1	PEPRA
Benefit formula	2.7% @ 55	2% @ 62
Benefit vesting schedule	5 Years	5 Years
Benefit payments	Monthly for Life	Monthly for Life
Retirement age	55	62
Monthly benefits as a % of eligible compensation	2.70%	2.00%
Required employee contribution rates	8.000%	6.250%
Required employer contribution rates	12.212%	6.842%

**Contributions** - Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Plan are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The Agency is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

For the year ended June 30, 2019 the contributions recognized as part of pension expense for the Plan were as follows:

Employer contributions	\$ 1,133,396
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**CENTRAL MARIN SANITATION AGENCY**  
**Notes to the Financial Statements**  
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*Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions*

As of June 30, 2019, the Agency reported net pension liabilities for its proportionate shares of the net pension liability of the Plan as follows:

	Proportionate Share of Net Pension Liability
Miscellaneous	<u>\$ 11,101,158</u>

The Agency's net pension liability for the Plan is measured as the proportionate share of the net pension liability. The net pension liability of the Plan is measured as of June 30, 2018, and the total pension liability for the Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2017 rolled forward to June 30, 2018 using standard update procedures. The Agency's proportion of the net pension liability was based on a projection of the Agency's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. The Agency's proportionate share of the net pension liability for the Plan as of June 30, 2017 and 2018 was as follows:

	<u>Miscellaneous</u>
Proportion – June 30, 2017	0.26800%
Proportion – June 30, 2018	0.25323%
Change in Proportions	<u>0.01477%</u>

For the year ended June 30, 2019, the Agency recognized pension expense of \$1,443,569. At June 30, 2019, the Agency reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Pension contributions subsequent to measurement date	\$ 1,133,396	\$ -
Changes in assumptions	1,170,355	(276,358)
Differences between expected and actual experiences	379,505	(133,884)
Change in employer's proportion and differences between the employer's contributions and the employer's proportionate share of contributions	276,194	(237,198)
Net differences between projected and actual earnings on plan investments	<u>1,062,968</u>	<u>(1,089,223)</u>
Total	<u>\$ 4,022,418</u>	<u>\$ (1,736,663)</u>

Of the \$4,022,418 reported as deferred outflows of resources, \$1,133,356 related to contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability in the year ended June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

**CENTRAL MARIN SANITATION AGENCY**  
**Notes to the Financial Statements**  
**June 30, 2019**

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Fiscal Year Ending:	Deferred Outflows/(inflows) of Resources
2020	973,750
2021	560,640
2022	(293,066)
2023	(88,965)

**Actuarial Assumptions** - The total pension liabilities in the June 30, 2018 actuarial valuations were determined using the following actuarial assumptions:

Valuation Date	June 30, 2017
Measurement Date	June 30, 2018
Measurement Period	July 1, 2017 to June 30, 2018
Actuarial Cost Method	Entry Age Normal in accordance with the requirements of GASB No. 68
Actuarial Assumptions:	
Discount Rate	7.15%
Inflation	2.50%
Salary Increases	Varies by Entry Age and Service
Mortality Rate Table	Derived using CalPERS' membership data for all funds.
Post-retirement benefit increase	Contract COLA up to 2.0% until Purchasing Power Protection allowance floor on purchasing power applies, 2.5% thereafter

The mortality table used was developed based on CalPERS-specific data. The table includes 15 years of mortality improvements using Society of Actuaries Scale 90% of scale MP 2016. For more details on this table, please refer to the December 2017 experience study report (based on CalPERS demographic data from 1997 to 2015) that can be found on the CalPERS website.

**Discount Rate** - The discount rate used to measure the total pension liability was 7.15%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all period of projected benefit payments to determine the total pension liability.

**Long-term Expected Rate of Return** – The long-term expected rate of return on pension plan investments was determined using a building-block method in which ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class.

**CENTRAL MARIN SANITATION AGENCY**  
**Notes to the Financial Statements**  
**June 30, 2019**

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These rates of return are net of administrative expenses.

Allocation by Asset Class	New Strategic Allocation	Real Return Years 1 – 10 (a)	Real Return Years 11+ (b)
Global Equity	50.0%	4.80%	5.98%
Fixed Income	28.0%	1.00%	2.62%
Inflation Assets	—	0.77%	1.81%
Private Equity	8.0%	6.30%	7.23%
Real assets	13.0%	3.75%	4.93%
Liquidity	1.0%	—	-0.92%
Total	<u>100.00%</u>		

(a) An expected inflation of 2.00% was used for this period.

(b) An expected inflation of 2.92% was used for this period.

**Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate -**

The following presents the Agency's proportionate share of the net pension liability for the Plan, calculated using the discount rate for the Plan, as well as what the Agency's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1- percentage point lower or 1-percentage point higher than the current rate:

Discount Rate – 1% (6.15%)	Current Discount Rate (7.15%)	Discount Rate +1% (8.15%)
\$ 17,097,933	\$ 11,101,158	\$ 6,150,919

**Pension Plan Fiduciary Net Position** - Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

**CENTRAL MARIN SANITATION AGENCY**  
**Notes to the Financial Statements**  
**June 30, 2019**

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**NOTE 11 - OTHER POST EMPLOYMENT BENEFITS (OPEB)**

*Plan Description*

The Agency's defined benefit postemployment healthcare plan provides a post-retirement health care benefit to eligible retirees in accordance with a Memorandum of Understanding (M.O.U.) for union represented employees and Board approval for unrepresented management, supervisory, and confidential employees. For both employee groups, eligible employees retiring at or after age 50 with a minimum of 5 years CalPERS service credit may opt to continue health care coverage, with a portion of the monthly premium paid for by the Agency. Coverage may discontinue at the request of the retiree. The amount of the Agency's contribution towards retiree's medical benefit is based on the date of hire as an employee.

The Agency contracts with CalPERS to administer its retiree health benefits plan (an agent multiple-employer defined benefit plan) and to provide an investment vehicle, the California Employees' Retiree Benefit Trust Fund (CERBT), to prefund future OPEB costs. The Agency chooses from a menu of benefit provisions and adopts certain benefit provisions by Board resolution. A menu of benefit provisions as well as other requirements is established by State statute within the Public Employees' Retirement Law. By participating in CERBT, the Agency is also obligated to follow the actuarial assumptions established by the CalPERS Board of Administration. CalPERS issues a Comprehensive Annual Financial Report for the retirement plans. Copies of the CalPERS annual financial report may be obtained from the CalPERS Executive Office at 400 P Street, Sacramento, CA, 95814.

*Employees Covered*

As of the January 1, 2019 actuarial valuation, the following current and former employees were covered by the benefit terms under the Plan:

Active employees	43
Inactive employees or beneficiaries currently receiving benefits	32
Inactive employees entitled to, but not yet receiving benefits	-
Total	<u>75</u>

*Contributions*

The Agency's plan and its contribution requirements are established by Memoranda of Understanding with the applicable employee bargaining units and may be amended by agreements between the Agency and the bargaining units. The annual contribution is based on the actuarially determined contribution. For the fiscal year June 30, 2019, the Agency's cash contributions were \$107,314 to the CERBT trust and the implied subsidy was \$191,714 resulting in total payments of \$299,028.

**CENTRAL MARIN SANITATION AGENCY**  
**Notes to the Financial Statements**  
**June 30, 2019**

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*Net OPEB Liability*

The Agency's Net OPEB Liability was measured on June 30, 2018 and the Total OPEB Liability used to calculate the Net OPEB Liability was determined by an actuarial valuation dated June 30, 2019 that was rolled back June 30, 2017, and to June 30, 2018 to determine the total OPEB liability, based on the following actuarial methods and assumptions:

Actuarial Assumptions:	
Discount Rate	7.28%
Inflation	2.75% per year
Salary Increases	3.0% per annum, in aggregate
Investment rate of Return	7.28%
Mortality Rate <sup>(1)</sup>	Derived using CalPERS' membership data for all funds.
Pre-retirement turnover <sup>(2)</sup>	Derived using CalPERS' membership data for all funds.
Healthcare trend rate	Increase 5.50% per year after 2019.

Notes:

- (1) Pre-retirement mortality information was derived from data collected during 1997 to 2011 CalPERS Experience Study dated January 2014 and post-retirement mortality information was derived from the 2007 to 2011 CalPERS Experience Study. The Experience Study Reports may be accessed on the CalPERS website ([www.calpers.ca.gov](http://www.calpers.ca.gov)) under Forms and Publications.
- (2) The pre-retirement turnover information was developed based on CalPERS' specific data. For more details, please refer to the 2007 to 2011 Experience Study Report. The Experience Study Report may be accessed on the CalPERS website ([www.calpers.ca.gov](http://www.calpers.ca.gov)) under Forms and Publications.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Target Range</u>	<u>Benchmark</u>
Global equity	59%	± 5%	MSCI AII Country World Index IMI (net)
Fixed income	25%	± 5%	Bloomberg Barclays Long Liability Index
Treasury Inflation-Protected Securities	5%	± 3%	Bloomberg Barclays US TIPS Index, Series L
Real Estate	8%	± 5%	FTSE EPRA NAREIT Developed Liquid Index (net)
Investment Trusts			
Commodities	3%	± 3%	S&P GCSI Total Return Index
Cash	-	+ 2%	91 Day Treasury Bill
Total	<u>100%</u>		

**CENTRAL MARIN SANITATION AGENCY**  
**Notes to the Financial Statements**  
**June 30, 2019**

*Discount Rate*

The discount rate used to measure the total OPEB liability was 7.28 percent. The cash flows of the OPEB plan were projected to future years, assuming that CMSA will contribute an amount so that the assets always exceed expected benefits to retirees. Under that projection, the plan assets are projected to be adequate to pay all benefits to retirees in all future years, so the discount rate has been set equal to the long-term expected rate of return on investments, 7.28%.

*Changes in the OPEB Liability*

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Obligation (Asset) = (a) – (b)
Balance at June 30, 2018 (Valuation date January 1, 2018)	\$4,346,151	\$ 2,226,727	\$ 2,119,424
Changes recognized for the measurement period			
Service cost	114,689	-	114,689
Interest	309,421	-	309,421
Employer contributions	-	299,028	(299,028)
Net investment income	-	177,929	(177,929)
Benefit payments to retirees	(191,714)	(191,714)	-
Administrative expense	-	(1,214)	(1,214)
Net changes	232,396	284,029	(51,633)
Balance at June 30, 2019 (Valuation date June 30, 2018)	\$ 4,578,547	\$ 2,510,756	\$ 2,067,791

*Sensitivity of the Net OPEB Liability to the Changes in the Discount Rate*

The following presents the Net OPEB Liability of the Agency if it were calculated using a discount rate that is one percentage point higher or lower than the current discount rate, for the measurement period ended June 30, 2018:

	1% Decrease (6.28%)	Current Discount Rate (7.28%)	1% Increase (8.28%)
Net OPEB Liability	\$ 2,701,141	\$ 2,067,791	\$ 1,546,921

**CENTRAL MARIN SANITATION AGENCY**  
**Notes to the Financial Statements**  
**June 30, 2019**

*Sensitivity of the Net OPEB Liability to the Changes in the Health Care Cost Trend Rates*

The following presents the net OPEB liability of the Agency if it were calculated using health care cost trend rates that are one percentage point higher or lower than the current rate, for the measurement period ended June 30, 2018:

	1% Decrease (4.5%)	Current Trend Rate (5.5%)	1% Increase (6.5%)
Net OPEB Liability	\$ 1,514,815	\$ 2,067,791	\$ 2,738,341

*OPEB Plan Fiduciary Net Position*

CERBT issues a publicly available financial report that may be obtained from CalPERS, Prefunding Programs, CERBT (OPEB), P.O. Box 1494, Sacramento, CA 95812-1494.

*Recognition of Deferred Outflows and Deferred Inflows of Resources*

Gains and losses related to changes in total OPEB liability and fiduciary net position are recognized in OPEB expense systematically over time.

Amounts are first recognized in OPEB expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to OPEB and are to be recognized in future OPEB expense.

The recognition period differs depending on the source of the gain or loss:

Net difference between projected and actual earnings on OPEB plan investments	5 years
All other amounts	Expected average remaining service lifetime (EARSL)

*OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB*

For the year ended June 30, 2019, the Agency recognized OPEB expense of \$246,298. At June 30, 2019, the Agency reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
OPEB contributions subsequent to measurement date	\$ 224,526	\$ -
Net differences between projected and actual earnings on plan investments	-	(54,068)
Total	\$ 224,526	\$ (54,068)

**CENTRAL MARIN SANITATION AGENCY**  
**Notes to the Financial Statements**  
**Years Ended June 30, 2019**

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The \$224,526 reported as deferred outflows of resources related to contributions subsequent to the measurement date that will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as OPEB expense as follows:

Fiscal Year Ending:	Deferred Outflows/(inflows) of Resources
2020	(16,964)
2021	(16,964)
2022	(16,964)
2023	(3,175)



***REQUIRED SUPPLEMENTARY INFORMATION***

**CENTRAL MARIN SANITATION AGENCY**  
**Required Supplementary Information**  
**June 30, 2019**

**Schedule of Proportionate Share of Net Pension Liability**  
**Last 10 Years\***

	Fiscal Year End June 30,				
	2019	2018	2017	2016	2015
Measurement date	6/30/2018	6/30/2017	6/30/2016	6/30/2015	6/30/2014
Proportion of net pension liability	0.25323%	0.26795%	0.27951%	0.24216%	0.24376%
Proportionate share of the net pension liability	\$ 11,101,158	\$ 11,275,371	\$ 9,709,971	\$ 6,643,602	\$ 6,024,473
Covered payroll	\$ 4,765,978	\$ 4,560,237	\$ 4,764,021	\$ 4,418,991	\$ 4,099,618
Proportionate share of the net pension liability as a percentage of covered payroll	232.93%	247.25%	203.82%	150.34%	146.95%
Plan's fiduciary net position	\$ 33,230,349	\$ 32,353,864	\$ 29,830,921	\$ -	\$ -
Plan's fiduciary net position as a percentage of the Plan's total pension liability	74.96%	74.16%	75.44%	82.12%	83.21%

**Schedule of Agency's Pension Plan Contributions**  
**Last 10 Years\***

	2019	2018	2017	2016	2015
Contractually required contributions (actuarially determined)	\$ 1,133,396	\$ 967,659	\$ 957,403	\$ 950,859	\$ 927,135
Contributions in relation to actuarially determined contributions	(1,133,396)	(967,659)	(957,403)	(950,859)	(927,135)
Contribution deficiency (excess)	-	-	-	-	-
Covered payroll	\$ 4,985,715	\$ 4,765,978	\$ 4,560,237	\$ 4,764,021	\$ 4,418,991
Contributions as a percentage of covered payroll	22.73%	20.30%	20.99%	19.96%	20.98%

**Notes to Schedule:**

Valuation Date: June 30, 2018

## Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age normal cost method
Amortization method	Level percent of payroll
Asset valuation method	Actuarial value of assets
Inflation	2.50%
Salary increase	Varies by entry age and service
Investment rate of return	7.15%
Mortality Rate Table	Derived using CalPERS Membership Data for all Funds
Post-retirement benefit increase	Contract COLA up to 2.50% until Purchasing Power Protection Allowance Floor on Purchasing Power applies.

\* Fiscal year ending June 30, 2015, was the first year of implementation, therefore only five years are shown.

**CENTRAL MARIN SANITATION AGENCY**  
**Schedule of Changes in the Net OPEB Liability and Related Ratios**  
**for the Measurement Periods Ended June 30**

	<u>2018</u>	<u>2017</u>
<b>Total OPEB Liability</b>		
Service cost	\$ 114,689	\$ 111,349
Interest on the OPEB liability	309,421	293,164
Benefits paid to retirees	<u>(191,714)</u>	<u>(170,667)</u>
<b>Net change in total OPEB liability</b>	232,396	233,846
<b>Total OPEB Liability - beginning</b>	<u>4,346,151</u>	<u>4,112,305</u>
<b>Total OPEB Liability - ending</b>	<b>(a) \$4,578,547</b>	<b>\$4,346,151</b>
 <b>Plan Fiduciary Net Position</b>		
Employer contributions	\$ 299,028	\$ 287,122
Net investment income	177,929	207,513
Benefits paid to retirees	(191,714)	(170,667)
Administrative expense	<u>(1,214)</u>	<u>(1,006)</u>
<b>Net change in plan fiduciary position</b>	284,029	322,962
<b>Plan fiduciary net position- beginning</b>	<u>2,226,727</u>	<u>1,903,765</u>
<b>Plan fiduciary net position- ending</b>	<b>(b) \$2,510,756</b>	<b>\$2,226,727</b>
<b>Net OPEB liability- ending</b>	<b>(a) - (b) \$2,067,791</b>	<b>\$2,119,424</b>
 Plan fiduciary net position as a percentage of the total OPEB liability	54.84%	51.23%
Covered-employee payroll	\$5,259,257	\$4,716,585
 Net OPEB liability as a percentage of covered-employee payroll	39.32%	44.94%

**Notes to Schedule:**

Historical information is required only for measurement periods for which GASB No. 75 is applicable. Future years' information will be displayed, up to 10 years, as information becomes available

The term Covered-employee payroll is used because there are employees receiving benefits not based on wages.

**CENTRAL MARIN SANITATION AGENCY**  
**Schedule of OPEB Contributions**  
**Last Ten Fiscal Years\***

Fiscal Year Ended June 30,	2019	2018
Actuarially determined contributions (ADC)	\$ 246,298	\$ 292,033
Contributions in relation to the ADC	(246,298)	(292,033)
Contribution deficiency (excess)	\$ -	\$ -
 Covered-employee payroll	 4,985,715	 5,259,527
Contributions as a percentage of covered-employee payroll	4.94%	5.55%

**Notes to Schedule:**

\*Actuarial methods and assumptions used to set the actuarially determined contributions for Fiscal Year 2019 were selected by the Agency after consultation with the actuary.

**Method and assumptions used to determine contribution:**

Actuarial Cost Method	Entry Age Normal
Amortization Method/Period	Level percent of payroll
Asset valuation method	Market value
Inflation	2.75%
Long-term investment rate of return	7.28%
Discount rate	7.28% per annum
Healthcare cost-trend rates	5.5% per annum
Payroll growth	3.0% per annum
Coverage elections	100% of eligible employees assumed to elect coverage upon retirement, remaining covered for life. Employees with no current medical assumed to elect employee-only medical upon retirement.
Mortality	Taken from the 2014 CalPERS OPEB Assumptions Model for <i>Public Agency Miscellaneous</i>
Retirement rates	Taken from the 2014 CalPERS OPEB Assumptions Model for <i>Public Agency Miscellaneous</i> with a 2.7% at 55 retirement plan.
Turnover (withdrawal)	Taken from the 2014 CalPERS OPEB Assumptions Model for <i>Public Agency Miscellaneous</i>

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Commissioners  
Central Marin Sanitation Agency

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities of Central Marin Sanitation Agency, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise Central Marin Sanitation Agency's basic financial statements, and have issued our report thereon dated October 19, 2019.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Central Marin Sanitation Agency's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Central Marin Sanitation Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of Central Marin Sanitation Agency's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether Central Marin Sanitation Agency's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

  
CROPPER ACCOUNTANCY CORPORATION  
Walnut Creek, California  
October 19, 2019

## STATISTICAL SECTION





# STATISTICAL SECTION

## Overview

This part of the Agency's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Agency's overall financial health.

<b>Contents</b>	<b>Page</b>
<b>Schedules 1-7: Financial Trends</b>	
These schedules contain trend information to help the reader understand how the Agency's financial performance and well-being has changed over time.	
Schedule 1 Statement of Net Position	107
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Schedule 6 Capital Contributions - Capacity Charges	112
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<b>Schedules 8-10: Revenue and Equivalent Dwelling Units</b>	
These schedules contain information to help the reader assess the Agency's most significant local revenue sources.	
Schedule 8 Major Revenue Rates and Base	114
Schedule 9 Annual Flows into CMSA in Million Gallons and Pounds - Volume and Strength of Wastewater Treated April 1 to March 31	115
Schedule 10 Member Agencies and San Quentin Equivalent Dwelling Units (EDUs)	116
<b>Schedules 11-12: Debt Capacity and Revenue Coverage</b>	
These schedules contain information to help the reader assess the affordability of the Agency's current levels of outstanding debt and the Agency's ability to issue additional debt in the future.	
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Schedule 12 Pledged Revenue Coverage	118
<b>Schedule 13-14: Demographic and Economic Information</b>	
These schedules provide demographic and economic indicators to help the reader understand the local environment within which the Agency's financial activities take place.	
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<b>Schedule 15-16: Operational Information</b>	
These schedules contain service and infrastructure data to help the reader understand how the information in the Agency's financial report relates to the services the Agency provides and the core business activities it performs.	
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Schedule 16 Wastewater Treated and Permit Limit	122



**Central Marin Sanitation Agency  
Statement of Net Position**

**Schedule 1**

**Fiscal Year Ending June 30**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
Net Investment in Capital Assets	\$ 36,596,279	\$ 36,596,025	\$ 36,400,782	\$ 36,022,116	\$ 38,085,361	\$ 36,352,645	\$ 38,592,778	\$ 39,015,640	\$ 39,424,680	\$ 40,913,010
Restricted	-	-	-	-	-	-	-	-	-	-
Unrestricted	<u>7,048,782</u>	<u>5,623,608</u>	<u>6,218,578</u>	<u>7,438,757</u>	<u>7,259,794</u>	<u>14,201,829</u>	<u>13,337,772</u>	<u>12,651,278</u>	<u>11,513,682</u>	<u>10,264,178</u>
Total Net Position *	<u>\$ 43,645,061</u>	<u>\$ 42,219,633</u>	<u>\$ 42,619,360</u>	<u>\$ 43,460,873</u>	<u>\$ 45,345,155</u>	<u>\$ 50,554,474</u>	<u>\$ 51,930,550</u>	<u>\$ 51,666,918</u>	<u>\$ 50,938,362</u>	<u>\$ 51,177,188</u>

Source: Central Marin Sanitation Agency Audited Financial Statements

**Central Marin Sanitation Agency**  
**Statement of Revenues, Expenses and Changes in Net Position**

**Schedule 2**

Fiscal Year Ended June 30	Operating Revenues	Operating Expenses	Capital				Change in Net Position	Beginning Net Position	Prior Period Adjustment	Ending Net Position
			Operating Income (Loss)	Non-operating Revenues (Expenses)	Contributions - Capacity Charges					
2019	\$ 17,901,670	\$ (16,553,636)	\$ 1,348,034	\$ (594,375)	\$ 671,769	\$ 1,425,428	\$ 42,219,633		\$ 43,645,061	
2018	17,353,966	(16,351,993)	1,001,973	(1,223,633)	197,753	(23,907)	42,619,360	(375,820) *	42,219,633	
2017	17,235,271	(16,793,252)	442,019	(1,613,611)	330,079	(841,513)	43,460,873	-	42,619,360	
2016	16,495,058	(15,257,981)	1,237,077	(1,119,479)	162,705	280,303	45,345,155	(2,164,585) **	43,460,873	
2015	17,000,940	(13,419,393)	3,581,547	(1,928,681)	415,845	2,068,711	50,554,474	(7,278,030) ***	45,345,155	
2014	16,333,444	(15,847,769)	485,675	(2,450,002)	588,251	(1,376,076)	51,930,550	-	50,554,474	
2013	15,610,414	(13,582,756)	2,027,658	(2,560,242)	970,596	438,012	51,666,918	(174,380) ****	51,930,550	
2012	15,081,377	(13,059,540)	2,021,837	(2,541,893)	93,919	(426,137)	50,938,362	1,154,693 *****	51,666,918	
2011	15,416,348	(13,064,390)	2,351,958	(2,664,933)	74,149	(238,826)	51,177,188		50,938,362	
2010	15,248,891	(11,438,099)	3,810,792	(2,520,271)	213,148	1,503,669	49,673,519		51,177,188	

\* The Agency restated beginning net position. There was a net decrease in net position as a result of implementing GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions (OPEB) and a correction of depreciation on fixed assets. The decrease was offset with an increased value of inventory resulting from a full retroactive inventory count and cost analysis.

\*\* During the FY17 audit, prior period adjustments were recorded which affected the FY16 financial statements. No reissuance of the FY16 audited financial statements was deemed necessary, however the adjustments have been reflected in this schedule for accurate comparison data and analysis.

\*\*\* The Agency implemented GASB No. 68 Accounting and Financial Reporting for Pensions, an amendment of GASB Statement No. 27 (Issued 06/12), as of July 1, 2014 which resulted in a prior period adjustment that reduced the beginning net position.

\*\*\*\* The Agency had simultaneously implemented GASB 65 with GASB 63, two new Government Accounting Standards Board statements, as of July 1, 2012. This had resulted in a \$(174,380) change in net position to expense Revenue Bond Series 2006 debt issuance costs. See Note #2 Summary of Significant Accounting Policies for additional information available on <http://www.cmsa.us/finance/FY2012-13 CAFR>.

\*\*\*\*\* Salary expense for time worked on the Agency's treatment plant expansion projects during fiscal years 2009-2012 were reclassified to capital assets.

Source: Central Marin Sanitation Agency Audited Financial Statements

**Central Marin Sanitation Agency  
Operating Revenue by Source**

**Schedule 3**

Fiscal Year Ended June 30	Service Charges	Contract Maintenance Revenue	Other Operating Revenue	Total Operating Revenues
2019	\$ 16,400,143	\$ 1,067,515	\$ 434,012	\$ 17,901,670
2018	15,845,548	1,114,680	393,738	17,353,966
2017	15,355,475	1,442,550	437,246	17,235,271
2016	14,471,578	1,546,239	477,241	16,495,058
2015	15,215,367	1,352,202	433,371	17,000,940
2014	14,722,581	1,226,428	384,435	16,333,444
2013	14,095,054	1,112,190	403,170	15,610,414
2012	14,396,006	296,377	388,994	15,081,377
2011	14,851,193	314,917	250,238	15,416,348
2010	14,587,726	351,621	309,544	15,248,891

Source: Central Marin Sanitation Agency Audited Financial Statements

**Central Marin Sanitation Agency  
Operating Expenses by Function**

**Schedule 4**

Fiscal Year Ended June 30	Operations								Total Operating Expenses
	Salaries & Benefits	Supplies and Services	Repairs & Maintenance	Permit Testing & Monitoring	Depreciation & Amoritization	Insurance	Utilities & Telephone	General & Administrative	
2019	\$ 8,486,703	\$ 1,436,895	\$ 1,034,818	\$ 144,968	\$ 4,110,575	\$ 111,545	\$ 454,082	\$ 774,050	\$ 16,553,636
2018	8,877,307	1,366,871	886,312	149,815	3,995,080	95,517	311,191	669,900	16,351,993
2017	9,079,369	1,496,774	947,285	110,973	4,045,357	97,095	318,900	697,499	16,793,252
2016	7,411,654	1,408,893	1,373,609	121,094	3,902,112	101,447	346,701	595,639	15,261,149
2015	6,343,530	1,341,798	1,035,053	130,687	3,491,240	97,622	429,324	550,139	13,419,393
2014	8,585,875	1,340,334	1,175,412	110,372	3,562,656	97,325	471,656	504,139	15,847,769
2013	6,722,315	1,300,266	917,318	107,459	3,506,137	98,494	431,932	498,835	13,582,756
2012	6,340,897	1,317,942	593,504	90,890	3,633,904	93,614	383,934	604,855	13,059,540
2011	6,520,619	1,195,913	581,293	87,863	3,605,777	84,014	364,646	624,265	13,064,390
2010	6,107,007	1,268,649	545,498	89,672	2,263,687	90,282	379,155	694,149	11,438,099

Source: Central Marin Sanitation Agency Audited Financial Statements

**Central Marin Sanitation Agency  
Non-Operating Revenues and Expenses**

**Schedule 5**

Fiscal Year Ended June 30	Interest & Investment Income	Other Non-operating Revenues	Interest Expense	Other Non-operating Expenses	Total Non-operating Revenues (Expenses)
2019	\$ 410,653	\$ 452,833	\$ (1,457,861)	\$ -	\$ (594,375)
2018	218,516	85,212	(1,527,361)	-	(1,223,633)
2017	113,085	26,067	(1,752,699)	(64)	(1,613,611)
2016	376,752	80,717	(1,758,318)	518	(1,300,331)
2015	41,950	830,223	(2,108,649)	(692,205)	(1,928,681)
2014	40,744	47,496	(2,536,490)	(1,752)	(2,450,002)
2013	102,856	46,773	(2,702,688)	(7,183)	(2,560,242)
2012	65,417	113,436 *	(2,703,231)	(17,515)	(2,541,893)
2011	90,322	30,786	(2,781,096)	(4,945)	(2,664,933)
2010	133,558	195,638	(2,849,065)	(402)	(2,520,271)

Source: Central Marin Sanitation Agency Audited Financial Statements

**Central Marin Sanitation Agency  
Capital Contributions**

**Schedule 6**

<u>Fiscal Year Ended June 30</u>	<u>Capacity Charges</u>
2019	\$ 671,769
2018	197,753
2017	330,079
2016	162,705
2015	415,845
2014	588,251
2013	970,596
2012	93,919
2011	74,149
2010	213,148

Source: Central Marin Sanitation Agency Audited Financial Statements



**Central Marin Sanitation Agency  
Capital Additions**

**Schedule 7**

<u>Fiscal Year Ended</u> <u>June 30</u>	<u>Capital</u> <u>Additions</u>
2019	\$ 2,185,309
2018	2,043,192
2017	2,730,175
2016	4,372,405
2015	2,244,858
2014	2,180,163
2013	3,953,437
2012	5,736,508
2011	2,835,289
2010	14,947,046

Source: Central Marin Sanitation Agency Audited Financial Statements

**Central Marin Sanitation Agency  
Major Revenue Rates and Base**

**Schedule 8 <sup>(1)</sup>**

	<b>a/b</b>	<b>a</b>	<b>c/d</b>	<b>c</b>	<b>c</b>	<b>b</b>	<b>b</b>	<b>d</b>	<b>d</b>
Fiscal Year Ended June 30	Regional Service Charges & Capital Fee	Regional Service Charge & Capital Fee Revenue	Debt Service Charge per EDU	Total Debt Service Charges	Total Regional Service Charges & Debt Charges Per EDU	EDUs Reported by JPA Members (2)	EDUs Assigned JPA Members for Debt Service	EDUs Assigned SQSP	Total Equivalent Dwelling Units (EDUs) (2)
2019	236.82	11,433,635	\$ 95.43	\$ 4,966,508	332.25	48,279	48,039	4,005	52,044
2018	226.56	10,893,165	95.16	4,952,383	321.72	48,081	48,039	4,005	52,044
2017	217.82	10,395,358	94.74	4,960,117	312.56	47,724		4,005	51,729
2016	204.71	9,897,549	87.10	4,574,029	291.81	48,350		4,005	52,355
2015	193.78	9,399,740	111.49	5,815,627	305.27	48,507		4,005	52,512
2014	184.86	8,901,932	111.69	5,820,649	296.55	48,156		4,005	52,161
2013	172.00	8,274,123	113.51	5,820,931	285.51 (3)	48,106		4,005	52,111
2012	169.74	8,576,114	115.19	5,819,892	284.93	50,525			50,525
2011	164.64	9,032,809	103.95	5,818,384	268.59	54,867			54,867
2010	156.80	8,771,162	103.44	5,816,564	260.24	55,941			55,941

**Note (1):**

This schedule reflects Regional Service Charges, Debt Service Charges, and applicable Equivalent Dwelling Unit counts (EDUs), respectively used in connection with the calculation of a cost per EDU. The cost per EDU is generally used for information purposes or with certain other charges within the fee ordinance. Regional service charges are billed to members based upon volume and strength of wastewater flow. Prior to FY12, regional service charges were billed to members based upon EDU counts. Debt service charges are billed to members based upon fixed EDU counts assigned to each member effective in FY18 to smooth fluctuations in debt service allocation.

**Note (2):**

EDU counts are provided annually to CMSA by the JPA member agencies. An EDU generally is one household. In the case of multiple dwellings, the number of EDUs is based upon units. Commercial EDU is based upon winter time water use. Industrial EDU is based on volume and strength of the wastewater flow. Included in this total is 4,005 EDU assigned to SQSP for the debt service allocation. Prior to FY13, SQSP's EDU was included in the total EDU reported by JPA members. Actual and assigned EDU counts are reflected on this schedule. See also Schedule 10.

Source: Annual Agency Budgets

**Central Marin Sanitation Agency**  
**Annual Flows into CMSA in Million Gallons and Pounds**  
**Volume and Strength of Wastewater Treated**  
**April 1 to March 31**

[Return to TOC](#)

**Schedule 9**

The wastewater flow (volume) and strength (BOD & TSS) for each JPA member agency is used to determine its allocation of the CMSA regional service charge. Additional information about the how the initial service charge is calculated can be found in the Agency's FY19 Budget available on [www.cmsa.us/finance](http://www.cmsa.us/finance). Reported below is actual data for the reporting period.

**A. Total Volume of Wastewater Flow into CMSA in million gallons**

<b>12-Month Period</b>	<b>SRSD</b>	<b>RVSD</b>	<b>SD #2</b>	<b>SQSP</b>	<b>Influent Flow</b>
April 1, 2018 to March 31, 2019	1,807.98	2,301.31	438.86	190.43	4,738.58
April 1, 2017 to March 31, 2018	1,411.51	1,888.58	382.15	166.12	3,848.36
April 1, 2016 to March 31, 2017	1,844.03	2,597.79	472.68	136.90	5,051.40
April 1, 2015 to March 31, 2016	1,435.31	1,912.90	422.01	129.48	3,899.70
April 1, 2014 to March 31, 2015	1,521.91	1,953.05	424.90	143.97	4,043.83
April 1, 2013 to March 31, 2014	1,387.11	1,737.97	397.52	158.51	3,681.11
April 1, 2012 to March 31, 2013	1,528.91	1,993.15	422.70	160.46	4,105.22
April 1, 2011 to March 31, 2012	1,482.20	1,916.90	381.20	186.60	3,966.90
April 1, 2010 to March 31, 2011	1,814.70	2,389.80	471.20	244.80	4,920.50

**B. Total Mass of Biological Oxygen Demand (BOD in pounds)**

<b>12-Month Period</b>	<b>SRSD</b>	<b>RVSD</b>	<b>SD #2</b>	<b>SQSP</b>	<b>Influent BOD</b>
April 1, 2018 to March 31, 2019	4,743,449	4,438,157	599,208	376,680	10,157,494
April 1, 2017 to March 31, 2018	3,605,713	4,281,207	585,582	404,146	8,876,648
April 1, 2016 to March 31, 2017	4,293,860	4,450,865	674,224	355,347	9,774,296
April 1, 2015 to March 31, 2016	3,892,566	4,358,760	592,658	306,804	9,150,788
April 1, 2014 to March 31, 2015	4,451,240	5,101,508	447,649	509,759	10,510,156
April 1, 2013 to March 31, 2014	4,716,353	3,522,352	694,504	1,121,446	10,054,655
April 1, 2012 to March 31, 2013	4,242,574	3,532,865	748,430	457,428	8,981,297

**C. Total Mass of Total Suspended Solids (TSS) in pounds**

<b>12-Month Period</b>	<b>SRSD</b>	<b>RVSD</b>	<b>SD #2</b>	<b>SQSP</b>	<b>Influent TSS</b>
April 1, 2018 to March 31, 2019	6,114,054	4,991,101	862,434	514,072	12,481,661
April 1, 2017 to March 31, 2018	4,660,290	5,612,940	799,015	487,062	11,559,307
April 1, 2016 to March 31, 2017	5,543,868	5,629,170	905,498	457,495	12,536,031
April 1, 2015 to March 31, 2016	5,569,476	6,827,531	934,372	398,325	13,729,704
April 1, 2014 to March 31, 2015	7,812,006	8,343,902	699,225	1,503,385	18,358,518
April 1, 2013 to March 31, 2014	7,573,120	5,341,885	1,361,000	1,320,534	15,596,539
April 1, 2012 to March 31, 2013	6,396,936	4,325,587	1,171,099	1,067,135	12,960,757

**Notes:**

Laboratory analysis of the data above is performed to allocate treatment costs by members into its components of flow, biological oxygen demand, and total suspended solids.

**Central Marin Sanitation Agency**  
**Member Agencies and San Quentin Prison Actual Reported Equivalent Dwelling Units (EDUs)**

**Schedule 10**

Fiscal Year Ended June 30	Ross Valley Sanitary District	City of Larkspur	Sanitary District #2	San Rafael Sanitation District	Subtotal JPA Member EDU Counts	San Quentin Prison	Total EDUs	EDU Change from Prior Year
2019	19,345	3,066	6,152	19,716	48,279	4,005	52,284	198
2018	19,448	3,060	6,008	19,565	48,081	4,005	52,086	357
2017	19,298	3,039	6,055	19,332	47,724	4,005	51,729	(626)
2016	19,700	3,019	6,076	19,555	48,350	4,005	52,355	(157)
2015	19,666	2,982	6,216	19,643	48,507	4,005	52,512	351
2014	19,498	2,949	6,006	19,703	48,156	4,005	52,161	50
2013	19,511	2,997	6,116	19,482	48,106	4,005	52,111	1,586
2012	18,835	3,079	5,955	19,409	47,278	3,247	50,525	(4,342)
2011	19,261	3,021	5,975	19,401	47,658	7,209	54,867	(1,074)
2010	19,709	3,050	6,078	19,575	48,412	7,529	55,941	(287)

The actual EDU count presented for informational purposes in this schedule also is used to establish Waste Hauler Charges and Industrial Monitoring Fees as set forth in CMSA Ordinance No. 2016-1 (see <http://www.cmsa.us/documents/ordinances>. Note: Ordinance No. 2019-1 is expected to be adopted November 2019). The assigned EDU presented in Schedule 8 is the basis of revenue allocation when determining debt service charge revenue which is the funding source to repay debt service.

Source: Annual Agency Budgets

**Central Marin Sanitation Agency  
Revenue Bonds  
Principal Debt Outstanding**

**Schedule 11**

Fiscal Year Ended June 30	2015 Revenue Bonds	2006 Revenue Bonds	Total Outstanding Debt	Total Debt Per EDU (1)	Total Debt Per Capita (2)
2019	\$ 44,331,953	\$ -	44,331,953	\$ 852	\$ 424
2018	47,010,486	-	47,010,486	903	450
2017	49,609,019	-	49,609,019	959	475
2016	52,152,552	-	52,152,552	996	499
2015	54,596,085	-	54,596,085	1,040	522
2014		58,438,189	58,438,189	1,120	559
2013		60,524,389	60,524,389	1,161	579
2012		62,525,589	62,525,589	1,238	598
2011		64,451,789	64,451,789	1,175	617
2010		66,302,989	66,302,989	1,185	634

Notes:

- (1): EDU counts for debt service purposes are described on Schedule 8.
- (2): Debt per capita is based upon US Census Bureau QuickFacts that estimates population within the CMSA service area at 104,500

Source: Central Marin Sanitation Agency Audited Financial Statements

**Central Marin Sanitation Agency  
Pledged Revenue Coverage**

**Schedule 12**

Fiscal Year Ended June 30	Utility Service Charges	Less Operating Expenses	Net Revenues Available	2015 Revenue Bonds	2006 Revenue Bonds	Total Annual Debt Service	Debt Service Coverage
2019	\$ 19,436,925	\$ 11,567,182	\$ 7,869,743	\$ 3,787,861		\$ 3,787,861	2.08
2018	17,855,447	11,355,010	6,500,437	3,777,361		3,777,361	1.72
2017	17,704,438	11,424,190	6,280,248	3,947,699		3,947,699	1.59
2016	16,753,516	11,359,037	5,394,479	3,672,466		3,672,466	1.47
2015	17,596,753	9,928,153	7,668,600		\$ 4,243,649	4,243,649	1.81
2014	17,008,183	10,731,313	6,276,870		4,576,490	4,576,490	1.37
2013	16,723,456	10,076,619	6,646,837		4,657,688	4,657,688	1.43
2012	15,336,634	9,425,636	5,910,998		4,583,231	4,583,231	1.29
2011	15,606,660	9,458,613	6,148,047		4,586,096	4,586,096	1.34
2010	15,790,833	9,174,412	6,616,421		4,584,065	4,584,065	1.44

Source: Central Marin Sanitation Agency Audited Financial Statements

**Central Marin Sanitation Agency  
Demographic and Economic Statistics**

**Schedule 13**

Fiscal Year Ended June 30	Marin County Population (1)	Marin County Personal Income (in thousands) (2)	Per Capita Personal Income (2)	Marin County Unemployment Rate (1)
2019	N/A	N/A	N/A	2.4%
2018	N/A	\$34,866,708	\$134,275	2.5%
2017	262,092	32,395,707	124,731	3.1%
2016	260,651	30,863,148	118,416	3.3%
2015	261,221	29,910,331	114,592	3.8%
2014	258,324	27,766,076	106,614	4.6%
2013	255,778	25,439,774	98,431	5.6%
2012	254,882	24,912,755	97,288	6.9%
2011	254,359	23,228,271	90,962	8.1%
2010	252,731	21,264,321	84,080	8.4%

Source: (1) State of California Employment Development Department Labor Market Info website: [www.labormarketinfo.edd.ca.gov](http://www.labormarketinfo.edd.ca.gov)

(2) US Department of Commerce Bureau of Economic Analysis (BEA) website: [www.bea.gov/iTable](http://www.bea.gov/iTable)

**Central Marin Sanitation Agency  
Ten Largest Employers Statistic**

**Schedule 14**

Ten Largest Employers in the CMSA Service Area	Type of Entity	Percentage of		Percentage of		Percentage of		Percentage of		Percentage of	
		Number of Employees FY19	Total Marin County Employment (1)	Number of Employees FY18	Total Marin County Employment	Number of Employees FY17	Total Marin County Employment	Number of Employees FY16	Total Marin County Employment	Number of Employees FY15	Total Marin County Employment
San Quentin State Prison	State Government	1,836	1.34%	1,600	1.18%	1,662	1.22%	1,832	1.35%	1,832	1.35%
BioMarin (2)	Biotech	1,700	1.24%	1,700	1.25%	1,700	1.25%				
MarinHealth Medical Center (formerly Marin General Hospital)	Hospital	1,650	1.20%	1,650	1.21%	1,650	1.22%	1,650	1.21%	1,650	1.22%
Dominican University	University	1,200	0.88%	1,000	0.74%	1,000	0.74%	1,000	0.73%	1,000	0.74%
Golden Gate Transit	Transit District	828	0.60%	820	0.60%	810	0.60%	775	0.57%	775	0.57%
Restoration Hardware (2)	Home Furnishings	500	0.36%	500	0.37%	500	0.37%				
City of San Rafael	Government	410	0.30%	404	0.30%	401	0.30%	390	0.29%	390	0.29%
Tamalpais Union High School District (TUHSD) (3)	School District	409						332	0.24%	310	0.23%
San Rafael City Schools	School District	362	0.26%	355	0.26%	355	0.26%	355	0.26%	355	0.26%
College of Marin	College District	360	0.26%	360	0.26%	507	0.37%	332	0.24%	328	0.24%
Kentfield Rehabilitation & Hospital	Hospital			345	0.25%	345	0.25%	344	0.25%	344	0.25%
Marin Municipal Water District (MMWD)	Water District							246	0.18%	246	0.18%

Ten Largest Employers in the CMSA Service Area	Type of Entity	Percentage of		Percentage of		Percentage of		Percentage of		Percentage of	
		Number of Employees FY14	Total Marin County Employment	Number of Employees FY13	Total Marin County Employment	Number of Employees FY12	Total Marin County Employment	Number of Employees FY11	Total Marin County Employment	Number of Employees FY10	Total Marin County Employment
San Quentin State Prison	State Government	1,832	1.34%	1,832	1.36%	2,058	1.60%	2,058	1.65%	2,058	1.68%
Marin General Hospital	Hospital	1,650	1.20%	1,650	1.22%	1,505	1.17%	1,505	1.21%	1,505	1.23%
Dominican University	University	745	0.54%	745	0.55%	745	0.58%	838	0.67%	838	0.68%
Golden Gate Transit	Transit District	775	0.57%	838	0.62%	838	0.65%	745	0.60%	777	0.63%
College of Marin	College District	354	0.26%	474	0.35%	650	0.51%	344	0.28%	307	0.25%
City of San Rafael	Government	383	0.28%	387	0.29%	387	0.30%	355	0.28%	355	0.29%
San Rafael City Schools	School District	355	0.26%	355	0.26%	355	0.28%	650	0.52%	650	0.53%
Kentfield Rehabilitation & Hospital	Hospital	344	0.25%	344	0.25%	344	0.27%	353	0.28%	353	0.29%
Tamalpais Union High School District	School District	353	0.26%	353	0.26%	353	0.27%	400	0.32%	416	0.34%
Marin Municipal Water District (MMWD)	Water District	244	0.18%	239	0.18%	238	0.19%	236	0.19%	265	0.22%

- (1) Total Marin County employment for June 2019 was 137,000. The data source is from [www.labormarketinfo.edd.ca.gov/data/interactive-labor-market-data-tools.html](http://www.labormarketinfo.edd.ca.gov/data/interactive-labor-market-data-tools.html). Employment statistics by cities within Marin County are not available.
- (2) BioMarin and Restoration Hardware were identified as two of the top 10 employers in CMSA's service area in FY17 replacing MMWD and TUHSD. MMWD's and TUHSD's employee headcounts for the previous 8 years remain on the schedule.
- (3) Tamalpais Union High School District (TUHSD) website the district employs 539 of which 409 are employed in the CMSA service area making the district once again one of the larger employers in Central Marin.



**Central Marin Sanitation Agency  
Authorized Staffing by Department Function**

**Schedule 15**

Authorized Staffing by Department	FY19	FY18	FY17	FY16	FY15	FY14	FY13	FY12	FY11	FY10
Administration (4)	7	7	7	6	6	6	6	6	6	6
Maintenance (1)	14	14	14	14	13	14	13	13	13	13
Operations	13	13	13	13	13	13	13	13	14	14
Technical Services (4) (4a)	9	8	8							
Environmental Services (4)	-	-	-	5	5	5	5	5	5	5
Engineering (2)	-	-	-	4	3	3	3	3	2	2
Safety Program (3)	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Agency Total	44.0	43.0	43.0	43.0	41.0	42.0	41.0	41.0	41.0	41.0

Note (1): FY16 Addition of one Utility Worker.

Note (2): FY16 Addition of one new Associate Engineer position.

Note (3): The Safety Program is a shared services position with CMSA Administration (.6) and one local wastewater agency whose share is .4

Note (4): The Board approved a department reorganization plan at the November 10, 2016 meeting. Three Engineering and four Environmental Services positions were reorganized into Technical Services. One Engineering position was transferred into Administration.

Note (4a): FY19 Addition of one new Laboratory Analyst position.

Source: Central Marin Sanitation Agency records

**Central Marin Sanitation Agency  
Wastewater Treated and Permit Limit**

**Schedule 16**

Treatment Plant	Millions of Gallons per Day									
	FY19	FY18	FY17	FY16	FY15	FY14	FY13	FY12	FY11	FY 2010
Average Dry Weather Flow (ADWF) Permitted Capacity Limit (1)	10	10.0	10.0	10.0	10.0	10.0	10.0	10.0	10.0	10.0
ADWF (2)	8.5	7.0	8.2	4.6	4.7	5.6	5.8	6.1	6.2	6.2
Average Wastewater Treated per day (3)	13.3	9.3	12.9	7.8	7.0	7.9	8.9	8.0	10.6	10.3

	Wet Tons per Year									
	FY19	FY18	FY17	FY16	FY15	FY14	FY13	FY12	FY11	2010
Biosolids Treated	6,512	6,517	6,500	6,231	5,882	5,450	6,107	6,344	6,267	6,013

Note (1): ADWF limit is set forth in CMSA's NPDES Permit.

Note (2): ADWF is based on the average of the 3 lowest months of flow (generally July, August and September).

Note (3): CMSA adjusted its final effluent weir coefficient in FY17 utilizing a consultant's recommended recalculation of the weir discharge equation, which provides an optimal correlation between the reported flow rates.

Source: Central Marin Sanitation Agency records

**CENTRAL MARIN SANITATION AGENCY**

**Agency Information**

**June 30, 2019**

**1301 Andersen Drive  
San Rafael, CA 94901  
415 459-1455**

Authority	Joint Powers Agreement
Date of formation	October 1979
Governing body	Board of Commissioners appointed by member agencies: Ross Valley Sanitary District - 2 appointees Sanitary District No. 2 of Marin County - 1 appointee San Rafael Sanitation District - 2 appointees City of Larkspur - 1 appointee
Chief Executive Officer	General Manager, Jason Dow
Chief Fiscal Officer	Administrative Services Manager, Kenneth Spray
Type of service	Wastewater, treatment and disposal
Number of Authorized Positions	44

Member Agency Contact Information:

Ross Valley Sanitary District  
2960 Kerner Blvd  
San Rafael, CA 94901  
415) 259-2949

Sanitary District No. 2 of Marin County  
300 Tamalpais Drive  
P.O. Box 159  
Corte Madera, CA 94976-0159  
(415) 927-5057

San Rafael Sanitation District  
111 Morphew Street  
P.O. Box 151560  
San Rafael, CA 94915-1560  
(415) 454-4001

City of Larkspur  
400 Magnolia Street  
Larkspur, CA 94939  
(415) 927-5032

Retirement Plans Contact Information:

California Public Employee's Retirement System  
Lincoln Plaza North  
400 Q Street  
Sacramento, CA 95814  
(888) 225-7377

Source: Central Marin Sanitation Agency



## **Appendix A**

### **Agency's Mission, Vision, and Values**

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# Agency's Mission, Vision, and Values

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## MISSION

### MISSION

#### WHAT THE AGENCY DOES

Central Marin Sanitation Agency will protect the environment and public health by providing wastewater, environmental, and resource recovery services of exceptional quality and value to its customers.



## VISION

### VISION

#### WHERE THE AGENCY WANTS TO BE IN THE FUTURE

Central Marin Sanitation Agency will be an industry leader by providing innovative, efficient, and sustainable wastewater services, capturing and utilizing renewable resources, and delivering renewable power.



## VALUES

### VALUES

#### KEY STATEMENTS THAT DESCRIBE THE IDEALS OF THE AGENCY

CMSA values...

- Consistent and continuous regulatory compliance to protect San Francisco Bay.
- Sound financial practices to safeguard the Agency's assets.
- Effective asset management through appropriate short- and long-term planning and sustainable practices.
- A safe and healthy workplace for its employees and stakeholders.
- Professional growth, teamwork, and job satisfaction within a diverse workforce.
- Quality public outreach and education to promote environmental stewardship.
- Partnerships which further common water quality and resource recovery interests.

## **Appendix B**

### **Key Terms and Financial Glossary with Acronym Listing**

## Key Terms and Financial Glossary with Acronym Listing

- **ASSETS:** Anything of material and economic value or usefulness that is owned by the entity.
- **BOND PREMIUM:** A bond that is priced higher than its stated face (par) value.
- **CAPITAL ASSETS:** Includes Agency land, treatment plant, facilities, buildings, and equipment net of depreciation.
- **CAPITAL EXPENDITURE:** An expenditure of \$2,500 or more that is used to newly purchase a capital asset with a useful life of one year or more or an investment that improves the useful life of an existing asset.
- **CAPITAL IMPROVEMENT PROGRAM (CIP):** A plan that describes and explains the Agency's capital projects, delineated by type of capital project and funding source, over ten fiscal years. The CIP is a planning document that provides the Agency with an opportunity to evaluate and assess its capital needs from financial, engineering, operational and planning perspectives.
- **CONTRACT SERVICE REVENUES:** Services provided by the Agency under contract to other local agencies for pump station and collection system maintenance and the FOG & Pollution Prevention Programs.
- **CURRENT AND OTHER ASSETS:** Assets that can easily be converted to cash or consumed within one year. Includes cash, investments, receivables, prepaid expenses, deposits with others (example: OPEB asset).
- **CURRENT LIABILITIES:** Payment obligations owed by the Agency within the next 12 months.
- **DEPRECIATION:** A current year non-cash expense that reduces the value of an asset as a result of wear and tear, age or obsolescence. Accumulated depreciation is the total amount expensed since the asset was placed in service.
- **ENTERPRISE FUND:** A government accounting fund that provides goods or services to the public for a fee that makes the entity self-supporting.
- **EQUIVALENT DWELLING UNIT (EDU):** An EDU is one single-family residence.
- **FLOW(S):** The total incoming sewage flow(s) to CMSA from JPA member agencies, measured in millions of gallons and collected for the previous April 1 to March 31 will be used to calculate the sewer service charge and allocate to each JPA member agency for its respective portion of the sewer charge beginning FY 2013.
- **HAULERS, PERMITS & INSPECTION REVENUE:** Fees and charges for use of Agency septage receiving facility; permit fees to discharge commercial and industrial waste; reimbursement of Agency labor and administrative costs for performing inspections and other services.
- **JOINT POWERS AUTHORITY (JPA):** An agreement between two or more local government agencies to form a separate governmental entity distinct from the member governments authorizing the powers the JPA is allowed to exercise.
- **LIABILITIES:** What the Agency owes others.
- **NET INVESTMENTS IN CAPITAL ASSETS:** Represents amounts invested in capital assets less accumulated depreciation and any outstanding debt used to acquire the assets.
- **NON-CURRENT LIABILITIES:** Payment obligations owed by the Agency more than 12 months in the future.
- **OTHER NON-OPERATING REVENUE:** Includes CSRMA dividends, CalCARD prompt payment incentive rebates, settlement claims, the occasional sale of assets, SDI disability reimbursements, and other miscellaneous revenue sources.
- **PROGRAM REVENUES:** The Agency is the lead coordinator for the Safety Director, Countywide Education, and Outside Safety Training programs. Costs incurred by CMSA are allocated to the districts that participate in the



programs. The Agency invoices participating Districts quarterly for Safety Director and Countywide Education expenditures in accordance with agreements with program participants.

- **REVENUE BOND:** Debt obligation for which interest and principal payments are secured by the debt service portion of service charge revenues generated for the treatment plant project being financed.
- **SERVICE CHARGE (SC):** A fee for wastewater treatment service and payment of the revenue bond debt service.
- **SEWER SERVICE CHARGE (SSC):** A fee for wastewater treatment service and payment of the revenue bond debt service. The SSC is typically the fee collected by JPA members and the term is used inter-changeably with the service charge.
- **TOTAL NET POSITION:** Equity associated with general government assets and liabilities. The difference between total assets and total liabilities.
- **UNRESTRICTED CASH:** Cash and investments available to use for operations and not tied to a specific obligation.
- **UNRESTRICTED (NET POSITION):** The net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

#### **ACRONYM LISTING**

ADC	Alternate Daily Cover
ADWF	Average Dry Weather Flow
AM	Asset Management
B2E	Biosolids-to-Energy
BACC	Bay Area Chemical Consortium
BACWA	Bay Area Clean Water Agencies
BAPPG	Bay Area Pollution Prevention Group
BAAQMD	Bay Area Air Quality Management District
BOD	Biochemical Oxygen Demand
BWA	Bartle Wells Associates
CalOES	California Office of Energy Services
CAMP	California Asset Management Program (see Interest Income)
CASA	California Association of Sanitation Agencies
CCT	Chlorine Contact Tank
CEC	California Energy Commission
CERBT	California Employers' Retirement Benefit Trust
CIP	Capital Improvement Program
CMMS	Computerized Maintenance Management System
CMSA	Central Marin Sanitation Agency
COLA	Cost of Living Adjustment
CPI	Consumer Price Index
CSRMA	California Sanitation Risk Management Authority
CUPA	Certified Unified Program Agencies
CWEA	California Water Environment Association
DBOO	Design, Build, Own, Operate
DDSD	Delta Diablo Sanitation District
E.D.I.S.	Employer Driven Insurance Services (third party-administrator for self-insured dental benefits)
EDU	Equivalent Dwelling Unit
ELAP	Environmental Laboratory Approval Program
EPMC	Employer Paid Member Contribution

F2E	Food-to-Energy
FEMA	Federal Emergency Management Agency
FOG	Fats, Oils and Grease program (see Contract Service Revenues)
FSE	Food Service Establishment(s)
FTE	Full Time Equivalent (a position converted to decimal equivalent of a full time position)
FY	Fiscal Year
G&A	General & Administrative
GASB	Government Accounting Standards Board
GHG	Greenhouse Gas
JEPA	Joint Exercise of Powers Agreement
JPA	Joint Powers of Authority
LARK	City of Larkspur, JPA Member
LBNL	Lawrence Berkeley National Laboratories
LED	Light-emitting Diodes
LGVSD	Las Gallinas Sanitary District (see Contract Service Revenues)
MCE	Marin Clean Energy
MOU	Memorandum of Understanding
MSS	Marin Sanitary Service
NACWA	National Association of Clean Water Agencies
NBWA	North Bay Watershed Association
NPDES	National Pollutant Discharge Elimination System
NSD	Novato Sanitary District (see Contract Service Revenues)
OPEB	Other Post-Employment Benefits
PCA	Pretreatment Compliance Audit
PIER	Public Interest Energy Research
PPA	Power Purchase Agreement
RAS	Return Activated Sludge
RFP	Request for Proposal
RFQ	Request for Qualifications
ROWD	Report of Waste Discharge
RWB	Regional Water Board
RVSD	Ross Valley Sanitary District, JPA Member
SAMP	Strategic Asset Management Program
SBP	Strategic Business Plan
SC	Service Charge
SCADA	Supervisory Control and Data Acquisition (a monitoring and control software system)
SD #2	Sanitary District No. 2, JPA Member
SDI	State Disability Insurance
SDS	Safety Data Sheets
SQSP	San Quentin State Prison (see Contract Service Revenues)
SRSD	San Rafael Sanitation District, JPA Member
SSC	Sewer Service Charge
SUO	Sewer Use Ordinance
SWRCB	State Water Resources Control Board
TCSD	Tamalpais Community Services District (see Contract Service Revenues)
TSS	Total Suspended Solids
USA	Underground Service Alert